

Par. 8.2.1.1.52

536



Friday,
14th November, 1952

PARLIAMENTARY DEBATES

HOUSE OF THE PEOPLE

OFFICIAL REPORT

PARLIAMENT SECRETARIAT
NEW DELHI

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PARLIAMENTARY DEBATES
(Part I—Questions and Answers)
OFFICIAL REPORT

373

374

HOUSE OF THE PEOPLE

Friday, 14th November, 1952

The House met at a Quarter to Eleven of the Clock.

[MR. SPEAKER in the Chair]

ORAL ANSWERS TO QUESTIONS

FOREIGN TELEGRAPH TRAFFIC

***309. Sardar Hukam Singh:** Will the Minister of Communications be pleased to state:

(a) what was the amount of revenue in respect of foreign telegraph traffic during 1949-50, 1950-51, 1951-52 and during April to October 1952; and

(b) whether any fresh communication lines with any foreign country are to be opened during 1952-53?

The Deputy Minister of Communications (Shri Raj Bahadur): (a)

	Rs.
1949-50	... 1,69,96,901
1950-51	... 2,21,98,128
1951-52	... 2,26,68,490

Estimated revenue from

April to Oct. '52 ... 1,30,97,759

(b) Certain proposals are under consideration.

Sardar Hukam Singh: Has the Minister any idea of the traffic dealt with during the pre-war period in the undivided India?

Shri Raj Bahadur: I am sorry I cannot give that information off-hand.

COLLIERY COMPANIES

***310. Sardar Hukam Singh:** Will the Minister of Labour be pleased to state:

(a) whether all colliery companies have provided Pithead Baths and Creches as required by law; and

264 PSD

(b) if not, whether any companies were prosecuted for such default?

The Minister of Labour (Shri V. V. Giri): (a) No.

(b) Yes.

The following figures will explain the position clearer:

Total Number of Working mines	... 897
Total number of mines which come under Coal Mines Pithead Bath Rules, 1946	... 313
Total number of mines where exemption was granted	... 110
Total number of mines where pithead baths have been completed	... 100
Total number of mines where pithead baths are under construction	... 99
Total number of mines where pithead baths are to be constructed	... 266
Total number of mines which were prosecuted for contravention of Pithead Bath Rules	... 194
Yet to be prosecuted	... 72

Sardar Hukam Singh: Is the application of rules regarding pithead baths etc., made according to individual collieries or according to States? What I mean to ask is whether all collieries in a particular State observe these rules, or they are made applicable to particular concerns?

Shri V. V. Giri: It is applicable to every colliery.

Shri Sarangadhar Das: May I know, Sir, if the Villiers' colliery in Talcher and the two Government collieries have been fitted with pithead baths?

Shri V. V. Giri: I am not sure particularly about them—they must be.

Shri Damodara Menon: May I know, Sir, the reason for the exemption of certain collieries?

Shri V. V. Giri: Because the resources of mines were either such that they could not make provision for adequate supply of water or their production capacity was expected to be exhausted within three years.

Shri B. S. Murthy: May I know why there is delay in launching prosecutions against those collieries which are not provided with pithead baths?

Shri V. V. Giri: There was no delay. We have launched prosecutions against some; we are continuing to prosecute some others. There is not much delay.

CIVIL AVIATION AIR PILOT TRAINING COMMITTEE

***311. Dr. Ram Subhag Singh:** (a) Will the Minister of Communications be pleased to state whether the nine-man Civil Aviation Air Pilot Training Committee has concluded its work and submitted its report to Government?

(b) If so, what are the chief features of that report?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) No, Sir.

(b) Does not arise.

SHORT TERM CREDIT FACILITIES

***312. Shri S. N. Das:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether the Government of India, as recommended by the Grow More Food Committee, have taken steps for making available short term credit facilities to the States for the purpose of financing agriculturists;

(b) if so, whether any scheme has been prepared to give effect to the proposal and what are the important features of the scheme; and

(c) whether the scheme has been put into operation?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) to (c). Short term loans of nearly Rs. 2 crores have been sanctioned to the State Governments during the current year for advancing taccavi loans to agriculturists for the purchase of seeds and fertilizers. The question of making suitable provision for this purpose in the future years is under consideration.

Shri S. N. Das: May I know, Sir, whether any assessment has been

made regarding the requirements of taccavi loans by agriculturists?

Dr. P. S. Deshmukh: We are trying to provide Rs. 10 crores for the budget year 1953-54.

Shri S. N. Das: May I know, Sir, as a result of the enquiries made by the Reserve Bank of India, whether any scheme has been evolved to afford credit facilities to the agriculturists?

Dr. P. S. Deshmukh: Yes, Sir.

Shri S. N. Das: May I know, Sir, what is the nature of that scheme?

Dr. P. S. Deshmukh: I could not at this moment disclose all the details; but the Reserve Bank is seriously considering not only short-term, but medium-term and long-term loans also.

Shri T. S. A. Chettiar: May I know whether Government have an estimate of the increase of rural indebtedness in recent years?

Dr. P. S. Deshmukh: I could not say, I do not think this arises out of this question.

Shri Dabhi: In view of the fact thatordinate delays take place in the grant as well as disbursement of taccavi loans to agriculturists, the Grow More Food Committee has recommended that a maximum time-limit of six weeks should be laid down for the disposal of applications. If so, have Government.....

Mr. Speaker: I am afraid it comes within the jurisdiction of the States; besides, it is a suggestion for action.

Shri Syed Ahmed: On a point of order. Sir, a poem has been distributed to this House. I find a paper placed on my seat. It is an attack on Pandit Jawaharlal Nehru, in very bad taste, on his birthday. Is it permissible to distribute this private leaflet to the House, Sir?

Mr. Speaker: I am not prepared to accept that any officer of the Parliament Secretariat is responsible for that.

Shri Syed Ahmed: A Member has done it: is he right in doing that?

Mr. Speaker: It is a private affair; it is not a function of the House.

Sardar A. S. Saigal: Is he entitled to distribute it in the House?

Mr. Speaker: I cannot presume he has distributed it—it may have been on the Member's table.

Sardar A. S. Saigal: It was distributed in the lobby and inside the House.

Mr. Speaker: Then I say it is very wrong on the part of any Member to distribute a personal leaflet.

Shri G. P. Sinha: Some of us found it on our seats.

Mr. Speaker: Maybe. Let us not pursue this matter.

Shri Syed Ahmed: It is a very bad attack on Pandit Jawaharlal Nehru.

Mr. Speaker: He is strong enough to take care of himself. Let us now deal with the Questions.

Shri Jasani: How much of this amount has been allotted to Madhya Pradesh?

Dr. P. S. Deshmukh: Madhya Pradesh has had a fairly large share of Rs. 71.63 lakhs.

Shri Sarangadhar Das: Inasmuch as the finance for taccavi loan is being given by the Central Government, should not a directive that the loan should be granted within six weeks of the application, go from the Central Government of the Grow More Food Committee?

Dr. P. S. Deshmukh: The attention of the State Governments has been called to this recommendation.

Shri Punnoose: May I know, Sir, the amounts allotted to various States and also whether this Government has taken steps to see that these credit facilities really reach the cultivators and not go to others?

Dr. P. S. Deshmukh: This again is a matter for the States.

Mr. Speaker: The Central Government may give grants, but the administration of it is entirely with the States.

Shri Punnoose: Am I to understand that this Government has nothing to do with its administration?

Mr. Speaker: One need not come to that conclusion immediately.

Shri B. S. Murthy: May I know, Sir, how much has been allotted to the Madras Government and whether that money has been distributed by this time?

Dr. P. S. Deshmukh: I could not answer the second part of the question. As regards the first part the amount allotted is Rs. one crore.

DIRECT RAIL LINK BETWEEN BOMBAY AND TRAVANCORE-COCHIN STATE

*313. **Shri A. M. Thomas:** Will the Minister of Railways be pleased to state:

(a) whether the Minister of Finance envisaged the possibility of a direct rail link between Bombay State and Travancore-Cochin in an address he made in Bombay;

(b) whether any such scheme has been drawn up;

(c) whether any steps have been taken for the implementation of the scheme; and

(d) if so, what?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) I have not seen a text of the speech but the hon. Member's information may be correct.

(b) to (d). No such scheme has been drawn up, and I have so far had only some informal discussions with a few hon. Members and others.

Shri A. M. Thomas: Has the Government any idea with regard to the outlay that will be necessary?

Shri L. B. Shastri: We have no idea.

Shri A. M. Thomas: What is the mileage that will be covered, Sir?

Shri L. B. Shastri: 487. I think.

Shri Velayudhan: May I know, Sir, whether the hon. Minister has realised the feasibility of such a rail link between Bombay and Travancore-Cochin?

Mr. Speaker: Order, order.

Shri Nambiar: May I know whether there is at all any proposal on the part of the Government to do so?

Shri L. B. Shastri: Well, the project is bound to be very costly. The idea of having a rail link on the west coast is worth pursuing. If there are funds available, why should I have any objection to include it in the next five years' programme?

Shri N. P. Damodaran: May I know whether the Government is aware that at a recent conference held at Bombay the Government was requested to connect Mangalore with Bombay?

Shri L. B. Shastri: I do not exactly remember to have received any letter or representation on that, but

it is just possible that a proposal might have been made in the conference to which the hon. Member has just referred.

Shri Punnoose: May I ask whether this proposal will stand in the way of expediting the railway link between Ernakulam and Quilon?

Shri L. B. Shastri: No.

INTEGRATION OF AIR SERVICE COMPANIES

***314. Shri A. M. Thomas:** (a) Will the Minister of Communications be pleased to state whether Government have drawn up any scheme for the integration of Air Service Companies?

(b) If so, what is the nature of the scheme?

(c) If no scheme has been drawn up, is there any proposal for integration and if so, what is its nature?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) to (c). The question of the future organisation of civil air transport in the country is under Government's consideration. I shall make a statement on the subject at the appropriate time.

Shri A. M. Thomas: May I know whether any enquiry has been conducted into the finances of these Companies?

Shri Raj Bahadur: All those points are under consideration. Enquiries as such have not been conducted, but from time to time the balance sheets come under examination.

Shri A. M. Thomas: May I know whether there is any proposal to nationalise air services?

Shri Raj Bahadur: All those things will be revealed in the statement.

Mr. Speaker: It is better to await the statement and not anticipate it.

Shri A. M. Thomas: May I ask when we can have the statement?

Shri Raj Bahadur: I think, Sir, in the very near future.

STOPPAGE OF AIR INDIA SERVICES

***315. Shri A. M. Thomas:** Will the Minister of Communications be pleased to state whether Government have made any enquiries into the stoppage of Air India Services for some time?

The Deputy Minister of Communications (Shri Raj Bahadur): No

formal enquiry was necessary. The Government of India kept itself in close touch with the daily developments of the situation in consultation with the Government of the State of Bombay.

Shri A. M. Thomas: May I know for what period there was stoppage of the services and whether Government had any information with regard to the strike and, if so, whether the Government took any steps for preventing that strike or for effecting any conciliation?

Shri Raj Bahadur: The Government did not come into the picture very much. As a matter of fact, the strike began as early as 9th August, 1952 and ended on the 27th. It was for about eighteen days. We were watching the situation. But the whole matter was settled between the management and the workers.

Shri A. M. Thomas: May I know whether Government had any notice of the contemplated strike?

The Minister of Communications (Shri Jagjivan Ram): No, the Government did not have any notice. As a matter of fact, the Central Government is not directly concerned. Labour disputes in air companies is a provincial subject, and it was being dealt with by the Bombay Government.

Shri B. S. Murthy: May I know whether any conciliation was offered by the Conciliation Officer concerned and, if so, what was the result?

Shri Jagjivan Ram: Conciliation and negotiations were constantly going on between the employees and the employers.

Shri K. K. Basu: In view of the fact that the air services go beyond the State limit, has the Government ascertained who are responsible for this stoppage?

Shri Jagjivan Ram: Well, the whole matter was discussed at a press conference which Mr. Tata held, and if my hon. friend will go through the report of that press conference as published in newspapers at that time he will come to know about all these things in detail.

Shri Nambiar: May I know whether Government have gone into the legitimate grievances of the workers which led to the strike?

Shri Jagjivan Ram: The only grievance at that point was that the Labour Appellate Tribunal gave

certain decisions, and the workers felt dissatisfied with that decision and went on strike. That was the only cause for the strike. The workers challenged the authority of the Tribunal, and there was no case for examination.

Sardar Hukam Singh: May I know whether the services were given over to other companies for working?

Shri Jagjivan Ram: During that period the other companies were authorised to work on these routes.

LOCUSTS SWARMS

*316. **Shri S. N. Das:** Will the Minister of Food and Agriculture be pleased to state :

(a) the names of the States which were attacked by the recent locust swarms giving the areas affected in each case;

(b) to what extent precautionary measures adopted by Government prevented the spreading of the swarms further and saved destruction of crops in those areas; and

(c) what has been the total cost of these measures incurred by the Central Government in the recent fighting operations?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) The States visited by swarms this year are: Rajasthan, Punjab, PEPSU, Uttar Pradesh, Ajmer, Delhi, Saurashtra and Bombay. The exact area attacked by these swarms is not available but breeding took place in about 80,000 square miles in Rajasthan, 1500 Sq. miles in Punjab, 350 Sq. miles in PEPSU, 150 Sq. miles in Bombay and 11 Sq. miles in Uttar Pradesh.

(b) But for the precautionary measures taken in the beginning of the present locust cycle, by expanding the existing Locust Warning Organisation adding to it a Control Wing including a wireless net work, acquiring dusting and spraying equipment and insecticides, arranging aerial spraying under the Point Four Programme thousands of locust swarms would have formed and devastated the States in Northern India. As it was only about half a dozen small swarms developed in India the damage to crops, on the whole, has been negligible.

(c) As far as can be estimated at present the total expenditure on these measures during the financial year 1952-53 will amount to about Rs. 25 lakhs.

Shri S. N. Das: May I know whether there has been an increase in the strategic places in Rajputana from where a strict watch is kept on the migrations and invasions of these locust swarms?

Dr. P. S. Deshmukh: Sir, I am not very clear as to what the question means. If it is meant whether at the present time the area has been more extensive, it is a fact.

Shri S. N. Das: There are several strategic places in Rajputana from where these invasions and attacks are made. I want to know whether there has been an increase in these strategic places.

Dr. P. S. Deshmukh: Yes, Sir, there has been a tremendous increase.

Shri S. N. Das: May I know whether the Government of India have been fighting defensive battles with these swarms of invaders or whether they have taken an offensive attitude and destroyed these invaders in their own places?

Dr. P. S. Deshmukh: Sir, mere defence would not have met the menace; we were on the offensive, and I hope the swarms have taken no offence.

Shri V. P. Nayar: What is the estimated value of grains destroyed by these voracious insects?

Dr. P. S. Deshmukh: As I have said, it is a very negligible quantity.

Shri Punnoose: Are we to understand that the Government are not aware of the fact that big areas in Malabar and Travancore-Cochin have been attacked by locusts?

Dr. P. S. Deshmukh: Yes, Government is not aware. We have not received any reports from Travancore-Cochin. There are different kinds of locusts.

Sardar Hukam Singh: May I know whether all the attacks during this period were fresh ones from foreign countries or whether there were swarms breeding here?

Dr. P. S. Deshmukh: Most of them came from foreign countries, Sir.

RURAL MEDICAL RELIEF ENQUIRY COMMITTEE REPORT

*317. **Shri S. N. Das:** (a) Will the Minister of Health be pleased to state whether the Report of the Rural Medical Relief Enquiry Committee has been received and considered by Government?

(b) What are the important recommendations of the Committee?

(c) Which of them have been accepted by Government?

The Minister of Health (Rajkumari Amrit Kaur): (a) Government have not received the report of the Committee.

(b) and (c). Do not arise.

Shri S. N. Das: May I know when this Committee was appointed and why the report has not been received as yet?

Rajkumari Amrit Kaur: This Committee was appointed at the end of 1948. It met three times in 1949 and 1950. By that time the Planning Commission had come into being and they had appointed a special panel to look into how we could spread medical aid and relief to rural areas. Therefore it was not thought necessary actually to issue a report. All the knowledge gained and all the information available was put before this Committee, and most of the recommendations have been embodied in the Planning Commission Report.

Shri S. N. Das: In answer to my question in 1951, as far as I remember it was stated that the report was going to be received very shortly. I want to know what are the special reasons in-between this period.....

Rajkumari Amrit Kaur: I have given the reason, that when the material was available, all of it was put before the Planning Commission and it was not necessary to issue report; it would only have meant additional expense.

Shri S. N. Das: What are the terms of reference to this Committee that they are taking so much time about?

Mr. Speaker: The hon. Member seems to have missed the point. It is not as if the Committee's report was not ready or could not be ready on account of extensive investigations. At a time when all the information and knowledge were collected—and in the ordinary course the Committee would have proceeded to draft its report—there came the Planning Commission before whom all the material was placed, and the recommendations that this Committee would make are under the consideration of the Planning Commission. So he must await the report of the Planning Commission now.

TECHNICAL AID AGREEMENT WITH SWITZERLAND FIRM

*318. **Pandit Munishwar Datt Upadhyay:** (a) Will the Minister of

Railways be pleased to state whether there was any technical aid agreement signed in 1949 between the Railway Board and a firm in Switzerland for getting technical assistance in setting up a factory in India to manufacture all-metal light weight coaching stock?

(b) What were the terms of the said agreement?

(c) How many coaches have so far been ordered by Government from the said firm?

(d) What is the amount so far paid by the Government of India to the said firm and on what accounts?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) Yes.

(b) The terms of the agreement mainly cover—

(i) Technical aid including design and continual advice over the period of agreement which is 12 years from 1949;

(ii) Facilities for Indian technicians to be trained in the works of the firm in Switzerland as required;

(iii) Advice from this firm as Consulting Engineers on the layout and equipment of a factory to be established in India;

(iv) The Supply of a limited number of unfurnished coach body shells.

(c) 100.

(d) 3 Annual Basic fees 8.70 lakhs

Miscellaneous payments
to Schlieren experts
visiting India 2.00 lakhs

Towards payment for
coaches ordered. 107.79 lakhs

TOTAL 118.49 lakhs

Pandit Munishwar Datt Upadhyay: May I know, Sir, what is the capital of this firm and what is the valuation of the contract placed with that firm?

Shri L. B. Shastri: I shall require notice.

Pandit Munishwar Datt Upadhyay: May I know whether any security was taken from the firm for the amount?

Shri L. B. Shastri: I cannot get the information just now but you will permit me to say that the hon. Member happens to be a Member of the Public Accounts Committee and this matter

has been discussed threadbare in that Committee. Probably he has already got much more information than he expects from me

Pandit Munishwar Datt Upadhyay: Is it a fact that a second order was placed when the delivery of the first order had not been made?

Shri L. B. Shastri: The hon. Member is right when he says that the second order was placed when the delivery of the first order had not been made. I may tell the House that the Agreement has created some difficulties for us. Under the terms of reference we did make them advance payment towards the cost of the coaches but we have now stopped it and unless the second order is complied with, we will not make any further payments to them.

Pandit Munishwar Datt Upadhyay: May I know whether any firm price is being fixed even now and on what basis these advances are being made?

Shri L. B. Shastri: The method is still under consideration and probably the hon. Member is aware that our Financial Commissioner recently visited Switzerland and he had discussions with these firms. We had made considerable progress but the final decision regarding the price and other matters would only be taken up on the arrival of the Swiss representatives who are expected here in the earlier part of January.

Pandit Munishwar Datt Upadhyay: Is it a fact that the capital of this firm is very small and there is no security in the Agreement?

Shri L. B. Shastri: The Agreement has been considered. It may be revised but I may inform the hon. Member that whichever company joins all the three together will now participate in this project.

Shri Sarangadhar Das: Arising out of the reply to the original question, am I to understand that over a crore of rupees was advanced to this company without knowing its capital assets?

Shri L. B. Shastri: In fact we have received coaches worth Rs. 60 lakhs. We have paid them one crore but that includes charges and fees for technical experts, etc. Besides we have got coaches from them worth Rs. 60 lakhs.

Shri Sarangadhar Das: Am I to understand that without knowing the capital assets of the company, over a crore of rupees was advanced for a certain number of coaches? Whether

the coaches have been received or not is not the point.

Shri L. B. Shastri: If the capital assets had not been known, orders would not have been placed with the company.

Shri Velayudhan: From the answer given by the hon. Minister, am I to understand, Sir, that the coaches were ordered without fixing the price?

Shri L. B. Shastri: The prices were fixed but there have been variations in prices because of the high level charges and the rise in prices. So, fixation of a firm price is still under consideration and is being discussed.

Pandit Munishwar Datt Upadhyay: Who was the officer responsible for negotiating this contract?

Shri L. B. Shastri: He is now no longer in the service.

PURCHASE OF SHIPS FROM ABROAD

*319. **Shri V. P. Nayar:** Will the Minister of Transport be pleased to state:

(a) whether the shipping interests in India have approached Government for helping them in purchasing ships from foreign countries for the import of food grains; and

(b) whether any, and if so, what effort has been made by Government to help Indian shipping in acquiring more ships and with what results?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) Yes, Sir.

(b) Shipping is in the private sector and the initiative for acquisition of additional tonnage rests primarily with the Indian Shipping Companies. The Government of India, have, however, taken active steps to assist in this process by—

- (1) setting up a Shipping Corporation with 74 per cent. of the capital financed by themselves for acquiring ships and operating them in selected overseas routes;
- (2) using their good offices to secure for Indian Shipping Companies admission to certain overseas Shipping Conferences;
- (3) granting loans for the purchase of ships;
- (4) arranging for release of necessary foreign exchange for

purchase of tonnage from abroad;

- (5) arranging for ships to be built at Visakhapatnam ship-building yard for sale to Indian Shipping Companies on instalment basis; and
- (6) providing Rs. 15 crores for Indian shipping in the Five-Year Plan for adding 175,000 GRT to the Indian tonnage by the end of the Planning period.

As a result of these measures, the owned tonnage of Indian shipping has now increased to 4.2 lakhs GRT as compared with only about 1.5 lakhs GRT early in 1947. This expansion has enabled Indian shipping to carry about 96 per cent. of the Indian coastal trade and to secure a more or less firm foothold in some of the important overseas trades of the country.

Shri V. P. Nayar: What is the present tonnage of Indian shipping in the total shipping plying India's coastal and overseas trade?

Shri L. B. Shastri: On the coastal side, Indian shipping is doing the whole coastal trade—about 96 per cent. In regard to overseas shipping, I am sorry, I cannot give the exact percentage.

Shri V. P. Nayar: Is it not a fact that Indian shipping interests have repeatedly requested the Government to use their good offices to acquire new ships especially from the United States? What action has the Government taken on such requests?

Shri L. B. Shastri: It is true that they made requests, and as I have said in the reply, we have tried to help them. So far as overseas shipping is concerned, we have recently, a month ago, sanctioned to give them a loan at a very cheap rate of interest, about 2½ per cent.

Shri V. P. Nayar: Would the Government tell us the actual freight on foodgrains paid to Indian ships and to ships of other countries in 1951?

Shri L. B. Shastri: I cannot give the exact figure. I think the hon. Member wants information about foreign ships which carried foodgrains. It will be somewhere about 50 crores.

Shri V. P. Nayar: Is it not a fact that when the USA sold about 1113 war-time built ships, Indian shipping could get only a mere 15 ships?

Shri L. B. Shastri: In fact, a proposal was made for the purchase of ships in connection with the import of foodgrains. But it was thought that they could not be acquired then because the prices of ships registered a steep rise. The proposal was therefore dropped.

Shri V. P. Nayar: May I know whether the Government are contemplating to take any steps to break the choking stranglehold of foreign shipping interests over India's foreign trade?

Mr. Speaker: That is too wide a question.

Shri Nambiar: May I know whether there is any difference in the freight paid between Indian ships and foreign ships?

Shri L. B. Shastri: I require notice.

Shri N. Sreekantan Nair: How many ships are built every year in the Indian ship-building yard?

Mr. Speaker: I think that is an oft-repeated question and has been replied to more than once.

Shri Damodara Menon: Has any Shipping company actually taken a loan from the Government as a result of this offer? If so, what is the amount?

Shri L. B. Shastri: As I said, in fact, this decision was taken only last month. It is expected that they will come forward to take the loan now.

VENEREAL DISEASES

*320. **Shri V. P. Nayar:** Will the Minister of Health be pleased to state:

(a) the estimated number of patients suffering from venereal diseases in India at present;

(b) whether Government have taken any steps to eradicate this disease and if so, what those steps are;

(c) to what percentage of persons suffering from venereal disease is free treatment made available in the various hospitals under Governments;

(d) what is the number of venereal patients treated in the various Government hospitals in the years 1950 and 1951; and

(e) what is the number of doctors who have specialised in dermatology in the service of the State and Central Governments?

The Minister of Health (Rajkumari Amrit Kaur): (a) No statistics are available

(b) A statement is placed on the Table of the House. [See Appendix II. annexure No. 22]

(c) Almost all persons suffering from venereal diseases who visit Government Hospitals as outpatients are given free treatment. In some State hospitals the well-to-do patients are, however, required to pay for the treatment.

(d) The number of patients treated in 1950 was 7,39,114 and in 1951 it was 10,49,500.

(e) The number of dermatologists in the service of State Governments is 62. No dermatologist is employed under the Central Government.

Shri V. P. Nayar: May I know what are the regions in India where such venereal diseases are most prevalent?

The Deputy Minister of Health (Shrimati Chandrasekhar): I require notice.

Shri V. P. Nayar: Is it a fact that recently a team of WHO Specialists conducted some blood tests in some regions of Delhi? What was the percentage of people who were found to have venereal diseases in such tests in Delhi?

Shrimati Chandrasekhar: I have no information.

Shri V. P. Nayar: May I know whether it is a fact that the Delhi State Government is still licensing prostitution, and whether there are over 1,000 such licences now?

Mr. Speaker: Order, order.

Shri V. P. Nayar: I am asking these questions only in the best interests of the public health of the country.

Mr. Speaker: I quite understand; every Member is asking questions in the public interests.

Shri V. P. Nayar: I do not want to embarrass the hon. Minister at all, Sir.

Mr. Speaker: Let us not go into the administration of the Delhi State.

Shri B. S. Murthy: May I know whether the figure given includes patients treated under the indigenous systems?

Shrimati Chandrasekhar: No.

Shri M. Khuda Baksh: May I know what is the incidence of venereal diseases in the different provinces?

Shrimati Chandrasekhar: Notice.

Rajkumari Amrit Kaur: May I say, Sir, in 1933 when a survey was done, the incidence was supposed to be in the neighbourhood of 37 per thousand of the population. There are no figures to show where the incidence is highest.

FISHING BANKS

***322. Shri V. P. Nayar:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether any thorough survey of the fishing banks off the coast of India has been made so far by Government; and

(b) whether any hydrobiological data of such fishing banks have been collected so far?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) No, but preliminary surveys of restricted nature were conducted in the past by Bombay, Madras and Bengal; and more systematic surveys are now being conducted by the Deep Sea Fishing Station of Government of India between Bombay and Saurashtra.

(b) Yes, some data have been collected based on studies at Madras, Mandapam, Tuticorin, Calicut, Karwar and to some extent at Bombay. These data relate mainly to coastal conditions.

Shri V. P. Nayar: May I know whether in these surveys any sampling of deep sea fish and squid population have been taken?

Dr. P. S. Deshmukh: Yes, Sir.

Shri V. P. Nayar: May I know whether in the surveys of fishing banks, the Navy has been of any help to the Government?

Dr. P. S. Deshmukh: Yes, Sir, in some parts, we have taken the assistance of the Navy.

Shri V. P. Nayar: May I know whether in the survey of the Wadge Bank off the coast of Travancore-Cochin, the Navy has rendered any help in the collection of either hydrological data or biological data?

Dr. P. S. Deshmukh: To a certain extent they have. But, we have not been able to go far into the sea for lack of proper equipment, which may be possible a little later.

Shri B. S. Murthy: May I know whether the Madras Government are proposing to have a fishing bank, and

in this connection whether they have sought the assistance of the Central Government?

Dr. P. S. Deshmukh: Yes, Sir: Madras Government has been quite active in this respect.

Shri B. S. Murthy: What assistance is given to the Madras Government?

Dr. P. S. Deshmukh: Whatever assistance is available is always given.

Shri Nambiar: May I know whether any fishing bank is organised on the west coast of Malabar?

Dr. P. S. Deshmukh: I think I have mentioned this in my reply already. Not to a very large extent; to a certain extent, it has been.

WASTAGE OF FOODGRAINS IN BIHAR

*323. **Sardar A. S. Saigal:** (a) Will the Minister of Food and Agriculture be pleased to state whether the attention of Government has been drawn to an article under the caption "1985 tons foodgrains wastage in Bihar" published in column 4 of page 3 of the *Hindustan Standard* seventh day edition dated the 25th August, 1952 issued from Calcutta?

(b) What was the reason for the wastage?

(c) Who is responsible for the loss of foodgrains?

(d) What is the actual value of the loss suffered?

The Deputy Minister of Food and Agriculture (Shri M. V. Krishnappa): (a) Yes.

(b) Natural deterioration.

(c) None.

(d) About Rs. 3 lakhs.

सरदार ए० एस० सहगल : कूल कितना अन्न खराब हुआ ?

Shri M. V. Krishnappa: It is not exactly waste. It is deteriorated grain. About 3 lakhs worth of grain deteriorated.

Shri B. S. Murthy: Who has taken the loss: consumers or the tax-payer?

Shri M. V. Krishnappa: Ultimately the tax-payer.

Shri S. N. Das: In what way were these deteriorated foodgrains disposed off?

Shri M. V. Krishnappa: By public auction.

Shri S. N. Das: May I know whether they were examined if they were fit for human use?

Shri M. V. Krishnappa: Only when they were found unfit for human consumption that they were put to public auction.

PHONOGRAM SYSTEM IN BIHAR

*324. **Sardar A. S. Saigal:** (a) Will the Minister of Communications be pleased to state whether phonogram system has been introduced in the post offices at Jharia, Dhanbad and Katragarh in Bihar?

(b) In how many more places this system of phonogram will be introduced in Bihar and Madhya Pradesh States?

(c) What expenditure have Government to bear to instal this system in each place?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) Yes.

(b) 17 places in Bihar and 3 in Madhya Pradesh.

(c) The information is being collected and will be laid on the Table of the House in due course.

MINIMUM PRICES OF FOODGRAINS

*325. **Shri Jhulan Sinha:** Will the Minister of Food and Agriculture be pleased to state the policy of Government regarding the guarantee of minimum price for foodgrains to provide an incentive to agricultural production?

The Minister of Agriculture (Dr. P. S. Deshmukh): The Government of India at present do not have any policy of guaranteeing the minimum prices of foodgrains. Such a policy existed from 1944-45 to 1947-48, but it was abandoned as a result of rise in prices of foodgrains.

Shri Jhulan Sinha: May I know if it forms an important recommendation in the report of the Grow More Food Committee?

Dr. P. S. Deshmukh: Yes, Sir. There is a recommendation to that effect.

Shri Jhulan Sinha: Is the Government taking that into consideration.

Dr. P. S. Deshmukh: It is being considered.

Shri Jhulan Sinha: Has any decision been reached in the matter?

Dr. P. S. Deshmukh: Not yet.

ADULTERATION OF GHEE

*326. **Shri Jhulan Sinha:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether the attention of Government has been drawn to an article in the July, 1952 issue of the *Journal of Scientific and Industrial Research* embodying the result of the analysis of prevailing samples of Ghee in Bangalore and Mysore where it has been found that only 9 per cent. was Ghee; 33 per cent. had no trace of Ghee; 33 per cent. had only trace of Ghee and 25 per cent. contained mere 50 per cent. of Ghee;

(b) if any such analysis has been done at any other place and if so, the result thereof; and

(c) what steps, if any, Government propose to take to stop adulteration of Ghee in India?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Government are aware of the contents of the article referred to.

(b) The information is being collected and will be laid on the Table of the House when received.

(c) At present ghee is graded under 'Agmark' on a voluntary basis by certified packers under the provisions of the Agricultural Produce (Grading and Marking) Act, 1937, and the rules framed thereunder. If all ghee produced in the country is to be graded according to Agmark standards it will be necessary to make such grading compulsory and prohibit the sale of ungraded ghee. As a first step in this direction, certain amendments of the Agricultural Produce (Grading and Marking) Act, 1937, so as to make grading of agricultural Produce mandatory and to provide for deterrent penal action against offenders are already under the consideration of the Government. A further measure which is under consideration is the introduction of the compulsory use of phytosteryl acetate (P.A.) test for all ghee graded under the 'Agmark Scheme'.

Shri Jhulan Sinha: May I know, Sir, if Government have, in this connection, considered the question of banning the manufacture and sale of Vanaspati in this country?

Dr. P. S. Deshmukh: They have decided not to ban it.

Shri Dabhi: May I know whether it is a fact that the Ghee Adultera-

tion Committee has recommended that all Vanaspati should be coloured with a view to minimising the chances of adulteration of ghee with Vanaspati?

Dr. P. S. Deshmukh: Yes, Sir. That recommendation has been there. It is being actively considered.

Shri Sarangadhar Das: May I know if there were any 'Agmark' samples among those that were tested in Bangalore, and found to be adulterated?

Dr. P. S. Deshmukh: I would like notice of the question.

INDIGENOUS SYSTEM OF MEDICINE

*327. **Prof. Agarwal:** Will the Minister of Health be pleased to state what steps are being taken by Government to encourage indigenous systems of medicine, specially the Ayurvedic system and Naturopathy?

The Deputy Minister of Health (Shrimati Chandrasekhar): The Government of India have decided to establish a Central Institute of Research in Indigenous Systems of Medicine at Jamnagar and have also constituted a Governing Body and a Scientific Advisory Council for running the Institute. A grant of Rs. 1 lakh was paid to the Institute in 1951-52 and a further sum of Rs. 4 lakhs has been provided in the current year's budget for the same purpose. State Governments are encouraging the Ayurvedic system of medicine by running Ayurvedic institutions and also by giving financial assistance to some privately managed such institutions. In this connection the attention of the hon. Member is invited to the answer given to Shri Nar Deo Snatak's Starred Question No. 1079 on the 23-3-1950. Government have not so far examined the question of Nature Cure. They are awaiting the recommendations of the Planning Commission.

Prof. Agarwal: May I know when this Central Institute is likely to start, and what will be the different branches of research?

The Minister of Health (Rajkumari Amrit Kaur): The Institute has already started, and naturally, it will be for those in charge of it to say on which branches of research they will first concentrate.

Shrimati A. Kale: May I know if the Government is paying any attention to chromeopathy as suggested by me?

Rajkumari Amrit Kaur: No, Sir.

Shri B. S. Murthy: May I know whether the hon. Minister is aware that there has been a school of Indian Medicine for the last 25 years in Madras, and which has been promoted as a college three years ago? In view of this, may I know why Madras has not been chosen as a fit place for founding the Central Institute?

Mr. Speaker: It is a matter of argument. It will require long statements of facts and comparisons as to why the Central Institute was put up at Jamnagar. I do not allow that. I look upon it as an argument.

Pandit Munishwar Datt Upadhyay: What is the percentage of the expenditure on medicines that is being devoted to Ayurvedic system at present?

Rajkumari Amrit Kaur: The State Governments are autonomous in the matter of health. I have not got the figures with me which could furnish the answer required by the hon. Member.

LAND RECLAIMED IN CENTRAL INDIA AND HIMALAYAN FOOTHILLS

***328. Shri M. S. Gurupadaswamy:** (a) Will the Minister of Food and Agriculture be pleased to state what is the total extent of land reclaimed in Central India and Himalayan foothills by jungle-clearance operations conducted by the Government of India?

(b) What is the total amount spent for these operations?

(c) What are the various uses to which the land reclaimed has been put?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) By its Jungle Clearance operations the Central Tractor Organisation has made available for cultivation an area of approximately 20,000 acres in Uttar Pradesh up to date. Besides, tree-felling operations, preparatory to ploughing work, have been completed on an additional area of 9,741 acres. No jungle-clearance operations have so far been carried out anywhere else by the Government of India.

(b) The total expenditure incurred on the Jungle Clearance operations up to the end of the last operational season is approximately Rs. 62,59,000.

(c) The land is used for agricultural purposes after reclamation.

Shri M. S. Gurupadaswamy: May I know, Sir, whether the Government has got any plan or scheme

for conducting jungle clearance operations?

Dr. P. S. Deshmukh: No, Sir.

Shri M. S. Gurupadaswamy: May I know, Sir, what is the amount spent for each acre cleared from the jungle?

Dr. P. S. Deshmukh: It comes to about Rs. 200 per acre.

Shri M. S. Gurupadaswamy: May I know, Sir, how the land that has been reclaimed by clearance has been disposed of so far?

Dr. P. S. Deshmukh: I do not know how it has been disposed of. It is the U.P. Government which asked us to do it, and they are going to pay for it.

Pandit Munishwar Datt Upadhyay: Is it a fact that a large area in U.P. was cleared without any expenditure?

Dr. P. S. Deshmukh: I do not know.

Shri Barman: Is it a fact that the U.P. Government is trying to reclaim land with the help of elephant tractors, and if so, has the Government ascertained the comparative costs?

Dr. P. S. Deshmukh: No, I have not ascertained.

Shri Damodara Menon: Has the Government any plan to introduce co-operative farming in the area cleared?

Dr. P. S. Deshmukh: I do not know.

Shri Nambiar: May I know, whether in view of Vanamahotsava, this jungle clearance will be stopped?

MONITORING STATIONS

***329. Shri S. C. Samanta:** Will the Minister of Communications be pleased to state:

(a) how many monitoring stations have already been opened in India and where they are located;

(b) how many more stations are proposed to be set up in the near future;

(c) whether all conditions according to Post and Telegraph Regulations etc., have been fulfilled; and

(d) what was the cost of installations of those stations?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) I presume the Member is referring to Monitoring Stations that have been established for (i) checking unauthorised wireless transmissions and (ii) detecting free space in the radio spectrum. There are five such Monitoring Stations in India, located respectively in Delhi, Calcutta, Jabalpur, Bombay and Bangalore.

(b) The question of opening more stations to meet requirements in the radio field is under consideration, but no decisions have been taken in regard to the precise number.

(c) There are no special regulations governing monitoring stations. There are however certain accepted international practices which are being followed by the Indian Stations.

(d) Rs. 2,81,048.

Shri S. C. Samanta: May I know, Sir, whether it is a fact that Government is going to transfer the monitoring station from Jabalpur to Nagpur?

Shri Raj Bahadur: These things depend upon exigencies and requirements of the service, but this proposal is under consideration.

Shri S. C. Samanta: May I know who are the experts that have been engaged to settle the strategic points at which to establish monitoring stations?

Shri Raj Bahadur: They are experts of the Department of Wireless Co-ordination and Planning.

Shri S. C. Samanta: For how long have Government been a member of the International Telegraph Union?

Shri Raj Bahadur: We are one of the founder members.

Shri B. S. Murthy: May I know whether Vizagapatam is being considered as one of the places to be selected or intended to be selected for such a station?

Shri Raj Bahadur: That question is under consideration, but at present, no such proposal with regard to Vizagapatam is under consideration.

EMPLOYMENT EXCHANGES

*330. **Shri L. N. Mishra:** Will the Minister of Labour be pleased to state:

(a) whether Government have some proposal to improve the Employment Exchanges in India; and

(b) the percentage of the applicants for whom employment has been secured?

The Minister of Labour (Shri V. V. Giri): (a) Government have appointed a Committee to enquire into the whole question of the future of the Employment Exchange Organisation.

(b) 26.5 per cent.

Shri L. N. Mishra: May I know the terms of reference to this Committee?

Shri V. V. Giri: The terms of reference are:

- (1) to enquire into the whole question of the future of the Resettlement and Employment Organisation and examine whether part of the Organisation should be transferred to the State Governments or not; in the latter event, what degree of superintendence and control should be retained by the Central Government;
- (2) to assess the results obtained by the Employment Exchanges and Training Schemes including the scheme for the training of instructors and Supervisors at the Central Institute, Koni, Bilaspur;
- (3) to consider on what basis the Training Schemes should be continued and whether the present system of granting stipends should be abolished or modified;
- (4) to examine whether there should be further expansion of Employment Exchanges and training programmes consonant with the increased requirements of the country;
- (5) to consider whether legislation should be introduced making it obligatory for industry to recruit personnel, at least in the larger industrial centres, through Employment Exchanges; and
- (6) to consider whether Government should make a small levy from the employers and/or employment-seekers in order to finance part of the cost of the Organisation.

Shri L. N. Mishra: May I know the members of the Committee, and the time they are expected to submit their report?

Shri V. V. Giri: The names were published day before yesterday in the Press. However, I shall read out the names:

- (1) **Shri B. Shiva Rao, M.P.,—** Chairman,
- (2) **Shri Hariraj Swaroop,** representative of the All India Organisation of Industrial Employers on the Central Employment Advisory Committee.
- (3) **Shri Rattan Lal Malviya,** President, Madhya Pradesh Branch of the INTUC, representative of the INTUC on the Central Employment Advisory Committee.
- (4) **Shri V. K. R. Menon, I.C.S.** (Secretary, Ministry of Labour) representing the Ministry of Labour,
- (5) **A representative of the** Ministry of Finance,
- (6) **A representative of the** Ministry of Education,
- (7) **A representative of the** Ministry of Home Affairs, and
- (8) **A representative of the** Government of U.P. representing the State Governments.

Shri L. N. Mishra: May I know the number of employment exchanges working in India?

Shri V. V. Giri: I have not got at present the figure with me, but if the hon. Member so chooses, I shall certainly inform him.

Shrimati Ammu Swaminadhan: In view of the fact that some of the States have such training centres, is the Central Government thinking of co-ordinating their centres with the States' centres?

Shri V. V. Giri: Certainly.

Shrimati A. Kale: How many persons have been benefited so far, and what is the expenditure involved?

Shri V. V. Giri: The number of persons benefited is 17,91,794.

Shri B. S. Murthy: Is it not a fact that there are many trade unions in India like the Hind Mazdoor Sabha as well as the All India Trade Union Congress? If so, why should representatives belonging to one organisation only be represented on this Committee?

Mr. Speaker: Order, order. It is a matter for argument.

Shri Nambiar: May I know whether a representative of the AITUC will also be included in the Committee?

Mr. Speaker: That is a suggestion for action.

Shri V. V. Giri: A representative of the INTUC is already there.

EXTRA DEPARTMENTAL POST OFFICES (SAVINGS BANK ACCOUNTS)

*331. **Shri L. N. Mishra:** Will the Minister of Communications be pleased to state whether it is a fact that Government have decided to permit the opening of Savings Bank Account in the Extra Departmental Post Offices in rural areas?

The Deputy Minister of Communications (Shri Raj Bahadur): Savings Bank facilities are already provided in post offices in rural areas on as liberal a basis as the circumstances would permit.

Shri L. N. Mishra: Is it a fact that in the rural areas of Bihar, there are a large number of extra-departmental post offices without savings bank accounts?

Shri Raj Bahadur: There are a large number of them.

Shri L. N. Mishra: May I know whether it is a fact that a number of commercial banks, savings banks, public institutions and individuals experience great difficulties for want of banking facilities?

Shri Raj Bahadur: The main question relates to the savings banks facilities in the rural post offices. I do not know whether this question will be admissible.

The Minister of Communications (Shri Jagjivan Ram): I may add that the question of extending the facilities in other extra-departmental offices is under consideration, and we are thinking of extending them.

Shri B. S. Murthy: May I know whether Government will consider the idea of issuing drafts on these savings bank accounts?

Mr. Speaker: The hon. Member is putting suggestions for action. Under the rules, I cannot allow the question.

Shri B. S. Murthy: It is about draft...

Mr. Speaker: It may be a draft, but what the hon. Member is asking for is not information, but he is making a suggestion for action.

Shri B. S. Murthy: May I know whether government is considering.....

Mr. Speaker: It practically comes to the same thing. He may put it in any language he likes, but still it is a suggestion. Let us be more strict in the observance of the rules, so that a larger number of question may be put.

DRY FARMING METHODS

***333. Shri Chinaria:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether Government have tried Dry Farming methods for bringing self-sufficiency in foodgrains and making dry unirrigated areas immune from famine through drought; and

(b) if so, with what results?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Yes.

(b) The Government of India sanctioned Dry Farming Schemes in various States during the years 1949-50, 1950-51 and 1951-52. Statements showing the targets and achievements of units of work and additional production in respect of these Schemes are attached. [See Appendix II, annexure No. 23].

Shri Chinaria: May I know what arrangements were made to make them reach the cultivator? Or were they meant only for the scientists?

Dr. P. S. Deshmukh: Some efforts we have made, but we are going to intensify our efforts hereafter.

Shri Chinaria: Are the government aware that in other foreign countries successful crops are grown under similar conditions, while in India we fail under exactly similar conditions?

Dr. P. S. Deshmukh: We have to improve ourselves a lot.

Shri Sarangadhar Das: May I know whether dry farming is being introduced in every state or only in a few states like Rajasthan?

Dr. P. S. Deshmukh: I am afraid I cannot answer the question off hand.

RESTORATION OF LOCAL TRAIN FROM AMGAON TO GONDIA

***334. Shri Jasani:** Will the Minister of Railways be pleased to state:

(a) whether any application from Shri Kasturchand Jain on behalf of the residents of Amgaon town and surrounding villages addressed to the General Manager, Eastern Railway, Calcutta requesting for the restoration of the local train from Amgaon to Gondia and vice-versa was received by Government; and

(b) if so, what steps have been taken in the matter?

The Parliamentary Secretary to the Minister of Railways and Transport (Shri Shah Nawaz Khan): (a) Yes.

(b) As the availability of passenger coaches and locomotives improves Railway Administrations will continue to restore passenger train services and introduce new ones as justified by traffic requirements. The Amgaon-Gondia train service is one of the train services on the Eastern Railway's priority list of trains to be restored and introduced as soon as feasible.

Shri Jasani: May I know how much time will be taken for the restoration of this train service?

Shri Shah Nawaz Khan: There is no possibility of its being restored within the next 18 months.

PANIWALA MAHARAJ

***335. Shri A. N. Vidyalkar:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether it is a fact that Dr. P. S. Deshmukh, Minister of Agriculture recently made a statement regarding the capacities of the water diviner who was appointed a Member of the Rajasthan Underground Water Board;

(b) the total amount of money spent on the said Paniwala Maharaj, and the period of his service under the Board; and

(c) the number of localities inspected by Paniwala Maharaj for water and the number out of those localities, where water was found with his help?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Yes.

(b) The Paniwala Maharaj remained with the Rajasthan Underground Water Board for 2 years and 8 months and was paid Rs. 74,322/9/- during that period against which Rs. 37,192/8/- were recovered as advice charges.

(c) According to information available with the Board, 128 sites were selected by the Paniwala Maharaj. Wells were dug at 29 sites and water was found in 21 of them.

Shri A. N. Vidyalkar: Who was responsible for his appointment?

Dr. P. S. Deshmukh: I would like notice for that question.

Shri A. N. Vidyalkar: The hon. Minister stated that some portion of the money has been recovered. From whom?

Dr. P. S. Deshmukh: Recovered from the Saurashtra Government. If I may inform the House, the advice of this gentleman was available at the rate of Rs. 150 per day, and I am glad to say that his advice was availed of to the extent of about Rs. 37,000.

WRITTEN ANSWERS TO QUESTIONS

AGRICULTURAL LOAN

***321. Shri Biren Dutt:** (a) Will the Minister of Food and Agriculture be pleased to state what amount of agricultural loan has so far been given to the agriculturists in the year 1952 in Tripura?

(b) After presentation of petition how much time it takes to grant the loan?

(c) Is there any direction of the Central Government not to grant a loan of more than Rs. 100?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) A sum of Rs. 1,30,000/- has been advanced as loan to the agriculturists in Tripura State during the financial year 1952-53.

(b) Loans are granted at the earliest possible date, generally within a month of the receipt of the application.

(c) No directive has been issued by the Government of India.

POST CARDS AND ENVELOPES (COST)

***332. Sardar Hukam Singh:** (a) Will the Minister of Communications be pleased to state what is the net cost of a post card (inland) to Government and how is it calculated?

(b) What is the net cost of a stamped postal envelope, and how is it calculated?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) and (b). The total net cost to the Department of a post card is 13.2 pies and that of an envelope is 14.4. pies. This is made up of

(i) the cost of manufacture of the post card or envelope;

(ii) all the other direct expenses of handling, and

(iii) the indirect or overhead expenses on supervision, including pensionary charges, interest on capital etc. The cost of manufacture alone which includes the cost of paper, packing etc. is only 1.33 pies for a post card and 1.38 pies for an envelope. Thus, the cost of the manu-

facture forms only a very small proportion of the total cost of these items. When a post card or envelop is posted in any of the post boxes provided by the Department, it has to be collected from that post box, taken to the nearest post office, sorted and sent to the nearest Railway Station, Railway Mail Service Section or Aerodrome, then transported to the destination and again sorted before delivery from the receiving post office and then delivered. The total expenditure to the Department includes the direct costs of these items of work as well as indirect charges on account of overheads, interest on capital etc. A note on how the total cost is calculated is placed on the Table of the House. [See Appendix II, annexure No. 24.]

FAMINE AREA

***336. Shri Jhunjhunwala:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether any part of India was declared as Famine areas during the years 1949-50, 1950-51, 1951-52;

(b) if the answer to the part (a) above be in the affirmative, which were those areas; and

(c) what was the total amount of financial assistance the Central Government gave?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) 'Famine' in the technical sense contemplated in the different Indian Famine Codes was not declared in any areas in India during these years.

(b) and (c). The questions do not arise.

INTERNATIONAL SOIL FERTILITY TRAINING CENTRE

***337. Shri S. C. Samanta:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether it is a fact that an International Training Centre on Soil Fertility under the Expanded Technical Assistance Programme was recently held in India;

(b) if so, for what period and where;

(c) who were the trainers and the trainees; and

(d) whether India had to meet any expenditure in this connection?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Yes.

(b) The course was held from the 15th July to the 15th October, 1952 at the Agricultural College and Research Institute, Coimbatore.

(c) A statement is laid on the Table of the House. [See Appendix II, annexure No. 25]

(d) Yes.

PURCHASE OF WHEAT FROM CANADA

***338. Dr. Ram Subhag Singh:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether it is a fact that an agreement has been signed between the Governments of India and Canada regarding the purchase of wheat from Canada;

(b) if so, what quantity of wheat will be purchased under that agreement and at what prices; and

(c) when are the shipments of wheat under that agreement likely to begin?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Yes.

(b) 300,000 tons at prices already fixed under the International Wheat Agreement, 1949.

(c) January, 1953.

BONUS TO COAL-MINE EMPLOYEES AT BELLAMPALLE

***339. Shri Vittal Rao:** Will the Minister of Labour be pleased to state:

(a) the reasons for withholding the payment of 2nd Quarter Bonus to the coal-mine employees at Bellampalle, Hyderabad State; and

(b) whether the Government of India Bonus scheme for coal-mines in Hyderabad State has been implemented?

The Minister of Labour (Shri V. V. Giri): (a) The information is not available and is being collected.

(b) The Hyderabad Coal Mines Bonus Scheme drawn up on the lines of the Coal Mines Bonus Scheme, 1948, has been applied to Hyderabad State with effect from the 1st October, 1952.

RAILWAY EMPLOYEES (CONFIRMATION)

***340. Shri Vittal Rao:** Will the Minister of Railways be pleased to state:

(a) whether his assurance to confirm temporary employees in the Railways at the rate 5,000 per month has been adhered to by the Railway Board;

264 PSD

(b) if not, the reasons for the same; and

(c) if the reply to part (a) above be in the affirmative, the number of employees confirmed from 1st April to 30th September, 1952?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) and (b). The rate of confirmation at 5,000 per month is only an average to which Railways are endeavouring to work to. This figure has been as high as 6,743 in a certain month and as low as 2,214 in another month.

(c). The number of temporary employees confirmed during April, 1952, is 4,183 and that during May, 1952 is 2,906. Full figures for the subsequent months have not yet become available.

FAMILY PLANNING CLINIC CENTRES

***341. Shri Madiah Gowda:** Will the Minister of Health be pleased to state:

(a) how many persons have so far been benefited in Family Planning Clinic Centres started by the Central Government; and

(b) when Government intend starting more of such Centres?

The Minister of Health (Rajkumari Amrit Kaur): (a) The Centres have been started in the first instance, to conduct pilot studies in the rhythm method of family planning but the results of these studies cannot be expected much before two years. At this stage, therefore, it is not possible to state the actual number of persons who have benefited from them. But judging by the numbers of men and women who visit the centres, the response is very encouraging.

(b) Proposals to open two more Centres, one in Poonamallee (Madras) and the other in Singur near Calcutta are under consideration.

CHITTARANJAN LOCOMOTIVE FACTORY

***342. Shri H. N. Mukerjee:** Will the Minister of Railways be pleased to state:

(a) the production of engines, planned and actual, at Chittaranjan so far; and

(b) the number of foreigners in the various departments connected with planning, execution etc.?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) A statement showing the original targets, the

revised targets and the actual production so far, is placed on the Table of the House. [See Appendix II, annexure No. 26]

(b) Nine altogether, each of whom is an expert in his own line.

IMPORT OF RICE FROM BURMA

*343. **Shri Balakrishnan:** (a) Will the Minister of Food and Agriculture be pleased to state how many tons of Burma rice have so far been imported during the current year on Government account?

(b) How many tons of rice was imported on private account?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Upto 31st October, 1952 about 3,25,700 tons of Burma rice were imported on Government account.

(b) No rice was imported on private trade account.

SUPPLY OF FOODGRAINS TO WEST BENGAL

*344. **Shri Meghnad Saha:** (a) Will the Minister of Food and Agriculture be pleased to state what portion of the additional two lakh tons of foodgrains promised to the State Government of West Bengal by the Central Government for the year 1952 has been supplied up to the present time?

(b) Is it a fact that the cheaper rice supply to West Bengal from Orissa arranged at the instance of the Central Government could not be delivered fully upto now?

(c) What are the reasons for this?

(d) What final arrangements have been made by the Central Government in the recent conference with the Food Minister of West Bengal to make good the full quota of the additional foodgrains promised from Central sources?

(e) When would the plans as to the change in the system of procurement and control in the rural areas of Bengal announced by the Central Government in June-July this year be finally put into effect?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) and (d). The Centre promised to supply West Bengal for the year 1952 one lakh tons of rice for meeting the rationing commitments, and another one lakh tons of rice for sale through Special Shops. At the beginning of August, 1952, the matter was further discussed between

the Centre and the State Government; and West Bengal wanted a supply of 40,000 tons of rice to be made to them between that date and the end of the year. This was to be from Orissa. Before August, 51,810 tons of rice were allotted to West Bengal. Since August 12,560 tons moved from Orissa and as there was some default in the despatches, the Centre has, since August, made available to West Bengal a further 65,235 tons of imported rice.

(b) and (c). Yes, Sir. The delay in despatches in the initial stages was due to (1) availabilities not materialising as expected, (2) West Bengal's reluctance to accept under-polished rice and (3) finalising procedural details.

(e) The matter is under consideration.

ALL INDIA SURVEY UNDERTAKEN BY DIRECTOR-GENERAL OF RESETTLEMENT AND EMPLOYMENT

*345. **Shri K. C. Sodhia:** (a) Will the Minister of Labour be pleased to state whether the All India Survey undertaken by the Director-General of Resettlement and Employment referred to in para 26 of the Labour Ministry's Report for 1951-52 has been completed?

(b) If so, what are numbers of personnel required by different industries and areas?

(c) Does the demand exceed the present output and if so, how do Government propose to meet it?

(d) If the survey Report has not yet been submitted to Government, when do they expect it?

The Minister of Labour (Shri V. V. Giri): (a) to (c). In order to ensure that training facilities provided in various trades in different regions correspond as closely as possible to local industrial requirements, it was decided to carry out the present survey.

Information regarding the number of workmen employed in various technical trades, the number of supervisory personnel, the annual intake of these personnel and apprenticeship training programmes, if any, in industrial undertakings employing 250 or more workmen was called for in an appropriate *pro forma*. The enquiry was confined to engineering, metal and building construction industries. Regional Directors were asked to undertake the enquiry with the help of *ad hoc* sub-Committees of the Regional Employment Advisory Committees.

The enquiry was started in February 1951. So far, returns have been received from Uttar Pradesh, Punjab, Assam, Delhi and Madras regions and are being tabulated. Returns are still due from West Bengal, Bihar, Orissa, Madhya Pradesh and Bombay regions. The delay in completion of the enquiry is due to difficulties in getting returns from industries and establishments on a voluntary basis. It is expected that the enquiry will be completed by the end of February, 1953.

(d) The information received will be tabulated in the Directorate General of Resettlement and Employment and used departmentally in modifying the seating capacity in various trades according to the needs of the areas concerned.

PORT DEVELOPMENT FUND

*346. **Shri K. C. Sodhia:** (a) Will the Minister of Transport be pleased to state whether Government have come to a final decision regarding the creation of a Port Development Fund?

(b) What was the total amount, if any, spent by Government during 1949-50, 1950-51, and 1951-52 for this purpose?

(c) What is the total approximate amount likely to be raised annually by the institution of this fund?

(d) If Government have not come to a decision in this matter so far, how long are they likely to take to do it?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) No

(b) Nil.

(c) The proceeds will depend on the manner and rate of levy and it is too early to make an estimate

(d) The question is under consideration. It will be placed before the National Harbour Board at its forthcoming meeting.

DELHI TRANSPORT SERVICE

*347. **Shri Radha Raman:** (a) Will the Minister of Transport be pleased to state what is the total strength of Delhi Transport Service buses plying in the State of Delhi and how this strength has increased year by year since its creation?

(b) What profits the company earned during each year and whether it compares favourably with the profits of the Gwalior and Northern India Transport Company Ltd. which

was previously running its buses in Delhi?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) The total strength of Delhi Transport Service buses plying at present in the State of Delhi is 270. A statement showing how this strength has been reached year by year since the service was taken over by Government is placed on the Table of the House. [See Appendix II, annexure No. 27.]

(b) A statement giving the information required is laid on the Table of the House. [See Appendix II, annexure No. 28]

LABOUR CONFERENCE AT NAINITAL

*348. **Shri Basappa:** Will the Minister of Labour be pleased to state:

(a) the important Resolutions recommended by the Labour Conference recently held at Nainital, to the Central Government for implementation; and

(b) what actions have been taken by Government to implement the same?

The Minister of Labour (Shri V. V. Giri): (a) Important matters relating to Industrial Relations were discussed but no resolutions, as such, were adopted. A committee was also set up for further examination of the matter in the light of the views expressed at the Conference.

(b) The meeting of the Committee referred to above has been convened at New Delhi from the 4th to 6th December, 1952.

TRUNK TELEPHONE CONNECTION FOR MYSORE

*349. **Shri Basappa:** Will the Minister of Communications be pleased to state:

(a) the number of stations in the State of Mysore that have so far been connected by Trunk Telephone with other parts of Indian Union;

(b) whether any representations have been received for Trunk Telephone connections between Tiptur Town and Tumkur Town in Mysore State; and

(c) if so, what is the probable date of giving them Trunk Telephone connections?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) Five. Mysore, Bangalore, Kolar Gold Fields, Devangere and Chitaldrug.

(b) Yes, for Tumkur but not for Tiptur.

(c) Trunk facilities will be extended to Tumkur during the current financial year. The provision of facilities at Tiptur is under examination.

Khadi DRESSES FOR POSTAL AND RAILWAY WORKERS

*350. **Shri Sivamurthi Swami:** Will the Minister of Labour be pleased to state whether there is any proposal under consideration to introduce khadi dresses for all the postal as well as Railway workers?

The Minister of Labour (Shri V. V. Giri): The question of using khadi for supply of uniforms to all the Posts and Telegraphs staff has been examined and it has been decided as a matter of policy that khadi should be used on as large a scale as possible for uniforms and other miscellaneous purposes.

As regards Railway workers, the question is still under consideration.

ANTI-MALARIA CENTRES

*351. **Shri Sivamurthi Swami:** Will the Minister of Health be pleased to state the number of anti-malaria centres working in India with the help of World Health Organization?

The Minister of Health (Rajkumari Amrit Kaur): At present one malaria control demonstration team is operating in Uttar Pradesh under the joint auspices of W.H.O./F.A.O. and the State Government.

Janata TRAINS

*352. **Shri Achuthan:** Will the Minister of Railways be pleased to state:

(a) how many additional third class carriages were put on the line during the first two quarters of the current financial year to relieve the congestion and how many more carriages do Government expect to put on the lines during the remaining half of this year;

(b) what are the lines on which Janata Expresses are run at present and on what other lines they are going to be extended; and

(c) when the second Janata Express is expected on the Delhi-Madras line?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) 134 Additional Third Class Carriages were put on the line between 1-4-52 and 30-9-52 and another 450 are expected to be put into service during the remaining 6 months of the present financial year.

(b) A list showing the sections on which Janata Express trains run is placed on the Table of the House. [See Appendix II, annexure No. 29]

It will be observed that they are provided on most of the important sections. With progressive improvement in availability of coaching stock and power, Railway Administrations will continue to increase the number of such services as demands for them arise.

(c) A bi-weekly Janata Express service between Madras and Delhi, in lieu of the present weekly service, is under investigation but no definite date has yet been fixed for its inauguration.

POST OFFICES FOR RAJASTHAN

105. **Shri Karni Singhji:** (a) Will the Minister of Communications be pleased to state the number of Post and Telegraph Offices opened in Rajasthan in the year 1951-52, giving the names of places where they were opened?

(b) How many new Post and Telegraph Offices are proposed to be opened during the current year in rural and urban areas of Rajasthan respectively?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) (i) Post-Offices—216. The names of the post offices are given in the annexed statement "A".

(ii) Departmental Telegraph Offices. Nil.

(iii) Combined Post and Telegraph Offices. 9.

The names of the combined Post and Telegraph Offices are given in the annexed Statement 'B'.

(b) (i) Post Offices (Rural 7 Urban Nil)

[For statement 'A' and 'B'. See Appendix II, annexure No. 30]

There are only 9 villages in Rajasthan with a population of 2,000 or more that have not yet been provided with post offices. In one case, the route has been declared unsafe and in another case, the loss is beyond the permissible limit. Proposals for opening Post Offices in the remaining 7 villages are under consideration.

- (ii) Telegraph offices (Rural Nil
Urban Nil)
(iii) Combined Post and Tele-
graph offices. (Rural 6
Urban 2)

NOTE:—So far during the current financial year 8 new rural post offices have already been opened. No Telegraph office or combined Post and Telegraph office has so far been opened during the current financial year.

IMPORT OF LOCOMOTIVES, BOILERS, ETC.

106. Dr. Ram Subhag Singh: Will the Minister of Railways be pleased to state:

(a) the number of locomotives, boilers, coaches, wagons and cranes so far imported into India during the year 1952-53; and

(b) the number of these materials supplied locally by Indian factories during the same period?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) The following locomotives, boilers, coaches, wagons and cranes were received from abroad during the current financial year upto 30-9-52:—

Locomotives.	... 81
Boilers.	... 71
Coaches.	... 32
Wagons.	... 3,723
Cranes.	... —

(b) The number of locomotives, boilers and coaches etc. supplied by Indian factories during the current financial year upto 30-9-52:—

Locomotives.	... 27
Boilers.	... 11
Coaches.	... 68
Wagons.	... 3,071
Cranes.	... —

FOODGRAINS (LICENSING AND PROCUREMENT) ORDER, 1952

107. Dr. Ram Subhag Singh: Will the Minister of Food and Agriculture be pleased to state the names of States where Foodgrains (Licensing and Procurement) Order, 1952 has come into force?

The Minister of Agriculture (Dr. P. S. Deshmukh): The Central Foodgrains (Licensing and Procurement) Order, 1952, has been applied so far to the States of Madras, U.P., Bihar, Saurashtra, Madhya Bharat Hyderabad and Travancore and Cochin.

LOCUST SWARMS

108. Pandit Munishwar Datt Upadhyay: (a) Will the Minister of Food and Agriculture be pleased to state what parts of India are likely to be visited by locust swarms during this Kharif and coming Rabi seasons?

(b) What steps are being taken to check and to destroy locust swarms?

(c) What is the estimated expenditure on anti-locust operations as apprehended at present?

(d) What other departments of Government are expected to help in this emergency?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) States visited during Kharif are: Rajasthan, Punjab, PEPSU, Ajmer, Delhi, Uttar Pradesh and Bombay. States which may be visited during Rabi are: Bombay, Saurashtra and Kutch.

(b) Staff of the Central Anti-Locust Organisation equipped with the latest machinery, insecticides and vehicles for locust control is located in more than 60 strategic places in the primary desert breeding areas. With the assistance of the Government of U. S. A. under the T.C.A. agreement, arrangements for aerial control of locusts also exist. All States liable to locust attack too have built up their anti-locust organisations for locust control in the cultivated areas. Close co-ordination between the Central and States organisations is maintained to fight the menace effectively.

(c) The estimated expenditure on anti-locust operations during the current year viz. 1952-53 is Rs. 25,17,000.

(d) Ministries of Defence, Communications, Railways, Works, Housing and Supply, States and Border Police are helping in this emergency.

JUTE AND MESTA (PRODUCTION)

109. Shri B. K. Das: Will the Minister of Food and Agriculture be pleased to state the estimate of jute and mesta production during the year 1952?

The Minister of Agriculture (Dr. P. S. Deshmukh): The All-India estimate of production of jute for 1951-52 was 46.8 lakh bales. Estimates for 1952-53 are not yet available.

For Mesta regular estimates of production are not framed. The *ad hoc* estimate framed by the Indian Central Jute Committee was 5 lakh bales for 1950-51.

CO-OPERATIVE AND COLLECTIVE FARMING

110. **Shri Jhulan Sinha:** Will the Minister of Food and Agriculture be pleased to state the progress of co-operative and collective farming in India?

The Minister of Agriculture (Dr. F. S. Deshmukh): A statement giving the available information is placed on the Table of the House. [See Appendix II, annexure No. 31]

LAND RECLAMATION

111. **Shri Buchhikotiah:** (a) Will the Minister of Food and Agriculture be pleased to state how far has the work of land reclamation, which is being carried on by the Central Tractor Organisation, proceeded?

(b) How much land has been reclaimed and where and how much more is under the plan of reclamation?

(c) Has the fertility of the soil so reclaimed been tested and if so, what are the results?

(d) When will the land reclaimed be available for agriculture?

(e) How will this land be cultivated and what will be the crops grown?

(f) To what extent is our food problem expected to be solved by the reclaimed land?

The Minister of Agriculture (Dr. F. S. Deshmukh): (a) and (b). A total area of 7,20,870 acres has so far been reclaimed by the Central Tractor Organisation in Uttar Pradesh, Madhya Pradesh, Madhya Bharat, Bhopal and Punjab. It is proposed to reclaim an additional area of approximately 9,80,000 acres by the end of the 1955-56 reclamation season in all of these States except Punjab.

(c) Tests to determine the fertility of reclaimed lands have not so far been carried out on an adequately large scale. However, crop-cutting experiments were conducted on some of the lands by the officials of the State Governments concerned, under the technical guidance of the Indian Council of Agricultural Research. The results of experiments conducted last year show an additional production of 10 maunds per acre from fallow lands, and 1 maund per acre from prior cultivated lands. Further experiments are being conducted to see whether these figures hold good as a general rule or whether the results obtained last year, especially in regard to cropped land, were sub-normal.

(d) Reclamation operations in the kans-infested areas extend from October of one year to the end of May next year. The reclamation operations are stopped about three weeks before the start of the monsoons, and it is possible to grow a Kharif crop immediately thereafter, although Kharif crops are not usually raised and the land is sown only in the following Rabi. There is a general belief that the raising of Kharif crops immediately after reclamation leads to re-infestation of Kans.

(e) In the Kans-infested areas, the land is mostly owned by private cultivators who, for the most part, cultivate their lands with bullock power and indigenous implements. In some cases mechanical means are also employed. In the Tarai area of Uttar Pradesh, where the Central Tractor Organisation has been doing jungle clearance work, a part of the reclaimed land has been allotted to displaced persons and ex-servicemen settled in co-operative colonies. In the rest of the Tarai area, State Farms have been established. Mechanical cultivation is carried on to a large extent in the State Farms.

The main crops grown are Rabi, Wheat, Barley, Gram and Oilseeds and Kharif—Paddy and Jowar.

(f) Other things being equal, an additional production of about one-third of a ton can be assumed in respect of newly reclaimed land. In respect of Kans-infested land on which a crop is grown notwithstanding, the extra yield is still a matter for conjecture. Roughly 40 per cent. of the land reclaimed by the Central Tractor Organisation is new land.

COCONUT RESEARCH CENTRE, KRISHNAPURAM

112. **Shri N. Sreekantan Nair:** Will the Minister of Food and Agriculture be pleased to state:

(a) the capital expenditure met by the Government of India in setting up a Coconut Research Centre in Krishnapuram, Travancore-Cochin State;

(b) the annual recurring expenses; and

(c) the annual return from the coconut plantation?

The Minister of Agriculture (Dr. F. S. Deshmukh): (a) The Government of India has not incurred any capital expenditure on this Research Station. The Indian Central Coconut

Committee, which is a statutory body, has incurred about Rs. 3,86,000/- as capital expenditure on it and of this a portion has been accepted by the Travancore-Cochin Government.

(b) and (c). A statement showing the annual recurring expenditure and the annual return from the coconut plantations for the last three years is laid on the Table of the House.

STATEMENT

Year	Recurring expenditure	Receipts
1949-50	Rs. 73,734-8-6	13,761-0-4
1950-51	Rs. 87,598-12-4	18,337-9-7
1951-52	Rs. 96,146-7-11	20,130-12-7

HEADQUARTERS OF INTEGRATED TELEPHONE SERVICES OF TRAVANCORE-COCHIN.

113. **Shri N. Sreekantan Nair:** Will the Minister of Communications be pleased to state:

(a) whether the Headquarters of the integrated Telephone Services of Travancore-Cochin State have been established in Madras; and

(b) whether it is maintained as a separate Unit?

The Deputy Minister of Communications (Shri Raj Bahadur): (a) No.

(b) Yes.

LIVE-STOCK CENSUS

114. **Shri S. C. Samanta:** Will the Minister of Food and Agriculture be pleased to state:

(a) whether the live-stock census figures taken in India in 1949-50 have been published;

(b) if so, what are the animals that have been counted;

(c) the total number of cattle population and how it compares with the cattle population of the principal countries of the world; and

(d) what is the number of cattle per head of population in India and how it compares with the world average?

The Minister of Agriculture (Dr. F. S. Deshmukh): (a) The Livestock Census was conducted in 1951 and the provisional number of livestock

and poultry according to that Census was published in the May, 1952 issue of the Journal 'Agricultural Situation in India'.

(b) Cattle (cows, bulls and young-stock), buffaloes, horses and ponies, donkeys, mules, camels, sheep, goats, pigs, fowls and ducks.

(c) A statement is placed on the Table of the House.

(d) 0.4 cattle per head of population in India as against 0.3 cattle per head of population in the world.

STATEMENT

Number of Cattle in the World (1949-50)

	No. of Cattle
	(In thousands)
World total	733,200
India	152,204*
U.S.A.	(a) 80,052
U.S.S.R.	(b) 63,200
Brazil	50,089
Argentina	(c) 41,268
Pakistan	(d) 24,296
China (22 Provinces)	18,200
Ethiopia	18,090
France	15,432
Mexico	14,500
Germany	14,202
Union of South Africa	12,242
Turkey	10,204
United Kingdom	10,036
Italy	8,331
Canada	8,243
New Zealand	4,986
Spain	(d) 3,300
Denmark	3,053

* For 1951; based on 1951 census returns received upto 31-10-52

(a) For 1951

(b) For 1938

(c) For 1946-47

(d) For 1947-48.

MILK

115. **Shri Dabhi:** Will the Minister of Food and Agriculture be pleased to state:

(a) the names of the countries from which milk was imported into India during the years 1950-51, 1951-52 and

1952 (April to August) and the quantity imported from each of these countries during the same period;

(b) the cost price (including freightage) of milo imported during each of the periods mentioned in part (a) above;

(c) the offtakes of imported milo in the rationed areas in each state during each of the period mentioned in part (a) above;

(d) the stocks of imported milo with each state as well as with Central Government on 1st July, 1952; and

(e) whether there has been any deterioration in the accumulated stocks of milo and if so, in which States and to what extent?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a)—

(Figures in '003 tons)

Name of supplying country	Quantity imported		
	1950-51	1951-52	1952 (April to August)
U. S. A.	518.4	499.4	436.1
China.	—	431.0	19.5
	518.4	930.4	455.6

(b) Accounts for 1951-52 and those for 5 months, April to August 1952 have not yet been reconciled. On the basis of the best data available the cost of milo is as follows:

Year	Cost in Lakh of Rupees
1951-52	3216.2
1950-51	1313.3
1952 (April to August)	2083.5

(c) A statement showing the offtake of milo in the various States is placed on the Table of the House. [See Appendix II, annexure No. 32]

(d) A statement showing stocks of milo with the States and in Central Reserve Depots on the 1st July, 1952 is also placed on the Table of the House. [See Appendix II, annexure No. 33].

(e) There has been slight infestation in the stocks of milo here or there both in the godowns of the State Governments and Central Reserve Depots, but it is difficult to give precisely the extent of infestation and quantity involved. It can, however, be stated that there has been no total wastage of any appreciable quantity of milo.

EMPLOYEES' PROVIDENT FUNDS ACT

116. Shri Velayudhan: Will the Minister of Labour be pleased to state:

(a) whether there is any provision under the Employees' Provident Funds Act, 1952 to provide facilities for the housing of the employees; and

(b) if so, what categories of employees are benefited?

The Minister of Labour (Shri V. V. Giri): (a) No.

(b) Does not arise.

INDUSTRIAL TRIBUNALS

117. Shri N. P. Sinha: Will the Minister of Labour be pleased to state:

(a) the number of Industrial Tribunals appointed by the Central Government in India;

(b) the number of cases disposed of by them in 1951-52; and

(c) the number of disputes decided by them relating to coal and mica industries in Bihar in the same period?

The Minister of Labour (Shri V. V. Giri): (a) There are two Standing Industrial Tribunals set up by the Central Government at Calcutta and Dhanbad. Besides, cases are sometimes referred either to ad hoc tribunals set up by the Central Government or to tribunals set up by State Government if, owing to the nature of the dispute or the remoteness of the place where it has arisen, it is felt that the Standing Tribunals will not be able to dispose of them expeditiously. Six cases were so referred to ad hoc tribunals in 1951-52.

(b) 30

(c) 11

CROP SEEDS

118. Shri Chinaria: Will the Minister of Food and Agriculture be pleased to state:

(a) whether Government have any crop seeds suited to dry and unirrigated areas; and

(b) if so, the quantities of seeds distributed during the current year with the details of special crops and their varieties and types?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Yes.

(b) A Statement containing available information is placed on the Table. [See Appendix II, annexure No. 34]

LOCKOUTS AND HARTALS.

119. **Shri Bahmiki:** Will the Minister of Labour be pleased to state the number of lockouts and hartals upto October, 1952 and the steps taken to stop them?

The Minister of Labour (Shri V. V. Giri): There were 651 fresh strikes and lockouts in 1952 up to the end of August, besides 27 continuing from the previous year. Figures for the remaining months are not yet available. The Government of India have set up a conciliation machinery for dealing with disputes in undertakings for which the Central Government is the "appropriate Government" under the Industrial Disputes Act, 1947. Similarly, State Governments have also set up machinery for disputes in respect of which they are the "appropriate Government". Where conciliation fails, the matter is reported to the "appropriate Government" for deciding whether the dispute should be referred to a tribunal for adjudication.

LABOUR TRAINING CENTRES (EQUIPMENT)

120. **Shri N. P. Sinha:** (a) Will the Minister of Labour be pleased to state what equipments, if any, have been supplied by the Government of U.K. for Labour Training Centres in India in 1951-52 as part of assistance to India under the Colombo Plan?

(b) What is the value of the equipments already supplied?

(c) In what parts of India and how many such Centres have been opened?

The Minister of Labour (Shri V. V. Giri): (a) Nine wood working machines and a considerable quantity of hand tools used in the trades of carpentry and joinery was received during 1951-52.

(b) It has not been possible to ascertain the value in money of the equipment received.

(c) The equipment has been supplied to 36 training centres functioning under the Ministry of Labour in various parts of the Country.

FISHERIES DEVELOPMENT FIVE YEAR PLAN

121. **Kumari Annie Mascarene:** (a) Will the Minister of Food and Agriculture be pleased to state who submitted the Five Year Plan of marine fishery development accepted by the Central Government?

264 PSD

(b) Was the Scheme submitted by the expert in his private capacity or was it submitted through some organisation?

(c) Was the Scheme submitted directly to Government or through some Government department with their recommendation?

(d) What is the basis of the plan and who will implement the plan?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) to (d). Perhaps the hon. Member is referring to the Five Year Plan of marine fishery development in the State of Travancore-Cochin.

No detailed scheme has yet been received from the State Government. A lump sum provision of Rs. 15 lakhs has been made in the Five Year Plan for the development of these fisheries. There is, however, another scheme for development of marine fishery in Travancore-Cochin which is the subject of an agreement between the Government of India and the Technical Co-operation Administration. This scheme will cost \$ 1,46,305 and Rs. 4,56,700. The dollar portion of the expenditure will be met by the Technical Co-operation Administration and the rupee portion by the Travancore-Cochin Government who will operate the scheme. This scheme aims at the improvement of existing fishing craft and methods of capture, discovery and exploitation of new fishing grounds in off-shore waters, testing of different types of craft and gear not now used but likely to be successful in Indian conditions, training of Indian personnel in modern fishing methods and improvement in methods of preservation and transportation of fish.

A note describing the scheme in more detail is being laid on the Table of the House [See Appendix II. annexure No. 35]

This scheme was prepared jointly by the Fisheries Adviser of the Government of India and the representative of the Travancore-Cochin Government.

SLEEPERS

122. **Shri Jasani:** Will the Minister of Railways be pleased to state:

(a) the quantity of wooden sleepers purchased during the year ending with 31st March, 1952;

(b) the total cost of the sleepers purchased;

(c) how much out of this was purchased directly from the State Government forests and what was the total price paid for it; and

(d) how much out of this was purchased through private merchants and what was the total price paid for it?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) and (b). The required information is being collected and will be shown in the Annual Report on Indian Railways for 1951-52 copies of which will be placed in the Library of the House as soon as they are printed.

(c) and (d). About 26 per cent. of the wooden sleepers were purchased directly from the State Government forests and the balance through private contractors at approximate costs of Rs. 38.47 lakhs and 1.12.28 lakhs respectively.

LOCOMOTIVE MANUFACTURERS' ASSOCIATION OF U.K.

123. Shri M. R. Krishna: (a) Will the Minister of Railways be pleased to state what amount of Railway material has been asked for from the Locomotive Manufacturers' Association of Great Britain?

(b) How long will it take for India to receive its indented material from U.K.?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) The approximate cost of materials that are required from the Locomotive Manufacturers' Association over the technical aid period of 5 years is estimated at about Rs. 5,88,55,920.

(b) The average times of delivery have ranged between 18 months from date of placing the order to about 28.

PADDY BUGS

124. Shri N. P. Sinha: Will the Minister of Food and Agriculture be pleased to state:

(a) whether a mass scale damage to standing paddy crops in Chhotanagpur (Bihar) and in other parts of India has been caused by "paddy bugs";

(b) if so, what is the extent of damage; and

(c) what steps were taken by Government to counteract the menace and what is proposed to be done to prevent a recurrence in future?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Wide-spread damage by paddy bug (*Gundhy*) to the standing crops of early sown varieties of paddy has been reported from Chhota Nagpur and other Divisions of Bihar State, Chhatisgarh division of Madhya Pradesh, some parts in Orissa and Vindhya Pradesh. In the latter State it is reported that the mid season late varieties were also attacked.

(b) The extent of the damage is not yet known.

(c) The Government of India in the Ministry of Food and Agriculture deputed their Entomologists to assist the State Governments in organising campaigns and obtaining necessary equipment and insecticides to control the pest. An aeroplane operating for locust control work under T.C.A. Agreement was sent to Bihar to do aerial spraying. The State Government mobilised their resources and with the co-operation of the Revenue authorities, the Plant Protection Organisations, Research and Extension staff of the Departments of Agriculture the pest was brought under control.

Control measures against an insect must be taken immediately after its appearance which must be detected, otherwise it multiplies and becomes a serious menace. The State Governments are being advised to strengthen their Plant Protection staff and equipment, for the purpose.

PRODUCTION OF HIGH GRADE JUTES

125. Shri T. K. Chandhuri: Will the Minister of Food and Agriculture be pleased to state:

(a) what are the main grades of jute grown in the different States of India;

(b) the percentage of the total demands of the jute industry in India with regard to the manufacture of—

- (i) gunny cloth and sacking,
- (ii) hessian, and
- (iii) canvas and other jute fabrics;

(c) which of the grades of India-grown jute are preferred respectively for the manufacture of—

- (i) gunny cloth and sacking, and
- (ii) hessian and canvas; and

(d) what further steps Government propose to take to increase the production of high grade jutes at low costs?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) Middle.

Bottom and Cross. A very small percentage of Top is also grown.

- | | |
|---|-------|
| (b) (i) Gunny cloth and sacking (sacking cloth and sacking bag) | 64.2% |
| (ii) Hessian (Hessian cloth and hessian bag) | 32.7% |
| (iii) Canvas | 0.2% |
| (iv) Others (twist and yarn, ropes and twines, sand bags etc.) | 2.9% |

These percentages are based on the production for the period from July, 1951 to June, 1952.

Grades of Jute	
(c) (i) Gunny cloth and sacking.	Bottom and Cross.
(ii) Hessian	Middle and small proportion of Bottom.
Canvas	Same as for hessian but with better spinning qualities.

(d) Government are encouraging research to improve the quality of jute seed and the method of retting as both of these factors are necessary for good quality jute for hessian.

COMMISSIONER, PORT OF CALCUTTA
(STAFF)

126. **Shri H. N. Mukerjee:** (a) Will the Minister of Transport be pleased to state what is the salary and allowances attached to the posts of the Chief Accountant and Deputy Chief Accountant in the office of the Commissioner of the Port of Calcutta and how they compare with corresponding posts in Bombay and Madras Port Trusts?

(b) Has the revision in 1948 of the pay attached to the said posts by the Commissioner of the Port of Calcutta been given effect to?

The Minister of Railways and Transport (Shri L. B. Shastri): (a) A statement giving the required information is laid on the Table of the House [See Appendix II, annexure No. 36]

(b) Yes.

RAILWAY LANDS

127. **Shri K. C. Sodhia:** (a) Will the Minister of Food and Agriculture be pleased to state how much surplus land at the sides of Railway tracks was handed over to the State Govern-

ments for lease to the cultivators during the current year, 1952-53?

(b) What are the terms attached to such leases?

(c) What is the total area actually leased out to each State Government?

The Minister of Agriculture (Dr. P. S. Deshmukh): (a) The total area of Railway lands so far made available to the State Governments by the Railway administrations is 25,617 acres. Separate figures for the land made available during the year 1952-53 are not available.

(b) The conditions that Railways have attached in handing over their spare lands to the States for Grow More Food purposes are as follows:—

- (1) The Railway administration shall have the right to enter such leased areas at any time and to make borrow pits as may be necessary. They have, however, agreed that normally borrow pits will not be excavated when there are crops standing on the field. They have further agreed that if, in an emergency, borrow pits have to be dug and damage is caused to the standing crops as a result, such compensation as may be fixed by the Local Government will be paid by them.
- (2) The Railway administration shall be indemnified against loss arising from the damage or destruction of crops grown on private lands adjoining railway boundary.
- (3) The State Government shall bear the cost of preparation of the plans and demarcation of land that will be leased.
- (4) The lease is to be arranged on a payment of lumpsum by the State Governments, who will make arrangements for subletting the land to the individual cultivators.

Information regarding terms imposed by the individual Government in leasing out the railway lands to cultivators is not available.

(c) A statement giving the available information is placed on the Table of the House. [See Appendix II, annexure No. 37]

THE
PARLIAMENTARY DEBATES

Dated.....20.11.2014

(Part II—Proceedings other than Questions and Answers)

OFFICIAL REPORT

511

512

HOUSE OF THE PEOPLE

Friday, 14th November, 1952

*The House met at a Quarter to Eleven
of the Clock.*

[MR. SPEAKER in the Chair]

QUESTIONS AND ANSWERS

(See Part I)

11-45 A.M.

Shri Syed Ahmed (Hoshangabad): On a point of order, Sir. I draw your attention again to the poem which has been distributed by Shri Harindranath Chattopadhyaya, who is a Member of this House, which is a low, scurrilous, below-belted attack upon Pandit Jawaharlal Nehru. Is it permissible to distribute private bills in this House which are attacks upon other Members of the House?

Mr. Speaker: Order, order. I cannot be expected to decide this question and give my ruling, unless I have an opportunity of knowing the position and the facts from the Member whose name he has mentioned. I have called for the pamphlet which was distributed. I shall consider it and then after I give an opportunity to the Member who distributed it. Mr. Mukerjee.....

Shri Syed Ahmed: Not Mr. Mukerjee but Mr. Chattopadhyaya.

Mr. Speaker: Mr. Chattopadhyaya. He has to be given an opportunity. I must ask him whether he himself distributed the pamphlet. It may be that some other person may have done it. I can only give a ruling after ascertaining the facts. It is no use raising this question till facts are ascertained and further taking up the time. The hon. Members need not be so touchy about this question. Let them have a stronger faith in their leader so that no scurrilous attacks as described by the hon. Member might affect them.

The Minister for Revenue and Expenditure (Shri Tyagi): I submit, Sir, that it is a matter for ruling—not only in this case, but as a general rule—as to whether Members of this House are privileged to distribute any type of literature without taking your approval.

Mr. Speaker: I have already said that. Perhaps the hon. Minister was absent from this House, when a statement was made to me that somebody distributed it. I said it was very wrong on the part of the hon. Member who distributed it.

Sardar A. S. Saigal (Bilaspur): Mr. Nambiar distributed it. It was handed over by Mr. Nambiar.

Mr. Speaker: Whatever it may be it is a matter which requires some investigation for the ascertainment of facts. And that cannot be done in this way by two Members standing up at the same time.

Shri Gadgil (Poona Central): That is perfectly true. But what I respectfully urge is that the Chair may issue directions for future conduct that no distribution, unless it is authorised by the Secretariat, should be made on the floor of the House or for that matter, within the precincts of the Parliament House.

Mr. Speaker: That is a standing rule in this House. That has been the practice and so many people have been informed about it. Immediately, my attention was drawn to the matter of distribution. I said it was very wrong. Now a different question is being sought to be raised. Certain Members of this House are named as persons who have been guilty of breach of that particular rule. There, it is not possible for me to give any decision unless I have an opportunity of hearing what the Members have to say. It is very clear that it cannot be decided by two people standing up and saying 'It is true' and two other Members standing up and saying 'It is not true' and all that kind of thing.

Shri Syed Ahmed: The Member is present here. He can make a statement.

Mr. Speaker: That is not the practice.....

Sardar A. S. Salral: I will put it in writing.

Mr. Speaker: That makes no difference. Even if he puts it in writing, it does not do away with the necessity of giving the person, against whom an allegation is made, an opportunity of answering the allegation. And then I have to be satisfied on that point.

Shri Syed Ahmed: When should we expect this matter to be taken up?

Mr. Speaker: I cannot say. (Interruptions). Order, order. I must have ample time and ample opportunity. The matter is not at all urgent in any sense of the term.

Shri Gidwani (Thana): Sir, I had given notice of a Short Notice Question. What about that.....

Mr. Speaker: Will the hon. Member please enquire at the office. There are so many Short Notice Questions for different days.

MOTIONS FOR ADJOURNMENT

PROMULGATION OF SECTION 144 IN AND AROUND AGARTALA

Mr. Speaker: Now, I have received notices of two adjournment motions. I will take them up in the order I got them. One is from Shri H. N. Mukerjee. It reads thus:

"This House be adjourned to discuss the situation arising out of the promulgation of Section 144 in and around Agartala, Tripura State, which has prevented the holding of the Communist Party's Conference at Agartala".

Now, in this connection, it has been the standing practice of this House from very old times not to entertain any adjournment motion in respect of orders passed in the ordinary course of administration, and particularly orders under Section 144. I do not think I need refer to the previous rulings of the Chair on this question, given so far back as 1944 by my predecessor and this is one of those which follows up the strings of rulings on that point.

Shri H. N. Mukerjee (Calcutta North-East): May I submit.....

Mr. Speaker: He may submit as regards admissibility, not as regards the merits.

Shri H. N. Mukerjee: My submission is that in regard to Part C States where the public opinion has no forum for ventilating grievances against the operation of the administration, this is the only place where questions of this description can be agitated. So I would appeal to you to reconsider your decision.

Mr. Speaker: Well, it will be a matter for some other occasion. I am inclined to think that the argument that he is urging may perhaps be good for one occasion, but if that is accepted—I am speaking without deciding the question; I am giving my *prima facie* reactions—we shall be flooded with '144' notices every day about Part C States. Even in advanced provinces there are always areas which are very much backward, and the argument of 'backward' as against 'advanced' might create difficulties. I do not propose to entertain this unless a case is made on some other ground. The hon. Member may, if he likes, come and discuss it with me.

Shri H. N. Mukerjee: May I submit that I have got a telegram from a Member of Parliament, Mr. Biren Dutt, who is absent in the House because of his association with the organisation of this Conference, and he as a Member of Parliament wishes to see that the rights of the people of his constituency and his State are not invaded in this fashion by executive orders.

Mr. Speaker: Why he only? He by his absence, but all others by their presence here are keen to see that the rights of the people are protected, including the Chair, of course.

Shri Nambiar (Mayuram): That being a Part C State and this being the Parliament which has something to do with the Government there, we are making the submission that it may be discussed here.

Mr. Speaker: The point is not as to whether there is any responsibility, finally, immediately or remotely, of the Central Government. The point is that it is an administrative order—in the due course of administration—and further, if I remember aright,—I have not been able to verify the point—there is by an amendment of the Criminal Procedure Code, a remedy given by an application to the court. Am I right there? I have not verified it.

Shri M. A. Ayyangar (Tirupati): To the subordinate court..... Even to the High Court.

Mr. Speaker: Even to the High Court. So that remedy is there. I know what the procedure has been.

ELECTION OF Sadar-i-Riyasat BY THE CONSTITUENT ASSEMBLY OF JAMMU AND KASHMIR.

Mr. Speaker: Now there is another adjournment motion from Shri V. G. Deshpande. It reads thus:

"The House do stand adjourned for considering the situation created by the election of Sadar-i-Riyasat by the Constituent Assembly of Jammu and Kashmir against the provisions of the Constitution of India."

I really feel confused as to how this matter can be taken up for discussion, and if at all, on an adjournment motion. In the first place, I think it is a matter of interpretation of the provisions of the Constitution. Now, I cannot see how an interpretation of the Constitution can be arrived at by a discussion in this House. The proper forum for that will be a reference to the Supreme Court; and it is the Supreme Court only who can decide as to whether whatever was done is or is not against the Constitution of India. I do not think this House will be the proper forum for this purpose. That is one. I am stating my doubts.

The other thing is, the election has taken place. Of course, the whole motion is based on the assumption that it is against the provisions of the Constitution. If you once concede that it is not against the provisions of the Constitution, then the other point is, that it is a thing done by another State in its own Assembly. It is not for this House to discuss it. That is again really the interpretation of the Constitution and for that I have already stated my own reactions. Then about this election. It is also going beyond the scope of what is necessary for the purpose of disposing of this adjournment motion. This has arisen out of, I believe, some agreement which the hon. Prime Minister mentioned in this House at full length when he made a statement with regard to Kashmir. At that time also a question was raised about the Constitution and some arguments were advanced in this House and the Prime Minister made the statement.

"Now that it was agreed that the head of the State shall be the person recognised by the President on the recommendation of the Legislature of the State, how the Legislature of the State recommends is a matter for the Legislature. Whether it is by the process of election or not, it is for them to decide. It may be by the process of

a majority or a two-third majority; it is entirely for them to decide, anyhow, they recommend and then it is for the President to recognise."

That is the explanation as regards the powers of the State Assembly of that particular State. I do not think this motion is in order and I am not inclined to give my consent to this motion.

Dr. S. P. Mookerjee (Calcutta South-East): I have given a Short-Notice Question on this very issue, Sir.

Mr. Speaker: That has been referred to the Prime Minister and if he accepts to answer it at short notice it will be answered.

Dr. S. P. Mookerjee: You may remember, it was said that this election of an elected head of Jammu and Kashmir will require an amendment of the Constitution. How it is to be done is a different matter and for that I have asked this Short-Notice Question.

Mr. Speaker: That raises a different issue altogether. That again comes to the Constitution, if change is necessary on the present interpretation of the Constitution. I am saying that it is not competent for this House to decide.

The Minister of Home Affairs and States (Dr. Katju): I may give some additional facts. The statement was made by the Prime Minister on 25th July and it was discussed at great length on the 7th August and a resolution was actually passed. That resolution said, "Having considered the Prime Minister's statement, this House approved of the steps taken so far in the matter." Therefore, the matter has already been discussed for one full day in this House.

Dr. S. P. Mookerjee: That does not mean that the Constitution need not be amended. The arguments advanced by the hon. Member admit the need for amending the Constitution. If that is admitted, then it is certainly beyond the scope of the Constitution.

Shri V. G. Deshpande (Guna): I may be permitted to make a submission. Section 366 of the Constitution.....

Mr. Speaker: Is the hon. Member going to argue the Constitution?

Shri V. G. Deshpande: No, Sir, I am going to say that this election is a challenge to the provisions of the Constitution. That is not a question of the interpretation of the Constitution. But certain articles of the Constitution remain and this election is made against them.

Mr. Speaker: The hon. Member assumes that his interpretation of the Constitution is correct and argues that

[Mr. Speaker]

according to that interpretation it is against the Constitution.

12 NOON

Shri V. G. Deshpande: I am not putting any interpretation. If a *Sadar-i-Riyasat* is elected, can it be given effect to before this Constitution is changed?

Mr. Speaker: Anyway, I do not think any further argument is necessary on that point. I do not give my consent

INFLUX FROM PAKISTAN (CONTROL) REPEALING BILL

The Deputy Minister of Rehabilitation (Shri J. K. Bhonsale): I beg to move for leave to introduce a Bill to provide for the repeal of the Influx from Pakistan (Control) Act, 1949.

Mr. Speaker: The question is:

"That leave be granted to introduce a Bill to provide for the repeal of the Influx from Pakistan (Control) Act, 1949."

The motion was adopted.

Shri J. K. Bhonsale: I introduce the Bill.

INDIAN LIGHTHOUSE (AMENDMENT) BILL

The Minister of Railways and Transport (Shri L. B. Shastri): I beg to move for leave to introduce a Bill further to amend the Indian Lighthouse Act, 1927.

Mr. Speaker: The question is:

"That leave be granted to introduce a Bill further to amend the Indian Lighthouse Act, 1927."

The motion was adopted.

Shri L. B. Shastri: I introduce the Bill.

Shri T. K. Chaudhuri (Berhampore): Sir, may I draw your attention to a matter of form! It is a very small matter, of course. But when you called the name of a Minister or a Deputy Minister, some other Minister stood up and moved his motion. There should be some formality observed with regard to these matters in due deference to the House.

Mr. Speaker: I quite agree that if the motion is in the name of a particular Minister then, it is better that he is present in the House or intimation is previously given to the

Chair that, not he but some other person is going to move. But, unfortunately, as the rule stands regarding motions to be introduced by a Minister, the expression 'Mover of the Bill', I believe, includes any one of the Ministers or any Minister of the Government. I note, in future the Ministry will take care to see that the particular Minister in whose name the notice is given, is present or he informs the Chair before the motion is called out, that so and so will move it on his behalf.

Shri V. P. Nayar (Chirayinkil): In that case the substitute's name may be announced.

Mr. Speaker: It is all right. I do not think this was done deliberately but anyhow the formal procedure has to be followed.

INDIAN TARIFF (FOURTH AMENDMENT) BILL—concl'd.

Mr. Speaker: We now proceed with the further consideration of the following motion moved by **Shri D. P. Karmarkar** on the 13th November, 1952:

"That the Bill further to amend the Indian Tariff Act, 1934, be taken into consideration."

Mr. Gurupadaswamy was on his legs yesterday.

Shri M. S. Gurupadaswamy (Mysore): Sir, the trouble in India is mainly stomach trouble. She is now sitting like a beggar on a bench of gold. She has got all the latent and potential natural resources, only inferior to the U.S.A. and the U.S.S.R. but still she finds herself in a very difficult position.

[MR. DEPUTY-SPEAKER in the Chair]

The most interesting feature in India today is that her soil is rich but her people are very poor. There is the worst unemployment. According to the recent calculations, nearly 50 million people are completely unemployed and most others are partially employed or under-employed. The per capita income is very low as compared with the per capita income of other western countries. The main reason for this is paucity of industries, and the backwardness of our industrial economy. Our entire economy, Sir, is still in a primordial state; it is not yet developed. It has to be developed now and so it is imperative that India should be rescued from her backwardness; and the right royal road to overcome this backwardness is to launch a planned policy of protection.

Sir, our Government seem to be lately fond of the concept of planning.

It is a good sign. But this concept should be extended as far as possible to all spheres of economic activity, particularly to the sphere of international trade. We should now build a strong "Chinese wall" against foreign competition. A "Maginot line" should be drawn around the country, which would resist any foreign competitor. If our industrial expansion programme is not to meet its Waterloo we should have a strong industrial defence. Having secured this fortress of defence around us, we should see that there are no cracks in it either at the bottom, the middle or the top.

Yesterday, my hon. friend Shri T. T. Krishnamachari made a beautiful speech with a lot of rhetoric. It was sometimes whimsical. I shall quote a few sentences from his speech. In reply to Dr. Lanka Sundaram he said:

"My hon. friend Dr. Lanka Sundaram reminded me of my promise. I must tell him that I did not make the promise merely to tide over a temporary difficulty. I meant to do something about it when that promise—an evaluation of all the terms of the Indo-British Trade Agreement of 1939 by means of which we have given them some preference which we for lack of a better word at the present juncture, still call 'imperial preference'. I have a preliminary survey today conducted by competent people. Though I am not in a position to divulge the results, I can show to my hon. friend that the document is very impressive because you find quite a lot of photostat copies of statistics. I have a preliminary survey with me in regard to which I find a certain amount of difference of opinion in the evaluation of these statistics. What it shows is that while sentimental considerations and all that would necessitate the dropping of the words 'imperial preference', the advantages are not entirely unilateral."

Dr. Lanka Sundaram (Visakhapatnam): Will you read a little further?

Shri M. S. Gurupadaswamy: I think the House remembers the rest.

Sir, Members of this House have been debating the question of imperial preference for a long time. During the last session, we debated it at great length. Several Members have drawn the attention of the hon. Minister on the present occasion too, but the reply that he has given is not at all satisfactory. He says that

imperial preference based on the Indo-British Trade Agreement of 1939 is not entirely unilateral and advantages accrue to both parties, but then he uses a qualifying word. He says that the advantages are "temporary" in the case of India. This is the type of argument that the Britishers used to put forward. They used to say that imperial preference was beneficial to India and England and in certain respects more beneficial to India than to England. My hon. friend seems to carry the attitude of the old British regime.

An Hon. Member: How do you rebut his argument?

Shri M. S. Gurupadaswamy: In this connection, I would remind you that imperial preference cuts across our policy of protection. It pinches a big hole in the wall of protection that we are erecting. If I am not mistaken, I say this preference will be the first British nail in the coffin of protection. I want therefore, that steps should be taken to put an immediate stop to preference on an imperial ground. Sir, we claim that we do not believe in spheres of influence. We argue that as far as we are concerned any foreign influence in the economic or political field is a danger to peace, democracy and freedom. Now, the hon. Minister cannot deny that imperial preference creates a British sphere of influence in India and through it we give a commercial concession in order to safeguard British interests.

The Minister of Commerce and Industry (Shri T. T. Krishnamachari): They have given us similar concessions.

Shri M. S. Gurupadaswamy: But according to you, they are temporary and the balance of advantage lies in favour of England. Sir, when you follow a policy of protection... (Interruption.)

The Minister of Commerce (Shri Karmarkar): If my hon. friend does not mind it, I would like to be enlightened as to how this preference given to the United Kingdom affects our protected industries. It only means that in regard to the goods that we import, we import goods of British origin in preference to other goods, but how does that affect the protection given to our industries, because we fully take all this into consideration when we take protective measures?

Shri M. S. Gurupadaswamy: My reply is that it is a matter of principle. It may or may not affect a particular industry now. It may not have affected it before. But it may affect it in future. Therefore, as a matter of

[Shri M. S. Gurupadaswamy]

principle we cannot endorse imperial preference any longer. The hon. Minister could not coin a better word for it. How could he? This expression has a long history. It conveys certain things. It conveys a sphere of British influence. It shows that Britain wants to continue the economic imperialism and her hold over India. I do not know why my hon. friend is flirting with Britain. I use the word "flirting" deliberately. Is he doing so because it is a country that ruled over us for 250 years? Is he doing so because of the long connections that we had with Britain? He jubilantly and grandiloquently justified the imperial preference. He said that it is not in any way dishonourable, that it does not in any way affect the prestige of the country. Sir, I humbly beg to differ from him. It certainly affects the prestige of our country; it is dishonourable to us. Still he might try to justify it on some grounds.

Sir, let me remind him that during the classic days of Greece, slavery was also justified by Aristotle on principle. During feudal days feudalism was justified on strong grounds; so also imperialism is being justified in many ways. In the same manner, I find the hon. Minister justifying the system of imperial preference.

I may, in this connection, Sir, quote George Bernard Shaw, from my book "International Politics". It shows how the mind of the Britisher works, how the mind of Great Britain works, and the Commerce Minister should take a lesson from it. This is the quotation:

"There is nothing so bad or so good that you will not find an Englishman doing it. But you will never find an Englishman in the wrong. He does everything on principle. He fights you on patriotic principles; he robs you on business principles. He enslaves you on imperial principles."

Mr. Deputy-Speaker: Is it necessary to go into the character of Britishers here on a discussion of this Bill and refer to George Bernard Shaw? I think it is not correct on a platform like this to go into the character of nations or their Governments and people. It is very offensive. We take offence at even small matters, like the exhibition of a picture somewhere for which the Governments or the people of that country are not responsible. We write to the embassy of that country asking them not to exhibit such pictures. We are not here speaking to ourselves. This is a world platform. Let us, therefore, not be offensive in our remarks about other

nations. It does not serve any useful purpose. Nor, do I think is it relevant to the question of imperial preference. I can certainly appreciate a suggestion from the hon. Member that the question of imperial preference has been agitating the minds of men and it is high time that Government appointed a Committee of this House, or composed of other non-officials as well, to go into the matter.

So far as this Bill is concerned, the hon. Minister has already explained that a short period of extension is sought because the Tariff Commission was not in a position to go into the cases of these industries. To say that the question of imperial preference is one which has been outstanding for a long time and there is unanimity of opinion that it is not favourable to India is one thing; to go into the details of each industry is another. But to quote Bernard Shaw about a nation or particular set of people is most irrelevant. I do not want such references to be made here by any person. As a rule we ought to be chary of casting aspersions on foreigners. It is unnecessary and irrelevant.

Shri Nambiar (Mayuram): May I seek clarification on a point, Sir? Imperial preference is a method of exploitation and this exploitation has been carried on for a long time.

Mr. Deputy-Speaker: It is not a question of exploitation. It is an offence to the self-respect of our country to say that we are being exploited by outsiders. We are free agents—we can continue these preferences or not.

Shri S. S. More (Sholapur): If it be a fact.

Mr. Deputy-Speaker: It is a fact. Hon. Members may think they are not free. I think I am free.

Shri M. S. Gurupadaswamy: Sir, I quoted this passage not with a view to cast aspersions against any people, or any nation.

Seri Bansul (Jhajjar-Rewari): Only to advertise his book, perhaps.

Shri M. S. Gurupadaswamy: I am not here to advertise my book either. I do not canvass the hon. Member to purchase the book.

Anyway, Sir, it is enough for me if the House agrees that the continuance of imperial preference is harmful to the nation, to the dignity of the people as well as to the economy of the country. I want the hon. Minister to take immediate steps to see that this sinister system does not continue any longer.

Yesterday I mentioned the factors which should guide Government's protective policy: they are the period of protection and the quantum of protection. It is said that the Tariff Commission could not find the time, sufficient time, to make detailed enquiries about the industries, and so there is no other alternative except to extend the period of protection by a year or so. That may be a good reason, but I am constrained to point out that if the time before the Commission was short, Government should have seen to it that the matter was gone into by the earlier body, the Tariff Board. Government has failed to do that; hence the necessity of bringing forward this *ad hoc* measure. A short period of protection does not do any good either to the industry protected or to the Government. A longer period is always necessary whenever we decide upon the protection of an industry.

I wish to point out that there should be planning even in the matter of this kind, and we must have a five year period or a ten year period of protecting certain types of industries. That will give a better idea of our policy. Unless there is planning in the matter of protection we cannot evaluate the effects of a protective policy, which we are pursuing, nor can we be able to induce our industrialists to go on with their work of industrial expansion. So I strongly urge upon the Government to have planning, planning for five or ten years.

Secondly, the quantum of protection is also very important. I find there are complaints that the quantum of protection to certain industries is much; I also find some complaint that it is not sufficient in the case of certain other industries. The best way of solving this difficulty, again, is to have a planned approach to the problem of protection.

In this connection I want to refer to one industry which has not been touched upon by any Member so far, and that is the silk industry. The silk industry, as you know, Sir, is in a crisis today. All the classes who have definite parts to play in the growth of this industry have suffered a terrible financial strain. The cocoon growers are not getting good price for their cocoons. The price fixed by the Tariff Board was, I think, Rs. 1-3-7 or so per lb. but the ruling price of cocoons today is somewhere about twelve annas per lb. So the cocoon growers today are uprooting the mulberry plantations in our parts. This uprooting business, I as already started. If the Government want self-sufficiency in silk yarn and fabrics then they

should take immediate steps to see that the cocoon growers get proper prices, at least the price fixed by the Tariff Board. Even that price is inadequate when compared to the cost of production of cocoons. Anyway, if at least that price is assured and if the price of cocoons is stabilized at that level there will not be a danger of loss of cocoon production and consequently there will not be a danger to the programme of self-sufficiency which we have in view.

There is another kind of crisis that has enveloped this industry. Many of the handlooms have closed their business because there is no demand in the market for their goods, and many of the people have become unemployed on account of this crisis. I beg to suggest to the hon. Minister here that some sort of reservation of silk sarees should be made to the handloom industry. That may be necessary. A sort of protection to the handloom industry should take this form; that is reservation of silk sarees may be done.

Also as regards imports from foreign countries I have got one or two points to make. The Government in the past has allowed indiscriminate silk imports from Japan, Italy and other countries. As a result of this indiscriminate import, though there is protection to this industry the prices of indigenous silk have gone down and the stocks which are accruing in mills and handlooms are not being cleared away. There is no effective demand in the country for silk yarn and fabrics. To meet this crisis I want the Government to stop further imports of silk yarn and fabrics from foreign countries.

I also want the Government to minimize the imports of artificial silk goods and yarn. What we are seeing in the industry is that natural silk fabrics are not purchased because they are costly. So the mills and the handloom weavers have taken to mixed fabrics. They mix artificial yarn with natural yarn and produce goods. This is not of course economical in the long run even from the point of view of the consumers. These mixed or artificial fabrics, as you know, do not last long. That way, though the prices we pay for the pure fabrics are a little bit higher, in the long run they prove to be more economical. The Government should take steps to see that these various kinds of fabrics are marked out properly. They should be stamped. Mixed fabrics are today sold as pure fabrics. That should not be allowed to happen. An early decision is necessary to sample out the various varieties of silk goods.

[Shri M. S. Gurupadaswamy]

Then, Sir, with regard to the fixation of cocoon prices I have to say something more. According to the 1949 enquiries the minimum prices of cocoons and the labour charges for the manufacture of local filatures have been given at Rs. 1-1-0 and Rs. 8 per lb. respectively. But in my view the rate fixed for the cocoons is very low and the rates fixed for the latter is too high. I therefore suggest that it would be better if the prices for cocoons are fixed at not less than Rs. 1-6-0 per lb. or Rs. 1-7-0 per lb. and the rate fixed for labour charges for the manufacture of silk filatures is reduced to Rs. five or Rs. six per lb. If this is done the minimum price fixed, at Rs. 32 per lb., for local filature will not be affected in any way. So a revision in this direction is necessary.

With regard to the activities of the Central Silk Board, there is a feeling in my mind, even after the Amending Act, that the Board is not functioning properly. The Board met last time here in Delhi and I read that they have made certain grants for research and such other things. I feel that the help that is given by the Board is infinitesimally small when compared to the hugeness of the problem. More grants are necessary. Moreover, a proper survey by the Government of the exact requirements of silk is called for. Now, the Government says that the country needs about four or five million lbs. of silk. I do not think that is a reliable figure. In view of the fact that the demand has fallen, we have now to make a re-survey of our requirements. If we make a re-survey of our requirements then it may be possible for us to come to a conclusion whether we require any import at all. I have made a survey in my own way and I feel that import now is not necessary. And our silk industry is capable enough to produce all the requirements of the country. So this preliminary survey should be undertaken immediately by the Government. Normally cocoon growers grow eight crops in a year if there is good rain. I was told that in foreign countries like Japan and China and Italy, researches have been conducted and they have come to the conclusion that ten or eleven crops may be taken in a year. So the Government should utilise the knowledge of foreign countries in this regard. Further I want to say that mulberry plantation suffers on account of lack of water, lack of rainfall. In Mysore one or two factories have now attempted to supply water to mulberry fields by pumps. They carry pumping sets along with diesel engines on a lorry, they go to villages and supply water from the local wells to the neighbouring mulberry fields. I want

Government to give proper financial assistance to this effort and encourage production of mulberry plantation and of cocoons. By doing so we will be solving the problem of deficiency which we are confronted with and make this country self-sufficient in this particular industry. Sir, with these few remarks I close.

Shri B. Das (Jajpur-Keonjhar): Sir, last year, when the Tariff Commission Bill was being discussed this House went into the details of the functions of the Tariff Commission and various apprehensions were expressed on the floor of this House. It was expected that the then Commerce Minister or his present successor—my friend Mr. Karmarkar is here and he was hearing all these speeches—would examine the implications of all these speeches. It is most unfortunate that Mr. G. L. Mehta had to go to the diplomatic sphere. My friend Mr. T. T. Krishnamachari watched Mr. G. L. Mehta being stolen away by the External Affairs Ministry. When we were discussing in 1951, we had not the Tariff Commission very much in our minds. Then we had got a trained businessman, a versatile man as the future Chairman of the Tariff Commission and if he would be there at least for three years, the Tariff Commission would meet the anticipations of the Government and of the people at large, particularly of the industrial community. Government suffers at times from weaknesses and the Commerce Minister was no match to the Prime Minister and Mr. G. L. Mehta had to go. Last year I myself sounded a note of warning that no I.C.S. Administrator should be fixed as the Chairman of the Tariff Commission. My friend Mr. Krishnamachari had to praise Mr. Bhat. I knew Mr. Bhat as a Member of the old Legislative Assembly. He was a very good man and an excellent Administrator and I think he was also Chief Secretary to the Bombay Government under our old friend Mr. B. G. Kher. I think the Commerce Minister ought to make every effort to satisfy the intentions and hopes of the commercial and industrial community and is seeing that the best services will be rendered by a mixed Commission like the one at present constituted. Yesterday I heard objections were made to the Tariff Commission not possessing full machinery nor has the Commerce Ministry the machinery to assess the requirements of the industry or of the consumers. Sir, you know I am in this House from 1924 dealing with every tariff measure and I have supported every protective measure but I am sorry to say I never anticipated that the Commerce Ministry today will follow blindly those traditions that are left behind by those who do not

want that India should prosper economically. My friend, Mr. Guha yesterday said that we may give subsidy to certain protected industries. Certainly subsidy is not new, it had been given in microscopic quantity to some of the industries but our present Government and its predecessors have failed to explore that. I remember the protective tariff. I remember the days when the sugar industry was protected and when Government wanted to levy excise duty, there were howls in the Assembly. Protected industries do not like to pay excise duty although we have drawn excise duty on sugar and iron. The previous Government was not a national Government. It did not look to the consumers' interests.

Babu Ramnarayan Singh (Hazari-bagh West): Not even this Government.

Shri B. Das: This Government has to examine that. That is why we have the Tariff Commission. The Tariff Commission is there to assess the requirements of the country, for industrial development and for the consumers getting goods at the lowest price. I feel dissatisfied on this point. I would request the hon. Minister who belonged to the industrial community in the past, when he was not a Minister, to appoint a Parliamentary commission. Let us define what should be the duty of the Tariff Commission. Let us examine whether the Tariff Commission has got the proper machinery, the proper technical, commercial and intellectual surroundings to gauge and assess the requirements of the nation.

Shri T. T. Krishnamachari: I must engage a psychiatrist for the purpose.

Shri B. Das: I am not satisfied with the Tariff Commission. I will support you in any measure that you bring forward. But, you have no machinery to assess the needs of the country and the present Tariff Commission is not competent to help you in achieving your noble object. You and I do not differ in any thing. But, the machinery is weak. I do hope that my hon. friends Mr. T. T. Krishnamachari and Mr. Karmarkar will have an expert Committee and if necessary appoint a Commission to see how the industrial gains of protected industries can be collected for the benefit of the consumers through excise duties. Whenever the issue has been raised—I have raised it a dozen times—on the floor of the House, there have been howls. If the intention of the present Congress Government is to serve all interests, they must not fight shy of the howls of the capitalists and industrialists that excise duties should not be collected

in a larger proportion. It is also time now—I am glad that my hon. friend Mr. Tyagi is here—that the Finance Minister should disgorge some money. The Finance Minister does not disgorge money and always fights shy whenever subsidies are recommended by the Commerce Minister or any other Minister. That problem my hon. friend Mr. Tyagi, with all his great intelligence and acumen will have to examine. He will find that that will be much better to the country than taxing a few motor cycle parts or raising the tariff on motor parts, whereas the production of cycles and motor cars will not be commensurate with the amount of revenue that the hon. Finance Minister is getting in the exchequer.

A few minutes ago, I listened most attentively to your ruling over the discussion on imperial preference. My hon. friend Mr. Karmarkar observed yesterday that we are not dealing with imperial preference. For some time now I am a man of high blood pressure. Whenever I see any reports of Commonwealth Conferences where representatives of the Commerce Ministry will soon meet British Ministers, I get upset. The British Prime Minister Mr. Churchill has been all the time saying that he will repudiate Britain's obligations to India. I do not know how he will ask the Bank of England not to pay the Sterling balances that our Reserve Bank has deposited there. But, we have heard this in the past few months; again we heard it from that Commonwealth Minister—I forget his name...

Mr. Deputy-Speaker: Is there still talk of repudiation? We have not heard.

Shri B. Das: Six months ago, before Mr. Churchill became the Prime Minister, he had the check to say that. We have heard that from the Commonwealth Minister—I forget his name.

Mr. Deputy-Speaker: Have we not recovered a large portion?

Shri B. Das: We have. That is our life line. If that 600 crores we have got in England is knocked out, I think the planning will be dead and the poor Finance Minister will be weeping. But, that is not possible because Churchill and Co. will vanish from the Government of England.

The point I was saying is this. The Commonwealth...

Mr. Deputy-Speaker: Is Parliament concerned with their internal Government?

Shri B. Das: I am coming to their so-called Commonwealth policy where this Republic is unfortunately being tied up. That Commonwealth Minister says, we shall have discussions on imperial preference. I am grateful to my hon. friend for this draft clause which speaks "of British manufacture", and "not of British manufacture". I wish the word 'British' vanishes from our Statutes. I know the hesitancy; I know the difficulty though I say I do not understand. I am criticising the Government: I am trying to help you. Do not kill old men like us by continuing imperial preference. I would ask you and Mr. Karmarkar to tell me what protest telegrams were sent by the Commerce Ministry or by the Government of India when these answers were given and vague statements were made in the House of Commons by Mr. Churchill and Lyttleton or some other gentleman—I forget the name. I do hope before the Government of India decide to send representatives of the Commerce and Industry Ministry and the Finance Ministry, they will be very careful. Why should we participate in Commonwealth Conferences, to be dubbed as a Commonwealth country although we are a Republic? There must be correspondence going on between this Ministry and the British Government. It is no use four years after Independence to prefer here articles of British manufacture. I heard my hon. friend Mr. Karmarkar say that there are advantages to India. What are the advantages? Are we ruled by the commercial people? Have I no national honour? Has India no national honour that it will always be dictated by England and dominated in the national policy, industrial policy and commercial policy by the UK? It is no use evading the issue. My hon. friend Mr. T. T. Krishnamachari will have to take us into confidence before he wastes national money in sending Commerce Ministry officials for the so-called Commonwealth Conferences. It is a disgrace.

Shri T. T. Krishnamachari: I do not propose to send.

Shri B. Das: I am very glad that he has made this declaration. That is a declaration. I do hope my hon. friend Mr. Tyagi or Mr. Deshmukh will be able to say the same thing that they are not going to send their representatives.

Shri Karmarkar: They are going themselves.

Shri B. Das: I will you all joy, Mr. Tyagi, to London; but I do not wish

him to attend this Commonwealth Conference.

The Minister of Revenue and Expenditure (Shri Tyagi): There are not only this, but many important matters also, and the Finance Minister is going especially because the matters are very important from many points of view.

Shri B. Das: Thank you very much. All things are important. But you are a brave fellow. You were the lion on our side when you were a non-official!

Mr. Deputy-Speaker: If by "you", the hon. Member means me. I am a timid man.

Members will kindly address the Chair.

Shri B. Das: In the eventuality of our Government not participating in the Commonwealth Conference, I suggest most earnestly and respectfully and affectionally to my friend Shri T. T. Krishnamachari to appoint a small Committee to look into the assessment about the gains to India over the so-called advantages of ten per cent. to certain goods imported from the United Kingdom, balancing it with the national humiliation, and the perpetuation of humiliation for years to come. I do feel that the Government should shake off the yoke, commercial tyranny and domination of the United Kingdom. We may suffer for one year, but after that, our trade and industry will prosper so much that we will not regret for a moment, and we will feel happier that we have shaken off the tyranny of the English commercial domination.

Shri Nanadas (Ongole—Reserved—Sch. Castes): Sir, protection is accorded to infant industries so that they may withstand the cutthroat competition from foreign countries and develop. I too, like my hon. friend Mr. Gurupadaswamy, believe in the traditional saying in this connection, viz., "Nurse the baby, protect the young and free the adult". Yet, I cannot believe that industrialisation of our country can be brought about by protection alone. Our present policy of protection is only a first-aid to alleviate the pains of the indigenous capitalists and industrialists, and thus befool the country. It does not deliver the goods, but as it has come to stay, I wish to deal with some of the inconsistencies in our tariff policy.

First of all, I wish to deal with imperial preferences. Many of the speakers who preceded me have ex-

posed the evils and inconsistencies of this imperial treatment meted out to British goods. I endorse the views of my hon. friends and ask the Government why this imperial preference has to be continued, even after achieving independence. During the British regime, the imperial preference theory had systematically stifled the growth of our industries. Then, of course, as a subject nation, we were helpless. But, now we are an independent nation having diplomatic and friendly relations with almost all countries of the world. It is a matter of shame that a country like ours having diplomatic and friendly relations with other nations, should show favouritism to a particular country. I am afraid that it will adversely reflect on our status as an independent nation. I therefore suggest that the time has come when we must bid good-bye to imperial preferences and the like.

Secondly, Sir, preferential treatment is inconsistent with the principle of protection. It has worked much against the interests of our industries, and also our revenues. It will also adversely affect our position in the international field, as it is undemocratic to discriminate between one nation and another. Hence, imperial preference must be done away with at once.

At the very outset, I gave my support to the protection, but my support is conditional. I am for giving...

Mr. Deputy-Speaker: The hon. Member may continue his speech after lunch.

The House then adjourned for Lunch till Half Past Two of the Clock.

The House re-assembled after Lunch at Half Past Two of the Clock.

[MR. DEPUTY-SPEAKER in the Chair]

Shri Nanadas: Sir, I was speaking about protection. My support for protection is conditional. I am for giving protection to the national industries on which the Government has got control. Industries should be developed in our own country by all means to wipe out poverty and to raise the standards of our people. But protection should not form a permanent burden on the community. It should be given to an industry for a specific period, as an emergency measure, and it should not be against the interests of the consumer, which are paramount in any industrial development. But as I look into the Indian

customs tariff I am constrained to believe that the tariff policy is one of conspiracy by the Government and the industrialists against the consumer. In the name of developing the indigenous infant industries the Government have sacrificed the general interests of the community to a handful of industrialists. It should not be so, the sooner we rectify the defect, the better will it be for our industries. The consolation that protection will help our industries cannot satisfy the poor consumer. The benefit accruing to the industry by protection is going to increase the bank balances of the handful of industrialists and will not go to the community at all. Protection in many cases has been misused for making easy profits.

Babu Ramnarayan Singh: Always.

Shri Nanadas: It has been fully illustrated by my hon. friends Mr. Chacko and Dr. Saha. Hence I think I need not dwell upon this point any further. This kind of indiscriminate protection I oppose. For protection to be properly utilised, the State must control the industry; if necessary, the protected industry should be nationalised so that the community may reap the full fruits of protection. Hence protection should not be granted or extended to any industry without any discrimination. Protection should be extended only on the condition of safeguarding the interests of labour and the consumer. If this is not acceptable to any industry, then that industry should be nationalised and then protected. The granting of unqualified protection to industry in private hands is absolutely undesirable, because past experience has shown that our industrialists did not live up to the expectations of the community. They have been weighed in the balance and found wanting; for instance, the textile industry, though it made huge profits, did not modernise the plants and raise the standards of the labour by increasing wages. Hence I suggest that protection should not be accorded to any industry without prescribing the standards and conditions for achieving the above object. Protection therefore should be conditional. The main obstacle in the development of our industry is the inferior quality of the home-made manufactures. In many cases, the quality has not attained prescribed standards, so much so there is large prejudice in the market for home-made goods. If protection is granted conditionally, the quality and standards of home-made goods can be improved. The Government therefore must take steps suitably to improve the quality and standards.

[Shri Naradas]

The aim of protection is to develop our indigenous industries. The question is whether this aim is fulfilled or not. To my mind it appears that it is not. Protection has accorded a safe market for the foreign industrialists in India. The hon. Shri Krishnamachari was pained when some of my friends pointed out that the benefit of protection was enjoyed by foreign industrialists. I would like him to dispute the statement by facts and figures on the capital invested by the foreigners in the protected industries before and after protection. We are taxing the common man to add to the profits of a foreigner. Most of the industries that are enjoying protection are financed and controlled by foreign capital. The well-established concerns of the foreign countries have come to India and started factories just to counteract the effects of protection given to indigenous industries. The ultimate result is that, instead of protecting the indigenous industry, you are allowing it to be ruined and ousted by foreign industrialist. For instance, the Swedish Match Company has successfully ousted the indigenous match industry when protection was granted. This kind of mischievous system of protection, I totally oppose. I therefore urge upon the Government to devise ways by means of which the benefits of protection should not accrue to foreign capital, because the ultimate aim of the foreign industrialist is not the development of our Indian industries, but profits and profits alone. His policy is to "make hay while the sun shines." If the advantages of protection, cheap labour and raw materials are not there, I am sure, many of the foreign industrialists would not stay in India even for a moment. As I said earlier, the indigenous match industry has been ousted by the Swedish company; so also the indigenous cycle industry is going to be ousted by foreign *cum* Indian concerns. Sir, the Sen & Raleigh Industry of Calcutta and the T. I. Cycle Company of Madras are sure to oust our indigenous cycle industry from the field. The cycle industry, Sir, is one of the biggest and most important protected industries. The cycle is the poor man's conveyance. It has become one of his most important necessities of life. It comes next to food, clothing and shelter. Even at the abnormal rates our annual demand for cycles is estimated at five lakhs. If the prices are reduced to a reasonable level, say, Rs. 100 or near about, the demand would be more than ten lakhs. Such is the importance of the cycle industry

in our country. But the cycle industry in India is made a pawn in the hands of foreign industrialists. The cycle industry was first given protection in 1947. Then the rates were 24 per cent. *ad valorem* (preferential) and 36 per cent. *ad valorem* (standard). The rates were continued till April, 1949. Till then there was no 'gold rush' by the foreigners into this industry, but in 1949 the rates were increased to 60 per cent. *ad valorem* (preferential) and 70 per cent. *ad valorem* (standard). Now the well-established and standard companies of Britain, Raleigh and Hercules, have slowly made their way into India and have started their combines in India giving an Indian colour to them. Virtually, the Sen and Raleigh Industries of Calcutta and the T. I. Cycles of Madras are the branches of Raleigh and Hercules of the U.K. They have come here to exploit the goodwill they built up during their regime in our country and to take advantage of the self-destroying and senseless industrial policy adumbrated by the Nehru Government. I do not know, Sir, whom this high protective policy is going to benefit. It is certainly not the indigenous industry that is going to be benefited. I am sure the Protection Duty Bill helps the industrialists of foreign countries. I am confident that the future will prove this statement correct. It is neither in the interests of the industry nor of the consumer that such a high rate of protection is granted to the cycle industry.

Prior to World War II, Sir, we were importing bicycles from Germany, Japan and England. In those good olden days I remember as a school-going boy the price of a Japanese cycle was only Rs. 25. Now the price has gone up to between Rs. 240 and Rs. 325. The rise in price to a very large extent is due to the high protection duty. I do not find any justice to the consumer in this protection policy. The Tariff Board in its 1949 Report, Sir, says that the indigenous manufacturers of cycle parts in the East Punjab and Bengal.....

Sardar A. S. Saigal (Bilaspur): On a point of order, Sir. The hon. Member is reading his speech. If he has brought it in writing, it is better that it should be given to you. It is not proper to read the speech. (*Interruption*).

Mr. Deputy-Speaker: The hon. Member is also able to speak. I think he is referring to some notes.

Sardar A. S. Saigal: Always this is the thing. But I will obey the orders

of the Chair and the ruling you have given.

Mr. Deputy-Speaker: What if? We are not such extremely high parliamentarians with parliamentary experience of 500 or 600 years. Young men have come here. Let them learn. They will shake off their nervousness for sometime. I am sure we are going to have parliamentarians of a type which the world has not produced. Therefore, let the elders not be too nervous about the young men who have come here. I am extremely glad that the level of the debate is a very high one. The hon. Member may go on.

Sardar A. S. Saigal: If we are allowed, we can also bring it in writing and we can deliver it.

Mr. Deputy-Speaker: So long as I sit in the Chair and so long as they speak relevantly—whether they read or speak—I will allow them to go on. I am not going to be merely a stickler to this. Even good speakers may not be able to speak 'extempore'. We are not copying blindly what some other people have said.

Shri Karmarkar: On a point of information, Sir. I may tell my hon. friend that the price of a good indigenous cycle is Rs. 140 and not Rs. 250 as he said.

Mr. Deputy-Speaker: The hon. Member may go on. He should be able to lift his head from time to time. (laughter).

Shri Nanadas: The Tariff Board in its 1949 Report says that the indigenous industry in the East Punjab and West Bengal is able to manufacture cycle parts to a very large extent and it can meet the entire demand of the country if it is organised properly. But now the protection granted to the cycle industry is working against this indigenous industry because the indigenous industry is not able to compete with the capitalists and the industrialists who have come down to this country from foreign countries. Consequently, the protection is working against the interests of the indigenous industry. I wish that this class of indigenous manufacturers should be given a subsidy so that they can stand up and compete with the big industrialists. Also we can organise the cycle industry on a cottage industry basis whereby we can distribute the benefit of the protection to this industry to a very large number of workers instead of to a very few industrialists.

Secondly, the protection given to the cycle industry is very high and not in the interests of the consumers.

The protection duty of 60 per cent. *ad valorem* (preferential) and 70 per cent. *ad valorem* (standard) is very high, particularly from the point of view of the poor Indian consumer. As I said before, Sir, the cycle is the poor man's conveyance. The protection duty has increased the price of cycles, thereby preventing the poor man from possessing his own conveyance. This is also one of the reasons for the very slow development of our industry. If the demand for a protected article is elastic then that industry will develop. Of course, here the demand is elastic provided the price is reduced to a reasonable level.

The Government may argue, Sir, that Hind bicycles can be had within Rs. 150/- or so. But what is the good? The estimated life of the Indian manufactured cycle is only three years whereas that of the British manufactured cycle is seven years, besides its comfortable riding and fine get-up. If we take into account this fact, then it will be in the interests of the consumer that he should go in for a British made cycle and not for an Indian made one, even if the British make costs him Rs. 320/- or Rs. 400. It is for the simple reason that the home-made bicycles have not become popular in our country, that the industry is not able to develop and expand. So, instead of asking for protection, the industry should concentrate on improving the quality standard; if that is done the industry can stand on its own legs and withstand the onslaught of the cut-throat competition of the U.K. If the industry is not prepared to improve its standards and is not prepared to expand and if the industry lacks initiative and finance, then the only remedy left is to nationalise that industry in the interests of the community at large.

Thirdly, to give relief to the poor consumer, the high protective duty should be brought to the level of 1949 and the quota system and subsidising the indigenous manufacturing companies of East Punjab and West Bengal and the like can be tried with advantage. I am confident, Sir, that the small manufacturers, most of them, being skilled workers in industry, will not dupe and disappoint us like the big industrialists and the profit-makers. So, I strongly object to the giving of high protection to the cycle industry which is dominated by foreign industrialists, because it is not to the genuine industrialists that we are giving protection but to the foreign exploiters who have come to oust our people from the industry altogether and stifle the growth of

[Shri Nanadas]

our industry. I have my genuine suspicion about the joint concerns of Sen and Raleigh Industries of Calcutta and the T.I. Cycles of Madras. I, therefore, want the Minister to provide this House with complete data regarding the capital investments and the cost accounts etc. of these concerns. While clarifying the position of Government, hon. Shri Krishnamachari had frankly admitted that this Bill is only an administrative, routine, extension and intended to give sufficient time to the Tariff Commission to make a thorough study of the industry. I fail to understand the logic of his statement. The Government knew fully well and also in advance that the protection granted to the industry would expire on such-and-such a date. Then why should not the Government take necessary steps to revise the protection granted to these industries in time? Why should the consumers' interests be sacrificed to the administrative inefficiency of the Government? I want an answer from the Minister.

Lastly, Sir, my hon. friends Shri Bansal and Shri Ramaswamy have pleaded for long protection to be given to the industries so that the industrialists may safely invest their money. Obviously, it appears that they want long premiums and assured profits to the industrialists at the cost of the consumers. They also seem to have forgotten the fact.....

Shri S. V. Ramaswamy (Salem): Only with regard to two items and not generally—sago and sericulture.

Shri Nanadas: They also seem to have forgotten that an industry to which protection is given for a long time will become lazy and negligent. The result will be that the purpose of the protection will be nullified and the industry will come forward again and again for further extensions. So, in the interests of the community, protection should be given for a specific period and that too very short. See the results, test the efforts that the industry has taken and then, if necessary and desirable, the protection could be extended. The interests of the community and not that of the handful of lazy industrialists, the anti-social elements, should be the first duty of the Government.

Shri V. P. Nayar (Chirayinkil): Sir, on a point of information. A few minutes ago the hon. Minister told us that an indigenous cycle is available for Rs. 140. I would like to know what percentage of cycles required for Government purposes in being purchased from these indigenous

makes and what percentage is purchased from foreign makes and at what rates.

Shri Karmarkar: I should like to have notice.

Shri Morarka (Ganganagar-Jhunjhunu): Sir, I have great pleasure in supporting this Bill, particularly because it extends protection for 29 industries. If we accept the necessity of industrialising our country, we cannot get away from the fact that our infant industries have to be protected during the initial period as they were protected all over the world in other countries also. I cannot understand the argument of the hon. Members that protection is against the interest of the consumers. After all, unless there are industries in this country, where would the consumers be? Without industries there can be no employment. In any case, their demand would not be effective i.e. it would not be backed with purchasing power. Therefore, to that extent, even economically, it is in the workers own interests and in the interests of the consumers that our country has its own industry. Apart from this there are strategic and political grounds also for self sufficiency. I strongly say that industrialisation of our country is necessary even to remove unemployment or to provide employment for the people, so that the demand of these people can be an effective demand. Otherwise even if the goods imported here from foreign countries are cheaper than the goods manufactured here but if the consumers have not the money to buy what would be the use of that cheapness?

It is gratifying to note that the Commission has given protection to as many as 42 industries on 60 different items. But I cannot help feeling that the policy of the Government in giving protection has been very halting, and, if I may say so, very insufficient. Halting: because take the example of the sericulture industry which has been protected since 1934; the demand of raw silk for India is about 40 lakhs pounds per year. But even today the indigenous production is only less than three lakhs lbs. that is 1/13 or 1/14 of our requirement. The main reason why we cannot go ahead with this industry or any other industry is the way this protection is given. Protection is given in a very grudging fashion, sometimes for a year sometimes for even less than a year. It is given in a very insufficient quantity. That is the main reason why

the entrepreneurs or the industrialists cannot come forward to invest money in those industries and industrialisation cannot take place at full-speed. Therefore, Sir, once Government accepts the necessity of industrialising the country, it must follow a bold policy and go full steam ahead. Unless and until it accepts this proposition, the very effect of giving protection would be defeated to a large extent.

Mr. Deputy-Speaker: For how many years was it given in the first instance in the case of sericulture?

Shri Morarka: In the case of sericulture it was first given in the year 1934 and it was given for a period of only five years.

Mr. Deputy-Speaker: Does the hon. Member want it for 500 years?

Shri Morarka: No Sir, I do not want it for 500 years, but I certainly want it for a period long enough for the industry concerned.

3 P.M.

We had other factors besides protection, factors like war which help industries. If it is the impression either of the House or of the Government that production in various industries has increased because of protection, then I think it is a fallacious and erroneous impression. Industries are helped not merely by protection, but by other factors like international scarcity of commodities, the exchange difficulties and the licensing system which is followed by various Governments etc.

Sir, one of the speakers who preceded me said that the industrialists have not come up to the expectations of the community and mainly because of that the textile industry which developed on account of protection given to it, and which made huge profits during the war and post-war years, had not even modernised its machinery or increased the wages of labour. So far as modernisation of machinery is concerned, I want to inform my hon. friend that as soon as the war was over, and capital goods that is textile machinery (in this case) became available, the Indian textile industry placed huge orders with firms abroad and most of the spinning machinery in the textile mills in this country was modernised.

In regard to weaving machinery, my hon. friends will realise that the main improvement that is possible is by introducing automatic looms. If

automatic looms are introduced in the country, he can visualise the consequences of it. With automatic looms, one person who is now working two or four looms, will be able to look after as many as 25 or 30 looms. That would result in mass unemployment. It is a proposition which would never be acceptable to any Government or even any of the trade unions in the country; nor is it necessary from the point of view of the economy of the country.

Sir, the main grievance which I have against the working of the Tariff Commission is that after granting protection, the Tariff Commission completely forgets about the industry to which protection has been granted. It does not go into the qualitative control of the products of that industry. Now that we are going to give protection not only to the consumer goods industry like cotton textiles, sugar etc. but also to capital goods industry like textile machinery, belting, pickers, etc., it is very essential that some sort of quality control is exercised. If we allow any inefficiency in the quality of capital goods, the result would be that the industries where these goods are used will become inherently inefficient for years to come.

[MR. SPEAKER in the Chair]

I, therefore, very strongly urge that the Commerce and Industry Ministry should give instructions and directions to the Tariff Commission to exercise stricter vigilance on the quality of the products produced. Sir, it is unfortunate that this Commission has not got enough technical staff to exercise any detailed supervision. So, I recommend that the Commission should appoint or establish a Directorate for Inspection, consisting of experts, and technicians so that they may exercise proper quality control, particularly on the technical side and lay down standards for the manufacture of machinery and spare parts.

Sir, much has been said in this House about foreign participation in Indian industries. We know that if we have to produce highly technical things, we will have to depend on foreign cooperation. The foreign industrialists who are advanced have a whip in their hand: they can dictate their terms and it is up to us to accept them or to reject them. It is for our own benefit, for the sake of industrialising the country, that we accept their terms. Sometimes those terms are unreasonable, but still in the larger interests of the country we have to accept them.

[Shri Morarka]

There is nothing wrong in having foreign cooperation, on a profit-sharing basis or royalty basis, for developing our industries.

Shri Bansal: Even where industries have been established here?

Shri Morarka: The choice before us is not whether to have foreign cooperation or not; the choice before us is whether we want to industrialise this country or not. I do not see anything wrong in having foreign cooperation on a limited basis or for a limited period during which we can perfect our industries, after which it may be dispensed with.

Shri S. S. More: Sir, the subject which we are discussing is of very vital importance to the country at large and several Members have contributed their share on this important measure.

An Hon. Member: On a point of order, Sir, can a Member speak twice on the same Bill? So far as I remember.....

Several Hon. Members: He only interjected.

Shri S. S. More: Sir, before I proceed to offer my comments on this important measure, which affects some of our basic industries, particularly the cycle industry, I should like, by way of a preliminary, to reply to some of the observations which the hon. Minister in charge of Commerce and Industry was pleased to make yesterday.

He was paying very glowing compliments to the ex-Chairman of the Tariff Commission and I entirely agree with him. Then he proceeded to refer to the new person, who has been called upon to shoulder this responsibility. When I refer to this particular subject, I do not want to make any sort of one-sided criticism against a particular individual. In this respect I am only discharging a responsibility which I own to this House and to my constituency. Sir, let me in this connection quote section 4 of the relevant enactment, the Tariff Commission Act of 1951. Section 4 says:

"4. *Qualifications for membership of the Commission.*—The persons to be appointed as members of the Commission shall be men of ability, integrity and standing who have shown capacity in dealing with problems relating to commerce or industry or in administration or who have special knowledge in any matter as renders them suitable for appointment on the Commission."

When the hon. Minister was referring in very complimentary terms that he was very fortunate in securing the services of somebody, I naturally asked him, in all innocence, whether he is qualified to hold that particular post. Sir, I do not want to trust my memory on this particular issue. I would rather refer to the report of the official proceedings. "Does he know anything about industries?" that was my question. I believe, Sir, in view of this particular section 4 I was entitled to make that enquiry, because it is a very responsible Commission that we have appointed, a sort of technical commission on which persons with technical ability and technical skill are required. They are in charge of the whole industrial future of this country. Therefore the greatest care ought to be exercised by Government in selecting persons for this responsible Commission. So, my query was a perfectly innocent query. But somehow it proved a sort of red rag to the Minister in charge and he said: (I am quoting his own words): "a little more than what my hon. friend does." I do not know, Sir, why he was pleased to bring in my personality. I may say very frankly that, though I do not belong to the Gandhian school, I have the goodness to acknowledge my own limitations. I do say that that way I am very poorly qualified. But the question that I would like to ask pertinently in reply to the impertinent answer that was given to me is, "When has Mr. More become a measuring rod for making Government appointments?"

Shri T. T. Krishnamachari: That is your unfortunate day.

Shri S. S. More: My hon. friend has been here for a pretty long time, and I was not present when this legislation was passed. I was imagining like the simpleton that possibly section 4 prescribes qualifications for getting persons more eminent than and possessing qualifications superior to those of Mr. More. I therefore scanned the section, but unfortunately my search for truth did not reveal anything. Even this would not have broken the camel's back, but this is what he said further on. "Unfortunately for the hon. Member Mr. More we happen to be in power and we think that he is qualified. He has got to accept it." With all humility, I very strongly protest against that particular remark. You, Sir, have been saying that we have to build up parliamentary democracy.

Even in your first speech, you mentioned that we should observe the conventions of other Parliaments, particularly the Mother of Parliaments. Now, what is the treatment accorded to Opposition Members? Mr. Bhatt comes from my own province and I am proud of Mr. Bhatt. I am equally proud of Mr. G. L. Mehta, because he also comes from Bombay State to which I belong. But I am not looking at the matter in a parochial or State-wise manner. If a person is to be appointed to an important Commission of this kind, the main test should be his own qualification. That is why I enquired about the qualifications of the individual in this case. But Mr. Krishnamachari has a different notion about parliamentary democracy. He seems to follow the dictatorial line. After all, what is the function of the opposition? I believe it is to criticise the Government and keep the Government in its place, whether that Government be up to the mark or not. We are trying to help the Government and collaborate with the Government. I gave my wholehearted support to the Estate Duty Bill. Unfortunately, he says "We are in power and unfortunately for Mr. More....." I do not know whether it is unfortunate for Mr. More or it is unfortunate for the country.

Babu Ramnarayan Singh: After all, Mr. More is a part of the country.

Shri S. S. More: I believe, Sir, that people who float under the banner of Mahatma Gandhi, who was always ready to give full consideration even to the meanest countryman of his, ought to adopt an attitude different from this dictatorial one. When Mr. More was raising the question, he was not doing it on his own count, but he was speaking for the people of his country. You may choose to ignore Mr. More, but the people are there. They must develop a confidence that the appointments are made by the party in power on the basis of merit and not on the basis of favouritism, nepotism etc. They should know that nobody is appointed because he is somebody's son-in-law or brother-in-law. Huge amounts are taken from the pockets of the common man. Therefore, while Mr. Krishnamachari may not be under any obligation to satisfy Mr. More personally, he has to satisfy the country.

Sir, when the Congress was in the wilderness we were with the Congress, but there are certain very clever people who manage to remain
292 PSD

always on the side of power. They have now chosen to join the Congress when the Congress has come into power. If this is the attitude, —and I speak with the greatest pain and anguish in my heart—and if they persist in this bureaucratic and British brand attitude, then they will have to vacate their seats.

Babu Ramnarayan Singh: When?

Shri S. S. More: In this connection I may refer to what Lord Curzon speaking in the House of Commons in 1892, said. He ridiculed the Congress. He said that the Congress consisted of a few representatives of the educated few and it represented a microscopic minority in the country. He advised the House of Commons not to take its objections and criticisms seriously. Curzons have gone. The streamlet which had its origin in the year 1885 subsequently became more mighty and sweeping than the Ganges in floods. Maxwells and Craigs have gone. They have gone physically. But the bureaucratic mentality persists. Therefore, I submit with all humility that we on the opposition side should be treated more fairly. If you are out to create another *pariah* class and you treat the opposition Members as *pariahs*, we cannot help it.....

An Hon. Member: No, we will fight back.

Shri S. S. More: Somebody Says: "We will fight back".....

Shri Gadgil (Poona Central): Now, come to the Tariff Bill.

Shri S. S. More: My hon. friend says "Come to the Tariff Bill." I think I am perfectly relevant.

Dr. N. B. Khare (Gwalior): But this is also *तारिफ*

Mr. Speaker: Let the proceedings be taken a little more seriously. There is a good deal of point in what he says and let him go on in his own way.

Shri S. S. More: This sort of attitude discourages criticism. It deprecates comments—even reasonable and sensible comments from this side. The Deputy-Speaker when he was in the Chair paid us a compliment by saying that the debate has been kept at a very high level. I accept that compliment, and since Mr. Gadgil wants me to say something on the Bill, I shall leave the unpleasant part. I would only conclude this portion by saying that the less intoxication of power the treasury benches have, the better the

[Shri S. S. More]

atmosphere in the House is likely to be.

Sir, in the statement of objects and reasons of this Bill it has been stated that this Bill seeks to amend the first Schedule of the Indian Tariff Act in order to continue protection to certain industries on the advice of the Tariff Commission. This Tariff Commission is the successor of the Tariff Board. That Board had come into existence in 1934. It should be conceded that the present Tariff Commission has got wider and more important powers than its predecessor. Therefore, when it makes recommendations, Government take prompt steps to give statutory effect to them. But we should go to the root of the matter. Can we place unthinking trust in its recommendations? Under section 4 the Commission is to consist of not less than three and not more than five members. Since its creation, this Commission has been assigned various duties and functions and in the report of the working of the Tariff Commission, we are given short summaries of the Commission's reports. It is very creditable so far as the quantity of the outturn is concerned. I would compliment the Commission and say that they have done "mass production" of these reports.

It came into existence in January, 1952 and during the ten months of its existence it submitted nine reports, leaving aside other reviews. My submission is that the personnel of the Tariff Commission is very small and you will have to ask the question: was it competent enough, had it sufficient personnel, time and staff to go possibly into the Himalayan data relating to the different industries (because forty-two industries are getting protection now), did they have the necessary equipment for sifting and analysing the whole mountain of data? My submission is, looking to the reports, that it is impossible. My hon. friend Prof. Meghnad Saha made out a point yesterday that the Tariff Commission is much more guided by the vested interests of the industry than the genuine interests of the community or the much needed interests of the consumers. I should like to support him.

By way of illustration I will take only one industry, the cycle industry. As one of my friends has already stated, this industry got its first protection in 1947. That protection was granted to it on the report of the previous Tariff Board which was submitted in 1946 and the 24 per cent. *ad valorem* revenue duty was convert-

ed into a protective duty. Then there was another detailed enquiry the report of which was submitted in January 1949, and it is now a public document. What do we find here? I have gone through that report of the Tariff Commission from cover to cover and the unfortunate impression I had from reading it was that the enquiry by the Tariff Commission with respect at least to this particular industry, namely the cycle industry, was very superficial. It was more in favour of the vested interests than in favour of the country's interests or the consumer's interests.

Sir, I will support my contention by citing some facts. In finding out what percentage of duty is to be levied and what expectations are to be laid down at the time of levying the duty, two factors have to be taken into account: what is the total demand in the country and what is the productive capacity of that particular industry, and after granting the protection by what stages can the gap between the supply and demand in the country be narrowed down? The previous enquiry of 1946 had said that the total demand in this country for cycles of ordinary size, that is 24 inches, was close in the vicinity of six lakhs. In paragraph 8 of the 1949 report it is said:

"In estimating the demand for bicycles in the country the previous Tariff Board anticipated that the demand in the post-war period would be much larger than in the pre-war period. In arriving at this conclusion the Board made allowance for the unsatisfied demand of the war period and eventually it came to the conclusion that possibly six lakhs would be the total demand."

In spite of this verdict of a previously constituted and competent body, namely the Tariff Board, and in spite of this figure being supported by the so-called traders in this particular industry, namely, that six lakhs and more is the demand, this Tariff Commission at this particular time came to the conclusion "well, whatever the previous Tariff Board may laid down, whatever may be the evidence of the traders or importers in this particular commodity, the total demand is something like three or four lakhs", and that is what is accepted by Government. In the note that has been circulated to us Government have accepted this position wherein the Tariff Commission say that "the indigenous demand has been estimated at 3½ lakhs for 1950-51 and 4 lakhs for 1951-52". This under-estimation was

not without any ulterior purpose. The industry was out to show that they were in a position to satisfy the indigenous demand. Though their production was much less they wanted to give the impression to the Tariff Commission 'well, if you give us this protection, and at the high rate that we are demanding, possibly we shall be able to satisfy the indigenous demand, so that the gap between indigenous production and demand may go on narrowing down to the point of elimination in a very short time'. But that is wrong. According to the figures that have been furnished to us, in 1950 two full-fledged units were operating, namely the Hind Cycles and the Hindustani Bicycle Manufacturing Corporation. Their total production in 1950 was 1,05,251 cycles. The total demand at that particular time, if we accept the findings of the previous Tariff Board, was six lakhs. The total production, as I said, was 1,05,251 that is to say, one-fifth of the total demand or less than that. In 1951 it rose only by 22,000. The production was 1,27,213. And in the four months up to April, 1952 it has been 44,708. Trebling this figure we shall be somewhere in the vicinity of about 1,30,000 while the Tariff Commission itself has accepted, and I need not repeat it, that the demand for cycles, which is a very convenient vehicle for the common man, the man with a lean purse, is going on increasing. That is their own verdict. My own submission is that 1,30,000 cycles will not be enough to satisfy the indigenous demand (which is somewhere in the vicinity of six lakhs and is possibly further expanding). Therefore we must compute whether this industry can supply our requirements even at these high rates of duty.

My submission is that according to this report the cost of production of an indigenous cycle, after making all allowances, is something like Rs. 145 while that of a cycle coming from outside, without the duty, is something like Rs. 83. The heavy duty which we have imposed is making the imported cycle costlier, something like Rs. 237 if we read the retail prices and other prices which have been supplied to us. So if a common man wants to purchase a foreign cycle, whether of British or non-British origin, the price of it will be somewhere near Rs. 230 or beyond that due to the excessive duty. And what is the cost price of the indigenous cycle? My hon. friend Mr. Karmarkar said that the indigenous cycle costs Rs. 137 or something like that. And what is its durability? The 1949 report says that the indigenous cycle will not last three years while a foreign cycle lasts six or seven years. Even that is an underestimate,

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I can say it from my own experience. But accepting these figures, I have to pay Rs. 137 for a cycle which can last only three years—leave aside the inconvenience, leave aside the heaviness of the frame, the weakness of its various parts and the repair charges that one has periodically to incur. Per annum the repair charges will be something like Rs. 40 while the other cycle which may cost something more, about Rs. 230, may last for seven or eight years without such expenditure. Even after seven or eight years if you sell it, it will have some selling price. Somebody may go out to purchase it at least for Rs. 20, Rs. 30 or Rs. 50 so that part of the capital can be returned to you. Sir, the only point I am interested in making out is that this cycle industry has become the vested interest of some few factories and they are persuading the Tariff Commission and Government by different means to levy very heavy duty on foreign products. The result is that we are not getting foreign cycles at cheaper prices. My friend referred to the period he was going to the school and he stated that he was in a position to purchase a cycle of a foreign make for something like Rs. 30 or Rs. 40. Those good old days have gone. Now, Sir, Mr. Krishnamachari is in power. We should not dream of the past, we should look to the future and my submission is that the Tariff Commission, when they recommended an increase of levy from 24 per cent. preferential to 60 per cent. did not take into account the interests of the consumers so that artificially by this policy the prices have been raised beyond the purchasing capacity of the masses which is already going down. Take the common man in the street, he cannot go on without a cycle. We have given a sort of an assurance in the Constitution that we shall try our best to raise the standard of living of the people. If the cycles are artificially made to go higher in price the result is that from the common man's budget a larger slice will have to go for the purchase of a cycle because he cannot go to his office without a cycle and he cannot get his monthly salary. The result will be that his budget on food and other essential articles will naturally be depleted. Instead of raising the standard of living we shall be responsible for lowering the standard of the life of that man and therefore I submit, Sir, I need not make any further comments that the Commission is not properly equipped. Mr. Bhat is to be the Head of that Commission. My submission is that he is not qualified under section 4. When this particular measure, I mean the Tariff Commission Bill, was referred to a Select

[Shri S. S. More]

Committee, the Select Committee was very particular to remark that no I.C.S. officer, no Government servant should be employed. Technically Mr. Bhatt is not a Government servant. At present he has retired from service but that will be, Sir, abiding by the law in letter but violating it in spirit. My friend, the hon. the father of the House, Mr. B. Das, when he spoke on the 21st August, was very particular. With your permission I should like to reproduce his words. I am reading from the proceedings of 21st August, 1951, column 1048:

"There is a glamour for the Government of India, even now, to appoint I.C.S. officers as Chairman of Commissions. I ask Government not to fall into that trap. We did not appoint an I.C.S. officer as member of the Planning Commission, though the Finance Minister, an ex-I.C.S., is a Member of the Commission by virtue of his being in the Cabinet."

I have nothing to say personally against Mr. Bhatt. I have the greatest regard for him but I have serious objections to his appointment not due to any personal grounds but he happens to be a member of the I.C.S., the bureaucratic machine which had been formed by the British Imperialists to serve the interests of the vested interests. A man of that mind who has all along moved in that particular groove will find it very difficult, even if he makes an effort, to get out of that groove and try to serve the interests of the consumers. I believe as Mr. B. Das said in very feeling terms that Government should appoint a person who has come from the masses, who has the interest of the masses in his heart, who feels that he should cry with them—such a sort of man should be appointed as the Chairman of this particular Commission. Our industrial development, I do concede, has to be catered for and protective duties are absolutely essential. I do concede that point. I am not prepared to treat the different manufacturers as my enemies. I am prepared to look upon them as a national class of people who are serving the interests of this country but the greatest watch will have to be kept. Their activities will have to be watched with the greatest vigilance, with the greatest foresight and with the greatest sympathy for the masses, and an ex-I.C.S. officer, with all my personal regard for him, will hardly serve that purpose. Congress will take into consideration their past declarations, their past shoutings against the I.C.S. people, and will mend their

way and appoint as Chairman of this Commission someone who can command the confidence of the country. I again thank you, Sir, for the opportunity that you have given me.

बाबू रामनारायण सिंह: सभापति महोदय,

अभी इस टैरिफ बिल (Tariff Bill) के द्वारा संरक्षण दिये जाने की नीति पर विचार हो रहा है। मैं उस संरक्षण दिये जाने की सरकार की नीति का विरोध करता हूँ और इस विधेयक का भी विरोध करता हूँ। सभापति महोदय, मेरे यह कहने का मतलब नहीं है कि किसी व्यवसाय को किसी भी परिस्थिति में भी संरक्षण न दिया जाये, ऐसा मेरे कहने का अभिप्राय नहीं है, लेकिन यह तो देखना ही होगा कि देश और समाज के लिये किस चीज की जरूरत है।

अभी मंत्री महोदय ने अपनी स्पीच में हमें बतलाया है कि यह संरक्षण तो केवल एक वर्ष के लिये मांगा जा रहा है। सभापति महोदय, आपने मित्र श्रीयुत बी० दास की तरह मैं भी एक पुराना सदस्य हूँ, और यह संरक्षण दिये जाने का प्रश्न प्रायः हर साल आता है और प्रति वर्ष सरकार की तरफ से जैसी वह प्राचीन काल की अंग्रेजी सरकार कहती थी उसी तरह से यह सरकार भी कह देती है कि बस एक वर्ष के लिये यह संरक्षण की मांग है, ज्यादा नहीं, लेकिन एक एक वर्ष कर के हमेशा संरक्षण दिया जाता रहा है।

सभापति महोदय, आप को भी याद होगा कि उदाहरण के लिये चीनी का व्यवसाय है, हमारे देश में हर वर्ष कितनी चीनी बनती थी और कितनी मिश्री बनती थी और देश का काम सुचारू रूप से चलता था, लेकिन बाद में पूँजीपतियों ने चीनी का व्यवसाय अपने हाथ में ले लिया और कल कारखाने जारी कर दिये, और उन को भी संरक्षण मिलने लगा और इस तरह एक एक वर्ष कर के म

समझता हूँ कि करीब पन्द्रह वर्ष संरक्षण मिल गया, बल्कि पन्द्रह नहीं बीस वर्ष हो गये। यह घोर अध्याय है। होता यह है कि उधर कोई पूँजीपति एक व्यवसाय खोल देता है और वह सरकार के पास या सरकार का प्रतिनिधि जो टैरिफ बोर्ड है उस के पास पहुँच जाता है कि संरक्षण दो और सरकार द्वारा उस के व्यवसाय को संरक्षण दे दिया जाता है। सरकार को और हमारे मित्र श्री कृष्णमाचारी को मालूम होना चाहिये कि इस तरह का संरक्षण देने का क्या अर्थ होता है। इस का अर्थ सीधा साधा सभापति महोदय, मेरे विचार से यही होता है कि भारत सरकार कानून बना कर तलवार के जरिये जनता से अमीर, गरीब, फकीर और भिखमंगों से भी पैसा बसूल कर के पूँजीपतियों की झोली भर दे, और यही सरकार का अभिप्राय है।

लेकिन मैं कहता हूँ कि यह जो नीति है यह बहुत बुरी नीति है। अभी भाई मोरे साहब ने बहुत दुःख के साथ कहा था किस तरह से इस सरकार की व्यूरोक्रेटिक मँटेलिट्टी (नौकरशाही मनोवृत्ति) है जो छोटे छोटे मामूली प्रश्नों के उत्तर में बहुत बुरी बुरी बातें कह देती है। कल इन लोगों में चख चख भी हो गई थी। हमारे मित्र श्री बी० दास जी हैं, वह भी बहुत पुराने सदस्य हैं, मुझ से भी अधिक पुराने हैं और अर्थशास्त्र के ज्ञाता भी हैं, उन्होंने कहा था, आज भी कहा कि "टैरिफ बोर्ड के जो लोग हैं उन में यथेष्ट योग्यता नहीं है।" मैं तो कहता हूँ कि यहां के मँम्बरों को और जनता को यह नहीं पूछना चाहिये कि सरकारी अधिकारियों को किस योग्यता की वजह से पद मिलता है। सरकारी पदों के लिये योग्यता की जरूरत नहीं है। वहां तो मालिक की प्रसन्नता होनी चाहिये। सभापति महोदय, अगर आप खूब ठीक से विचारेंगे तो खैर कुछ लोग तो कहीं कहीं योग्य होते होंगे,

और हैं भी, लेकिन मेरे विचार से इतनी बड़ी भारत सरकार एक पिजरापोल मालूम होती है। पिजरापोल में जो पशु रहते हैं वह वहां इस वास्ते नहीं रहते कि उन में कोई योग्यता है, बल्कि वह इस लिये रहते हैं कि उन में कोई भी योग्यता नहीं रह गई। इसी तरह से जो लोग सरकार में हैं वह ऐसे हैं जो सांसारिक काम के लिये किसी योग्य नहीं रहे (हंसी) आप लोग हंसते हैं, मैं तो इतना ही कहूंगा कि आप लोग सुनें और हंसें क्यों कि आप लोगों को सोचना, समझना और विचारना तो है नहीं। नेहरू जी या मंत्री जी जो कुछ कहेंगे उस के लिये वोट दे देना है। आप को और किसी बात की जरूरत तो है नहीं। सिर्फ हंसना है। यह बड़े दुःख की बात है।

एक माननीय सदस्य : सोचने का काम तो आप को दे दिया है।

Mr. Speaker: Order, order; let him proceed in his own way.

बाबू रामनारायण सिंह : सोचने का काम तो मेरा है ही। सारी जिन्दगी सोचता रहा हूँ और सोचने के अनुभव से कहता हूँ।

[MR. DEPUTY-SPEAKER in the Chair]

उपसभापति महोदय, यहां पर इस सिड्यूल में दिया गया है कि संरक्षण किन किन चीजों को दिया जायेगा। उस में २९ चीजें हैं। जसा मैं ने पहले कहा है कि चीनी के व्यवसाय को संरक्षण दिया गया था, बीस वर्ष तक के लिये। इस में दिया गया है कि नकली रेशम के व्यवसाय के लिये भी संरक्षण चाहिये। आप भी जानते हैं कि हमारा देश प्राचीन काल से रेशम के व्यवसाय के लिये प्रसिद्ध है। जब से संसार, या जब से यह भारतवर्ष है तभी से, मैं कह सकता हूँ कि रेशम के व्यवसाय के लिये हमारा देश प्रसिद्ध था। आज विदेशी सरकार चली गई,

[बाबू रामनारायण सिंह]

और दुर्भाग्य से जो यह नई सरकार आ गई वह क्यों नकली रेशम इस देश में आने देती है? क्या आप जानते हैं कि इसका क्या नतीजा हो रहा है। उपसभापति महोदय, अभी श्री गुरुपादस्वामी ने कहा था कि नकली रेशम के कारण मैसूर के असली रेशम का व्यवसाय खत्म हो गया है। हमारे सूबे के भागलपुर के लोग भी यहां हैं, और और जगहों के लोग भी हैं, हमारे सूबे में भी रेशम का व्यवसाय बहुत जोर शोर से चलता था। भागलपुर तो रेशम के व्यवसाय का एक बहुत बड़ा केन्द्र था। हमारे यहां छोटा नागपुर के विशाल जंगलों में तसर और रेशम पैदा किया जाता था। और छोटे छोटे गांवों की खास कर मानमूम और हजारीबाग जिले में बहुत उन्नति हुई थी केवल रेशम के व्यवसाय के कारण। जिस तरह से खादी के सम्बन्ध में है उसी तरह से रेशम के सम्बन्ध में भी कहा जा सकता है कि इस देश में रेशम से बढ़ कर कोई घरेलू व्यवसाय नहीं हो सकता है। लेकिन मैं क्या कहूं, मुझे तो यह कहने में बहुत दुःख होता है कि इस मूर्ख सरकार ने हमारे देश को डुबा दिया। आप जा कर देखिये भागलपुर में देखिये, या बिहार के किसी इलाके में जा कर देखिये जितना असली रेशम का व्यवसाय था, सब चौपट कर दिया गया। और चौपट हुआ इन लोगों के पाप से और दुष्कर्म से।

मैं कहता हूं कि इस नकली रेशम के लिये जो संरक्षण दिया जा रहा है उस नीति को खत्म करें। आप जानते हैं कि यहां इस भवन में और बाहर भी यह हल्ला मचा करता है कि जितने व्यवसाय हैं उन का राष्ट्रीयकरण कर दो। तो पहले विचार होना चाहिये कि किस चीज को हमारे देश को जरूरत है, सख्त जरूरत है, जरूरत के माने, उपसभापति महोदय, यह हुआ करते हैं कि

उपाध्यक्ष महोदय : जिस के बिना हमारा कोई काम न चले।

श्री आर० के० चौधरी (गौहाटी) : यह जो नकली सिल्क का सबाल उठाया जा रहा है इस में गवर्नमेंट का क्या कसूर है। इस में तो औरतों का कसूर है।

बाबू रामनारायण सिंह : उपसभापति जी, हमारे भाई रोहिणी कुमार चौधरी जी जो कांग्रेस के एक सदस्य हैं उन का कहना है . . .

उपाध्यक्ष महोदय : उन को छोड़िये।

बाबू रामनारायण सिंह : उन का कहना है कि जो नकली रेशम हिन्दुस्तान में आ गया है उस के लिये जवाब देह स्त्रियां हैं। यह कैसे? इस में तो सीधे सीधे सरकार का कसूर है कि उस ने ऐसी ऐसी चीजें बाजार में आने दीं और कमजोर दिल वाली और मूर्ख स्त्रियां उसे देख कर ललचा गईं। इस लिये रोहिणी कुमार जी का यह कहना कि स्त्रियों का कसूर है यह ठीक नहीं है। मैं तो कहता हूं कि यह सब को विचार करने से मालूम होगा कि हमारे मुल्क में जिस जिस प्रकार की अनीति हो रही है उस सब के लिये सरकार ही उत्तरदायी है।

श्रीमती उमा नेहरू (जिला सीतापुर व जिला खेरी पश्चिम) : डिप्टी स्पीकर साहब, मुझे यह कहना है कि मैं इस पर एतराज करती हूं कि स्त्रियां कमजोर हैं, मूर्ख हैं। जो कपड़े स्त्रियां पहनती हैं वह हमारे भाई ले आते हैं बाजार से। उन के पास पैसा नहीं है कि वह सिल्क लायें, इस लिये वह औरतों को आर्टिफिशल सिल्क ला कर पहिनाते हैं।

Mr. Deputy-Speaker: Whenever a reference is made, however jocularly, there are ways of expressing good humour in the House. Nothing should be said which would offend the feelings of any section of the House. That is all that I would appeal to hon. Members. No doubt, we ought not to be

little too serious, though occasionally we have to be serious also. But, humour ought not to descend to any kind of vulgarity which would offend any section of the House.

बाबू रामनारायण सिंह : सभापति महोदय, वल्गैरिटी (vulgarity) का तो कोई सवाल आना ही नहीं चाहिये। यहां जो मैंने मूर्ख शब्द कहा उस का एक कारण था। यह तो जानी हुई बात है कि हमारे महात्मा गांधी ने खादी के लिये कितना यत्न किया लेकिन बाजार में जहां खादी और दूसरे कपड़े भी हैं वहां विदेशी कपड़े भी हैं जो देखने में सुन्दर मालूम होते हैं और लोग देश का ख्याल न कर के उन कपड़ों के रंग और खूबसूरती देख कर लालच में आ जाते हैं। ऐसे लोगों को अगर थोड़ा मूर्ख कह दिया जाये तो यह वल्गर नहीं है। इसमें पुरुष और स्त्रियां दोनों ही कुसूरवार हो सकती हैं। इस के लिये केवल स्त्रियां ही कुसूरवार नहीं कही जा सकतीं। जैसा कि अभी हमारी बहिन जी ने कहा, खरीदने वाले तो पुरुष ही होते हैं। लेकिन सके लिये असली कुसूरवार तो सरकार ही है जिस के जरिये से देश की बुराई होती है क्योंकि वह ऐसी चीजें बाजार में आने देती है।

इसी तरह से और बहुत सी चीजें हैं। शन के बारे में मैंने आप से कहा। हमारे यहां के लाखों आदमी इस में काम करते थे। उन सब का रोजगार अब चौपट हो गया है। लोग बिना व्यवसाय के हो रहे हैं और भूखों मर रहे हैं। लेकिन इस का उपाय न सोच कर लोगों के रोजगार का प्रबन्ध न कर के विदेशों से चीजें आने दी जाती हैं। इस के साथ साथ विदेशी लोग यहां आ कर रोजगार खोलते हैं। जैसा हमारे और भाइयों ने भी कहा है। अगर कोई देशी व्यवसाय हो और उस की जरूरत हो तो उस को संरक्षण दिया जा सकता है। और इस में कुछ बजा नहीं होगा। लेकिन मैं यहां तक कहने

को तैयार हूं कि पूंजीपतियों को, जो ठीक रास्ते पर नहीं चलते हैं, क्यों संरक्षण दिया जाये। हमारे देश में हमेशा से यह पुकार रही है कि जितने व्यवसाय हैं उन का राष्ट्रीयकरण करो। इस लिये जिस व्यवसाय की हमारे देश के लिये बहुत ही जरूरत हो उस को सरकार की तरफ से, समाज की तरफ से ही क्यों न चलाया जाये जिस में संरक्षण की कोई जरूरत ही न रहे।

तो जिस तरह से संरक्षण अब तक चलता आया है उस का मैं घोर विरोध करता हूं और मैं अपने पुराने मित्र कृष्णमाचारी जी से कहता हूं कि इस तरह के संरक्षण का आप अन्त कीजिये। जितने आपने यह २९ व्यवसाय लिखे हैं इन के बिना हिन्दुस्तान मरेगा नहीं। उन के बिना हमारा कोई हज्ज नहीं होगा।

साइकिल व्यवसाय को ७० प्रतिशत संरक्षण दिया जा रहा है। यह तो जनता को लूटना है एक समय था कि यहां बाईसिकल नहीं थी। तब क्या उस समय हमारा काम नहीं चलता था। अभी हमारे देश में दो तीन कारखाने भी हैं और अगर आवश्यकता है तो और कारखाने खोल दिये जायें। यह तो दूसरी बात है। लेकिन इतना संरक्षण देने की जरूरत नहीं है और न देना ही चाहिये। मेरे कहने का मतलब यह है कि जहां संरक्षण की बात आवे वहां राष्ट्र की तरफ से, सरकार की तरफ से, व्यवसाय खोल दिया जाये। जिस तरह से मैंने पिजरा-पोल की बात कही थी, कि किसी आदमी को खुश करने के लिये एक डिपार्टमेंट खोल दिया जाये, या किसी आदमी को खुश करने के लिये किसी व्यवसाय को संरक्षण दे दिया जाय, इस नीति को सरकार जल्दी खत्म करे और अगर सरकार इस को जल्द खत्म नहीं करती है तो मुझे आनन्द होगा कि यह सरकार जल्दी ही खत्म हो जाये।

Shri Velayudhan (Quilon cum Mavelikkara—Reserved—Sch. Castes): Sir, I was listening with great interest to the discussions, and I feel we have had a lot of discussion on this Bill. However, I wish to contribute one or two new points.

I remember well that when some of the amendments regarding tariff came previously before this House as well as the provisional Parliament, I had occasion to speak. Now, when the discussion was entering into a new and interesting stage, I was wondering whether any of the Members here criticising the hon. Commerce Minister or for that matter, the Government itself, were against protection itself.

There is a history behind this protection, and I do not know whether many Members have read this history at all. During the time of the British Government, they were always trying to stifle national industries in the country and to suppress the Indians who had entered the field. When I read the report already submitted by the Ministry I found that before the war we had only about a dozen industries which were given protection, but now we are having more than 40 industries to which we have consented to give protection. Why did the Government find it necessary to give protection to these industries? When we criticise protection, I think we are, knowingly or unknowingly, resenting private enterprise in the country. Of course, there is a kind of psychological resentment in the country against private enterprise because we had inherited an imperialist economy, but after independence, we have reached a new stage, and now the country is free to have its own industrial development. And I must say with great satisfaction that a large number of educated and middle class people have come forward, and have taken to industrial enterprises in India. I must also say now, as I have said before, that in India there is great scope for private enterprise. It has not only great scope, but I think that for another ten or fifteen years, no progress of industrial development in the country would be possible without private enterprise. Whether we have a capitalist, Socialist or any other economy, I think private enterprise has got a place in India because we are two centuries backward in industrial development.

Shri B. Das: Thank you very much.

Shri Velayudhan: Therefore, when we gave protection to an industry, the main consideration we had in

mind was to prevent competition from foreign markets. Of course, foreigners had done it formerly. Now we are giving protection to these industries, and we must know how this protection is used by the industries: whether there is development; whether protection has been used in the interests of the consumer. I think the majority of the industries to which we have given protection have justified the protection, but some of them could not. I could not get the detailed reasons for that in this report, but there must be reasons for the weakness of these industries.

We always complain against foreign investment. Of course, nobody wants foreigners to capture India through the back-door. The hon. Commerce Minister said the same regarding imperial preferences. He was a little shy regarding that, but this House has previously expressed itself vehemently that imperial preference always went against the interests of the Indian industries. Therefore, it is high time for the Government to scrutinise this once for all and see how it has served the country, and how a future reorganisation or a pact between Great Britain and India will serve our industrial development.

4 P.M.

The Pakistan Government has reorganised and re-planned its imperial preferences. Last year, a Minister from the Board of Trade of the British Government had come to Karachi, and they had discussions on this matter. They thoroughly re-checked the whole thing, and now a new scheme of trade and commerce relationship has been arranged between Great Britain and Pakistan. Why not we also have such a revision now because these imperial preferences were working against the interests of Indian national industries for the last ten to fifteen years? That is the confirmed view in the country, and therefore Government should come forward with a clean slate in this matter. Otherwise this protection will not have much meaning and will not result in any industrial development.

Another point I want to mention is that in recent years a lot of industrial enterprises have come forward, more people have come in the field, in this country. In South India particularly I must say that there has been a very interesting development, and today from North India as well as from outside also a lot of capital is

coming to South India where a lot of raw materials for industrial development are available. More than nine industries which are given protection in this Bill come from South India, and I am very proud to say that most of these industries have already proved their mettle, and have been successfully conducting their business, with the result that the consumer also has been benefited. South India is having vast resources in raw materials, in intelligence and in entrepreneurship. Therefore when protection is granted to industries, South Indian industries should also be borne in mind by the Government. I think that the hon. Commerce Minister who comes from South India must take a particular interest in the development of industries in South India.

Shri A. C. Guha (Santipur): Both the Commerce Ministers come from South India.

Shri Velayudhan: We do not claim the other one.

Pandit Thakur Das Bhargava (Gurgaon): The entire administration of India is in the hands of South India.

Shri Velayudhan: South India is backward in industrial development and that is the reason why I am saying this. I do not say that South Indians are not there in the Government of India, or in any other enterprises; they are there not only in India but all over the world. We are intelligent men, we are men of enterprising spirit, and we are men of.....

Mr. Deputy-Speaker: Is public service an industry?

Shri K. K. Basu (Diamond Harbour): Enterprise too?

Shri Velayudhan: It will become an industry with certain people.

Shri A. C. Guha: Only the industrious people can secure Government services. So it does involve some industry.

Shri Velayudhan: Some industrialists from outside are visiting India, and I had the opportunity to see some of them when they came to Madras and Travancore-Cochin. They were very much satisfied with the raw material available in South India, but they were surprised how South India has not been developed even though

it had got all the resources for industrial development. It is only because of this that I say South India should be developed, not because of any partiality towards South India. India will have to develop as a whole, in the same manner and in the same pattern, and there should be no gulf or island, or any pockets of backward areas. There must be a uniform policy for the whole of the country as far as industrial development is concerned. When we give protection to industries, Government should bear in mind one very important thing. A lot of criticism has come in that the goods produced by our concerns are not up to the mark, when compared with foreign manufactures, and a lot of examples were cited. But I must say that it will take years for our country which was industrially so backward, to equal other countries so far as the standards of production are concerned. Hence we will have to get experts from other countries. That is an inevitable thing. But industrial development does not mean that we must become the slaves of other countries. In recent years, a number of experts have visited India. I think we do require a lot of know-how for our industrial development, and it is not a sin or any inferiority complex if we invite foreigners to our country. If we take, for instance, the countries that had developed themselves during the last 30 years, you will find that Soviet Russia has also done the same thing, during the period 1917-1930.

Mr. Deputy-Speaker: I do not think any hon. Member said that technical men or experts ought not to be invited. The only complaint seems to be that side by side our own industries also should be allowed to establish and stabilise themselves by means of protection. That seems to be the point.

Shri Velayudhan: I quite understand the point, but at the same time I must say that we will have to get some foreign capital also in India. The reason is that people are very shy of investing capital in our country. Of course there is scarcity too. As long as our problems are not solved, as long as the employment and food problems remain what they are, it will be very difficult for people especially for the mill-owners to come forward for investing money in industrial enterprises. That is the difficulty with which we are faced now. So, we have to invite foreign experts and also foreign capital investments. But if we want foreign investment in our country, certainly the foreign investors will demand some profit, and we have

[Shri Velayudhan]

to bear in mind in this connection the fact that we should not allow ourselves to become their slaves. If there is availability of capital in India, certainly Government should see that it should be utilised for industrial development. But today what is it that we see? The policy of Government is to burden the industrial development in the country with taxes and supertaxes and with export and import policies. I know the complaints of these industrialists in India, most of the complaints are so genuine that they are not unreal. So the Government will have to look into them. The imports and exports policy of Government is also connected with this. If a Commission is appointed, we will find that ever since the war started up to the year 1946, terrible things have happened. Even after 1946 up till now, I know that industrialists, people who were interested in industrial development and who came forward with money for investment in such development, and other entrepreneurs have come forward with facts and figures to show that the policy followed by the Government either in regard to imports or exports was not correct, and that it was suicidal to the industrial development of the country. It is time therefore that the Government gets the advice of the experts in regard to this matter, as also the advice of those who are in the line. For instance, take the case of raw materials required for the glass industry. If those materials have to be imported what is the policy to be followed? Government should consult the experts and other industrialists who are in that line and then frame their policy.

There was a lot of criticism that certain personalities, or groups or certain sections of industrialists were favoured by the Government, and that the protection did not extend to others, with the result that there was a retardation in industrial development. This also, the Government will have to look into. We are now at the beginning of the Five-Year Plan. If that plan has to succeed, then we have to follow a thorough and open policy dictated by that plan itself, and that policy should be worked out in the same spirit, as well. Otherwise, even after five years we will be in the same position as we are today. The Five-Year Plan is a plan of industrial development of the country. I do not say it will satisfy all of us. It may not satisfy the industrialists in the country, because even when I read the draft Plan it had set apart only 20 crores for the industrial development

of the country. That is not enough in a country with a vast territory like India where we have got abundant natural resources. I read the other day, Sir, that a Mission from Norway had come to India and the Finance Minister himself had given information that for Rs. 73 lakhs we are now taking them from place to place and showing them all our industrial enterprises in the country, the border areas where we have got canals, and other places where we have got our border installations. An industrialist friend of mine told me the other day that for a paltry amount of Rs. 73 lakhs from Norway we are showing all our installations here at the border. And who knows that they will not go to Pakistan and divulge to them these secrets! Therefore, Sir, we have got to have certain capital in India. For everything we should not depend on other countries. Only for those things which cannot be avoided and which require expert advice from other countries, only for those things we must depend on other countries. At the same time, we will have to develop our national resources, our enterprises and our intelligence in the country. We should not treat the industrialists as untouchables. They are patriots; they have played their game well in the past. If they are approached properly, if they are advised properly and if they are controlled properly, it is my humble opinion, Sir, that they will also co-operate with the Government and at the same time the needs of our industrial development according to the Five-Year Plan will be served. With these few words, Sir, let me conclude my speech.

Shri V. B. Gandhi (Bombay City—North): Sir, I thank you for this opportunity even at this late hour, among other things, for one thing, and that is that I happen to be one of the few men in this House who have been associated with Mr. M. D. Bhatt, a reference to whose name has been made so often during the course of this afternoon. I shall come to that presently.

The Bill before the House, Sir, is a very simple one. All that it asks for is that the period of protection which has been received by industries covered by the 29 items indicated in the Statement of Objects and Reasons, should be extended. This extension of period in a very large majority of cases asked for is for about a year. Such a simple measure should ordinarily have been taken as a routine measure and should not have

occasioned the long and valuable debate which we have had in the House. But we owe this very valuable debate to one fact. The fact is that the Ministry of Commerce and Industry has been good enough to circulate to Members two notes, one on the functions of the Tariff Commission, and the other giving equally valuable information about the reasons that weighed with the Tariff Commission in giving protection to certain industries and also giving the present position in respect of protection to each one of those industries. This act on the part of the Ministry, I am sure, Sir, this House will consider a commendable one.

Now, I shall try to deal with just one or two points. The first point is the plea made by my friend, Mr. Bansal, that the period of protection which is sought to be extended under this Bill should be longer than one year. Now, after the explanation that we have had from the hon. Minister for Commerce, we may consider that point as satisfactorily closed for the present. The other point which I would like to emphasise is the plea made by Dr. Lanka Sundaram for the enlargement of the personnel of the Tariff Commission. Here the hon. Minister for Commerce and Industry, when he intervened in the debate yesterday, has explained to the House the difficulties that he had been experiencing in getting the right type of men to fill the posts on the Tariff Commission. We all appreciate the very important work that this Commission is called upon to do and also the fact that this Commission in its new form is a quasi-judicial body. It is, therefore, very essential, Sir, that the men that we choose to fill these posts on this Commission have to be men of proper qualification, have to be men of impartiality and also of high rectitude. And to that extent, Sir, we may agree with the hon. Minister that there are certain difficulties in getting the right type of men. Still I would add with all the emphasis at my command to the plea that something real, something urgent should be done in the matter of enlarging the personnel of this Commission. The work of this Commission, Sir, will be more valuable the more expeditiously it is done.

Then there is the point made by Mr. Chacko when he suggested that the present form of protection given to the aluminium industry should be changed and in its place a subsidy should be tried. Now I am not quite sure that this suggested type of protection will be a practicable one in the circumstances connected with this in-

dustry. Here we annually import about 11,000 tons of aluminium. With the present landed cost of this metal at Rs. 3123 per ton—I am referring to the figure given by Mr. Chacko—the total cost of our annual import of aluminium would come to about Rs. three and a half crores. Now, if the object of granting a subsidy is to increase the production in the country, then it is obvious, Sir, that we shall have to give increasing amounts in the shape of subsidy. For instance, if we should propose to give subsidy at the rate of 30 per cent.—that is the rate of duty at present we are levying on the import of aluminium—then on the present indigenous production of about 4000 tons in the country, the subsidy that the Government would have to give will amount to about Rs. 26 lakhs. But since the object of this subsidy is to increase indigenous production, this subsidy will have to be in increasing amounts. But that is only the fiscal side of the problem. The real difficulty in the way of increasing production of aluminium is not really so much the question of raw material. It is said in so many speeches that this country abounds in deposits of bauxite, the raw material for aluminium. That is true so far as aluminium is concerned, bauxite or the availability of the raw material is only a very small portion of the story. It may not be wrong to say that there is another raw material that is necessary and that is electric power. The cost of the electric power that is required for the production of aluminium is so disproportionate to the cost of the other raw material, bauxite, that we can almost say that electric power is another raw material which is necessary.

Sir, I remember reading a small book on TVA and one of the side results of the coming in of the TVA in America was that a long-standing difficulty or a problem which had been worrying the American Government was suddenly solved. During World War I, the American Government had built an enormous plant for the production of nitrates in a place called Muscle Shoals. After the war, the need for nitrates was over and for some reasons they closed down the plant. For years this enormous plant was lying idle, deteriorating. For six or seven years, the American Congress debated the problem, thought of several ways; they made an offer of the plant to Henry Ford; they did all sorts of things but nothing could be done. But when the TVA was at last completed and electric power was

[Shri V. B. Gandhi]

available in plenty and at a cheap rate, the problem of Muscle Shoals was unexpectedly and suddenly solved. Muscle Shoals began to produce aluminium, and became one of the biggest aluminium producing plants in America. It is well-known, Sir, that today in the world Canada is the world's most competitive producer of aluminium. You, Sir, have very recently visited that country and you know the reason. The reason clearly is the availability of electric power in plenty and at a cheap cost from the Ontario hydro-electric system. I am not quite sure about the figures, but I remember it is something like this. If to produce a certain unit of quantity of aluminium it costs say, about 26 dollars, then it is said that as much as about 26 dollars are required to be spent on the electric power necessary to produce that quantity of aluminium. So an integral part of the cost of producing aluminium is this electric power. About 30 miles away from Bombay, near Kalyan, we have discovered vast deposits of bauxite. Now, we have not got the electric power necessary to exploit those vast deposits. The Tata Hydro-electric is hardly in a position to supply the needs of the city and its existing industries. It cannot spare any more power. Therefore, Sir, the question so far as aluminium is concerned, is not one of subsidy but is really one of electric power and as soon as some of our projects under the Five-Year Plan are completed and we are able to have electric power not only at a cheap rate but in plenty, I am sure the problem will be solved.

Now, Sir, coming to this M. D. Bhatt affair.

Mr. Deputy-Speaker: I intend closing this soon. There has been sufficient discussion on this matter.

Shri V. B. Gandhi: Now, I am a newcomer to this House, Sir. And yet I must confess I was a little distressed with the manner in which this episode was allowed to develop. If the hon. Mr. More had something serious to say against the qualifications of Mr. M. D. Bhatt, he has not said it. All that he has said is that Mr. Bhatt is an I.C.S. officer. I am sorry Mr. More is not present in the House. He also tried to give to his remarks the borrowed prestige of the name of Mr. B. Das. Now, Sir, the hon. Mr. B. Das is a very respected Member of this House. We all have very high regard for him, and I know although Mr. B. Das made

a reference to the occupant of that post indirectly and said that he did not favour the policy of appointing I.C.S. officers,—he was polite enough and careful enough to avoid any personal reference. He was dealing with a policy and we can understand that. Anybody can say that as a policy we favour that I.C.S. officers should not be appointed. That is quite understandable. I happen to know Mr. M. D. Bhatt very well. Sir, in fact, I was associated with the Bombay Municipal Corporation where Mr. Bhatt was Municipal Commissioner for over five or six years. And I can say from personal experience that Mr. M. D. Bhatt is one of the few competent officers available today in the State of Bombay, whether in the I.C.S. cadre or in any other cadre. Mr. M. D. Bhatt has this singular distinction. Recently he resigned his post from the Government of the State and was instantly taken up by some commercial concern. In a short time the Government of Bombay had again to persuade Mr. Bhatt to take up his original post. Now, that is a very rare distinction, Sir. Then, Mr. More was not quite fair, in my opinion, to the hon. Minister of Commerce and Industry. He only quoted the first sentence of the long verbal exchange that was carried on between the hon. Minister of Commerce and Industry and Mr. More. Now in a situation like this, the least that is expected from anyone of us in this House, is to read the whole passage. The hon. Minister lost no time. As soon as he found that Mr. More was taking it amiss, I remember he lost no time in saying that he meant it in a spirit of humour, in a spirit of give and take. Sir, the hon. Minister is quite capable of taking care of himself. But I am concerned, as I am sure everyone of us here is concerned, with the manner in which these situations are handled in this House, because after all it reflects credit or otherwise on every one of us.

Finally, I shall again repeat that I make the plea with all the emphasis I can command, for some real effort to be made to enlarge the personnel of the Tariff Commission.

Shri K. K. Basu: Sir, at the fag-end of this debate, I wish to add my voice to the criticism that has been directed against the Bill under discussion. Some of the speakers have tried to look upon this legislation as an administrative step, which to my mind indicates the same old attitude which the alien Government was adopting towards our

industries. When we consider protection, we have to see how we can increase the national wealth. For that purpose, we should consider the overall picture of our industries. After the last war, there were several international Conferences in which pleas were made for equal opportunities in trade. It was also accepted there that in view of the development of capitalist economy unevenly in different countries of the world, backward countries could satisfy their own particular needs in their own interests and they could have preferential trade relationship which we generally call "protection". Here in our country which is as yet essentially agricultural, we find only a sparse distribution of manufacturing concerns or industries. Therefore, whatever economy we may want to develop, our idea must be to develop industries in such a way that they would be able to stand on their feet quickly and the national wealth may increase. In considering this Bill, we have to judge how far it satisfies this test, from the discussions as conducted by the treasury benches and the supporters of the Bill, it seems as though they look upon this Bill as a routine legislation which merely seeks to continue the protection given during the last few years or a year or more. I do not want to tire the patience of the House by repeating the large mass of figures supplied by Government. I suppose most of us have gone through them. Anyone who has done so would at once realise that the Government have not taken the overall picture of the industries into consideration. There are many industries which even after several years have not been able to utilise their full productive capacity. The installed capacity has been only partially utilised. Whatever they could produce during the war has been reduced. We must find out the reasons behind the protected industries not developing properly and attaining self-sufficiency in the near future. You, Sir, have been in this House for long and you know very well that we cannot protect industries for all time. They should stand on their own legs as early as possible and reach a stage when they can export goods. In this connection, I wish to refer in passing to one protected industry. I refer to the sugar industry. It has had protection for the last twenty years and even then it is not in a position to stand on its own legs. The sugar produced in India sells at such a price that there is no market except in India. Our consumers pay for the sustenance of this industry. After all, ultimately it is the consumer who has

to pay. If they could get a thing at a cheaper price, the saving will come to the market in the shape of capital. I personally feel on going through the reports of the Tariff Commission that they have not considered this aspect of the problem.

Now that we have a Planning Commission with a view to developing the economy of the country, I suggest that piecemeal legislation without the picture of the overall industrialisation in mind cannot be supported or commended by us. This point has been amply illustrated by speakers like Dr. Saha and Dr. Krishnaswami. In the case of many industries, the importers or a few individuals take the plea that their enterprise requires protection, and they go on amassing profits without considering the national benefit or the interests of the consumers. In spite of this, I do believe that there are still people in the country who consider the interests of the nation as paramount. They should be given an opportunity to develop the overall national economy.

Take the case of the bicycle industry. We are told that tubes have to be imported and they merely assemble the parts here. No attempts are being made to manufacture the vital constituent parts here. The same is true in the case of sheet glass. Soda ash which can be easily manufactured in our country has not been attempted to be manufactured.

As the time is short, I do not want to take long. I only wish to join in the protest which has been made against imperial preference. Yesterday the hon. Minister tried his best to prove that there were certain advantages accruing to India under the Indo-British Trade Agreement. You know the history of imperial preference. Public memory is not so short. In 1936 when the Congress first came into this Legislature, they first passed a resolution denouncing the Ottawa Agreement. The same party is today in power and possibly it has a different notion of imperial preference. I also protest against the importing of foreign capitalist concerns here and making them joint concerns in order to exploit our cheap Indian labour and work to the detriment of our consumers. We have read about the Sen-Raleigh concern which is going to be established in Asansol. We have not been supplied with the detailed figures, but from the news in the papers one can see that the interests of the Indians are only in terms of preferential shares and roughly 20

[Shri K. K. Basu]

per cent. of the ordinary shares, with practically no voice in the management. It may be that two or three Indians may be appointed on the Board of Directors. We know very well that even during British days there were Indian Governors, but that did not change the character of the Government. I think, Sir, the time has come for Government, if they want to work in the interests of the nation, to consider the whole picture of industrial policy in the light of the Five-Year Plan they want to usher, to develop national wealth and improve national economy.

Sir, about the controversy regarding the composition of the Tariff Commission, unfortunately, personal matters have been brought in. We do not view this problem from the point of view of personalities—whether an individual is good or bad is immaterial. We, however, think, that the Tariff Commission, if it is to work as an independent unit to advise Government as to the particular industry which has to be protected in the interest of the nation, should be constituted of such persons who can look to the interests of the nation from the point of view of the consumers, from the point of view of the industry and from the point of view of the nation as a whole. As such we feel that individuals who have been trained in a different atmosphere are not suited to perform such responsible functions. Instead of bringing in such piecemeal legislation without allowing the Tariff Commission to examine the whole problem I would request Government to place all the facts before the House and fully take us into confidence.

श्री ठाकुर दास भागवत : मैं ने बड़े और के साथ सारी बहस जो होती रही है, सुनी, लेकिन मुझे अब से अर्थ करना है और खीर से अर्थ करना चाहता हूँ कि मुझे इस सारे डिबेट को सुन कर बड़ी मायूसी हुई है। जिस वक्त हमारे सामने यह बिल आया २९ इंडस्ट्रीज के बारे में और जो नोट मिनिस्टर साहब ने भेजा वह हमारे सामने आया, दो नोट हमारे पास भेजे गये, ८ महीने की जो कमीशन की कार्यवाही थी उस का नोट और २९ इंडस्ट्रीज के बारे में जो नोट भेजा उसको मैं ने बड़े खीर से पढ़ा और मैं इस नतीजे पर पहुँचा कि जिस कदर यहां पर बहस हुई

है वह आम तौर पर उन इंडस्ट्रीज की मरिट (Merit) पर, कि उन को प्रोटेक्शन (Protection) मिले या न मिले, बहुत कम हुई है। वह उसूल जो फिस्कल कमीशन (Fiscal Commission) ने बतलाये और जिस के जनाबाला भी मंत्री थे, और उस ने जो उसूल कायम किये थे और जो ऐक्ट हाउस में हम ने पास किया उस के मुताल्लिक और उस के उसूलों के मुताल्लिक मैं यहां पर बहस सुनता रहा हूँ और बहुत सी मुस्तलिफ़ बातों पर बहस हुई है जिन का कि इस बिल से कतई कोई ताल्लुक नहीं है। मुझे अफसोस है कि बहस जिस तरीके की इस बिल पर होनी चाहिये थी, वह मैं न हाउस में नहीं सुनी। इस के अन्दर न क्लर्क हम मंत्रियों का हैं और न मिनिस्टर का। मैं इस फैग एण्ड (Fag end) पर जो बोलने के लिये खड़ा हुआ हूँ और हाउस का वक्त ले रहा हूँ वह इस वजह से कि मैं मिनिस्टर साहब की खिदमत में अब से अर्थ करना चाहता हूँ कि आइन्दा जब कभी वह इस किस्म का बिल लायें तो पहले मेहरबानी कर के सिलेक्ट कमेटी का मोशन (motion) उनकी तरफ से होना चाहिये, ताकि सिलेक्ट कमेटी में हम उन चीजों पर जिन वजूहात पर यह प्रोटेक्शन दिया जा रहा है, अच्छी तरह से देख सकें और खीर कर सकें। जहां तक इस मौजूदा बिल का ताल्लुक है, मैं जानता हूँ कि इस के अन्दर मुसीबत यह थी कि बहुत सी चीजों के बारे में तहकीकात भी पूरी नहीं हुई थी और यह जो एक साल के वास्ते प्रोटेक्शन देना पड़ा, उस के मुताल्लिक पूरा मसाला ही मौजूब नहीं था जिस पर सिलेक्ट कमेटी में हम जा कर देख सकते।

Shri T. T. Krishnamachari: The problem is very simple—either you grant protection or you do not. There is no question of a Select Committee.

पंडित ठाकुर दास भार्गव : मैं अजं करना चाहता हूँ कि मेरा यह मंशा हरगिज नहीं है कि इस बिल को अब सिलेक्ट कमेटी में ले जायें। हाँ, आइन्दा जब कभी आप कोई ऐसा बिल लायें जिसमें टैरिफ कमीशन को प्रोटक्शन देना पड़े तो उस बिल को पहले सिलेक्ट कमेटी में ले जाना चाहिये। पिछली मर्तबा मुझे याद है कि हमारे मिनिस्टर साहब श्री कृष्णमाचारी साहब की कोशिश से मोटर पार्ट्स (motor parts) के बारे में जब बिल आया तो वह बिल पहले सिलेक्ट कमेटी में भेजा गया और हम जानते हैं कि सिलेक्ट कमेटी में क्या हुआ। वहाँ पर मैं भी मौजूद था और हमारे श्री कृष्णमाचारी भी मौजूद थे। जो कुछ सिलेक्ट कमेटी में हुआ उस का नतीजा खुद मिनिस्टर साहब को मालूम है। ऐसे मिनिस्टर साहब जो खुद यहाँ पर खड़े हो कर हमें बतलाते रहे हैं कि ऐसे बिल को सिलेक्ट कमेटी में ले जाना चाहिये, आज उन के मुँह से मैं यह सुनने के लिये तैयार नहीं हूँ कि इस बिल को सिलेक्ट कमेटी में नहीं जाना चाहिये। मैं इस मौजूदा बिल को अब सिलेक्ट कमेटी में भेजने के लिए नहीं कहता। इस के बारे में तो पूरा मसाला ही मौजूद नहीं है। लेकिन आइन्दा जब इस तरह का कोई बिल आये, तो उस को जरूर सिलेक्ट कमेटी में जाना चाहिये। जहाँ तक इस बिल का ताल्लुक है, उस में हमारे पास एकतरफा ही शहादत मौजूद है, हमने वह रिपोर्ट्स नहीं पढ़ीं जो आप ने लायब्रेरी में रक्खी हैं और उन २९ इंडस्ट्रीज के बारे में जो रिपोर्ट हैं वह इतने थोड़े असें में नहीं पढ़ी जा सकती थी। सिलेक्ट कमेटी में जो मामला जाता है, वहाँ उस पर ज्यादा गौर करने का मौका होता है, और मैंम्बर लोग रिपोर्ट्स की छान बीन में ज्यादा दूर तक जाना अपना फर्ज समझते हैं और उन रिपोर्ट्स पर खूब अच्छी तरह से विचारने की

कोशिश करते हैं। इस वास्ते मैं अब से अजं करना चाहता हूँ कि आगे जब कभी इस तरह का बिल आये, तो पहले उस को सिलेक्ट कमेटी में भेजने का कन्वेन्शन (convention) इस हाउस में कायम किया जाय ताकि हमेशा ऐसे बिल सिलेक्ट कमेटी में जायें। आखिर मैं मैं आप का शुक्रिया अदा करना चाहता हूँ कि आप ने मुझे बोलने का और हाउस का वक्त लेने का मौका दिया।

Shri Karmarkar: Sir, standing at a quarter to five and hoping to have this Bill finished by five o'clock, I am confronted with a small difficulty. Sir, for my own benefit I went on making notes on all the points that fell from hon. Members. At first my list came to about 25 points. When I summarised it, it came to twelve. Now, Sir, with the short time at my disposal, I would not like to tire the House with any elaborate reply to all the points made during this debate. Nor do I think it is necessary.

Sir, on the principal point at issue—as to whether we should continue protection in the case of the 27 industries and whether we should grant protection to the two industries mentioned in the Bill for a fresh period—apart from my hon. friend Babu Ramnarayan Singh, there has been practically no opposition whatever, regarding the actual imposition of the protective duty in respect of these commodities. There has been an attempt by my hon. friend Mr. Ramaswamy to go in the other direction—to extend the period of protection. So, Sir, I take it that the House almost unanimously—I hope by the end of this debate Babu Ramnarayan Singh also will agree with the reasonableness of the demand made before the House by Government, namely, that protection should be extended to these industries in any case up to the period mentioned in the Bill,—because Mr. Ramaswamy wants to go further in the case of two—accepts the proposition placed before it.

So, Sir, it is not a heavy task for me to reply to the points made regarding the merits of the question. Except the very useful suggestion made by my hon. friend Mr. Chacko regarding aluminium, antimony and one other commodity, I do not feel called upon to reply, because there is nothing to reply regarding the Bill under consideration. I say this with the greatest

[Shri Karmarkar]

respect and I am very grateful to the House for being almost unanimous regarding the merits of the question under consideration.

Sir, arising out of the present Bill, various points have been sought to be made by hon. Members. In my humble opinion, the debate had been a little more prolonged than was absolutely necessary for the purpose of this Bill. Speaking for myself, I have personally benefited from the discussion, because as point after point followed and as argument after argument was made, I tried to refresh myself regarding the merits of the questions raised. Sir, I regret very much to say that I found myself in a position of being unable to agree with most of the points advanced. I will not try to reply to all those points elaborately, because I shall have to begin with the first Tariff Board appointed in the twenties and cover a period of about thirty years. I shall, however, briefly refer to some of the points made, because apart from the merits of the questions it might be considered a discourtesy to the House if I did not dwell on some of the important points.

My hon. friend, Dr. Lanka Sundaram—I hope he was not meaning it—allowed himself to say that ultimately it has become a very routine affair, with the Government to bring forward Bills and getting them passed, perhaps he implied, with no great content whatever. I think he does realise that this policy of protective tariffs has been very greatly beneficial to the industries of the country as a whole. Government have no option but to bring legislation that they think necessary to protect the industries of the country. It is too late in the day to say anything against the policy that has been consistently pursued in the last so many years now, namely the protection of industries by way of tariff duties. I will not dilate on it longer.

The second point that came under consideration I have lumped up under one general issue, and that is: what are the criteria of eligibility for protection in respect of a particular industry? To my mind the various points raised would divide themselves into five principal points: firstly, the capacity of the industry to stand on its own legs within a reasonable time; secondly, the capacity of the industry to fulfil the full domestic requirements; thirdly, whether and, if so, how far, the availability of raw material should be held to be a criterion in respect of the protection of an industry; fourth-

ly, what would be the burden on the consumer—up to what limit should the burden of the tariff fall on the consumer; and lastly the relevance of behaviour of the particular industry protected in respect of its right to be protected. I shall necessarily deal very briefly with all these points.

Firstly, let me take the capacity of the industry to stand on its own legs within a reasonable time. I think that has been one of the criteria adopted all along. We have not granted protection, nor can we grant protection, to an industry which will never be able to stand on its own legs—unless of course it is an industry required for our Defence purposes and the rest. But then, apart from the abnormal circumstances which might also compel Government to give protection in respect of a particular industry, normally, the rule has been that whenever we grant protection to an industry and put the burden on the consumer, our reasonable anticipation is, as assessed from the conditions present at a particular time, that the industry should be able to stand on its own legs within a reasonable time.

Secondly, regarding the domestic requirements—people might join issue on that. It may be that in respect of a particular industry we may not be able to reach the full domestic requirements for a long time. Take sericulture for instance. Sericulture during the period of an emergency like war is an essential industry. It is required for Defence purposes for the silk that is required for parachutes and the rest. Apart from that consideration, in our country particularly sericulture is an industry which has given employment to a large number of persons. As my hon. friend Mr. Ramaswamy knows full well, in his State five lakhs of people are engaged in sericulture. If we drop it from our list of protected industries that would lead to detriment to employment. In a country like India there are these two problems to be faced: one, the necessity of increasing production, and the second, the sustaining of an even measure of employment. In our country we are in need of industrial production, and at the same time we are also in need of continued employment taking into consideration the huge population which our country has. So, here I do not think we agree that unless an industry is able within a reasonable time to fulfil the domestic requirements, we do nothing to protect it. That is a position which is not acceptable to us. If we see that a reasonable margin in protection enables an industry to stand on its own

legs and it is able to satisfy fairly substantially the domestic requirements. I think that is a case which we consider fit for protection.

Mr. Deputy-Speaker: The complaint seems to have been that too much of time has been given and the industry has not been pulled up from time to time to stand on its own legs. That seems to be the complaint.

Shri A. C. Guha: And whether any efforts have been made to fill the gap between the demand and the production. If it meets ten or twelve per cent. of the domestic requirements, is it substantial?

Shri Karmarkar: I will come to it. But even apart from that, if without prejudice to the consumer—and when I come to that my friend will see how little the burden on the consumer as a result of protection has been—the real protection that we have been able to afford to industries is not the tariff protection so much as the protection that we give to an industry by way of facilitating its finances, supply of raw material, enabling it to compete with foreigners on other grounds—and not so much the tariff protection as such. Because, the burden on the consumer so far as our country is concerned—I think I am right—is about the least when we compare it with the tariff duties which even advanced countries like the United States have put on the shoulders of their consumers. But to that I will briefly refer later on.

Shri Sarangadhar Das (Dhenkanal-West Cuttack): What about sugar?

Mr. Deputy-Speaker: That is not the subject-matter now.

Shri Karmarkar: That is what I have to say regarding the availability of raw material. There is an advantage to having the raw material. But assuming for a moment that advantage lies in the processing industries, in cases where the raw material may not be forthcoming, say, for a certain time, take plastic for instance, what would be the advice of this House? For a long time to come, conceivably for a very long time, we could not within the borders of this country produce all the raw materials required. Would it advise that the processing of the raw material should be done outside and we should import the finished product from outside? This House is aware that so far as plastic manufacture is concerned to a large extent we are able to supply our internal requirements. That industry is open to this weakness which is material in an emergency. In normal times it is not a

vital or fatal thing, because in normal times we get the raw material. But in an emergency as in the case of a war it may be that the raw material may not be available. Then it may come up for consideration as to what we should do regarding that industry. In the meantime we are not bound to this principle that if an industry is to be protected, all its raw material or a substantial part of it must be available within our own borders.

Shri Gadgil: That principle is not accepted anywhere in the world.

Shri Karmarkar: Sir, my hon. friend says that that principle is not accepted anywhere in the world. Whenever we give protection we do give a substantial importance to the question whether the raw material for a particular industry is available inside the country itself. To that industry we give greater importance than to a merely processing industry. But it is likely in the near future, in view of the cheaper labour costs prevailing in this country—though there might be opinions as to whether labour is 'well paid' or 'ill paid'—that we might be developing some processing industries, bring raw materials, process them, sell them here as well as export them outside, as happens with our textiles. We were able to export such a large quantity of textiles because in certain matters, especially in the cost of production, we compare favourably with some of the other producing countries.

Shri Nevatia (Shahjahanpur Distt.—North cum Kheri-East): We import raw sugar and process it in our sugar refineries.

Shri Karmarkar: I am thankful for that observation. The House will appreciate that I do not wish to burden the House for a longer time with any more arguments on this matter.

Then as regards the burden on the consumer, from the material supplied by us—and happily so far as our Ministry is concerned the material is ample—hon. Members can find for themselves by just going through the list of protected industries the amount of duty imposed as a protective measure. For my own benefit I have made a small study. I find that excepting a very few industries like, for instance, bicycles, silk, sugar, alloy-tools and special tools, grinding wheels (which is subject to a hundred per cent. duty), preserved fruits, sheet glass and some other very few industries, our normal protective duty has not in any case exceeded thirty to thirty-five per cent. I wish hon. Members of this House compare our import duty schedule

[Shri Karmarkar]

with that, for instance, of advanced countries like the United States. Then they will see that we have erred on the side of reasonableness as far as our revenue duties themselves are concerned. There is a fallacy in the argument advanced about the burden on the consumer. Ultimately, if we must have a customs revenue, we must have what is known as a revenue duty. There is no escape from it, unless this House decides that there should be no burden on the consumer by way of revenue duties. In substantially the major portion of the commodities what we have done is that in the customs schedule where it shows the nature of the duty imposed, for the word 'revenue' we have substituted the word 'protective'. By doing that the burden on the consumer has not been increased. Except in the case of a very few industries where it will involve a very small additional burden on the consumer, in the case of the other industries the burden on the consumer would be the same—unless this House decides to abolish import duties altogether. So that fallacy has to be borne in mind when considering this argument about the burden cast on the consumer. On the other hand we can well assert with confidence that we have been able to protect our industries by means other than of tariff duties, imposing as little a burden on the consumer as possible under the circumstances. Because, in the large majority of cases we have not increased the revenue duty. Happily for us it was not necessary. And what we have done is instead of calling it a revenue duty we have called it a protective duty. In view of this I should like to submit to this House that there is very little merit in the argument which referred to the burden on the consumer. Repeated reference was made to the burden on the consumer. As I said, in the case of a large number of industries the burden is nothing more, (not a pie more), than what it would normally be under the present circumstances if it had been a revenue duty.

5 P.M.

Sir, then came up the appointment of the Tariff Commission. Well, on that much has been said. I should be failing in my duty if I do not say that in the appointment of this Commission Government have taken all things into consideration and I am here to say that Government after giving their fullest consideration have appointed the present Tariff Commission, as also the previous Tariff Boards, and Government have not the least doubt whatever that the composition of this

Tariff Commission personnel will do good to our country. Whether you take integrity, experience, or competence, the present Tariff Commission will do credit not only to this country but would have done credit to any other country. In the appointment of an officer we may have personal likes and dislikes. My hon. friend Mr. More raised some points. We have considered all points, as to what should be the qualifications of a member, etc. Sir, mere economic knowledge might not be sufficient. We want also a man with administrative experience. If any Member has a grievance about that, he can move an amendment to the Tariff Commission Act, saying that the Members of the Tariff Commission should only consist of economists, and seek to omit the words where it refers to administrative experience. We have done our best and we are satisfied. We have done our best in giving the country a Tariff Commission of the integrity, of the capacity, of the administrative experience which are required for a Commission of this kind. We could not allow loose statements of this nature to go unchallenged especially when we have exercised the greatest care in the appointment of this Commission.

On the question of foreign participation I will not take long. Regarding foreign participation I need not repeat again what has been repeated on the floor of this House that our policy has been determined by the policy contained in the Prime Minister's statement, about three years back. We have not departed from that policy. In a particular case, whether a particular foreign firm ought to have been allowed to participate or not, may be a question of opinion. We might be right or wrong. Maybe if some other hon. Member was in our place he would have acted in a different way. We have taken the fullest care to see that foreign vested interests do not creep in any industry. What should be the percentage of the capital, under what circumstances, all these depend upon the particular type of the industry.

We are in a position where, according to us, free foreign participation of capital is absolutely desirable. There is no doubt about that and therefore we have thought it in terms of the statement of the hon. Prime Minister referred to by me. In terms of that statement we always go on merits and wherever we came to the conclusion that foreign participation should be there, we have not hesitated about that matter and we have absolutely no repentance about it. People have a grouse against the cycle industry,

other people about some other matter. We have absolutely no grouse for we have had absolutely no reason to complain till now. If in particular cases we have reason to think that foreign participation would be detrimental to the interests of this country, I need hardly assure the House that those cases will be judged on their merits.

A reference was made to the imperial preference. In my opinion it is a misnomer.

An Hon. Member: It is past five.

Shri Karmarkar: I am grateful to my hon. friend to remind me that. I will finish in about five minutes.

Mr. Deputy-Speaker: The hon. Minister may go on.

Shri Karmarkar: I should not like to tire the House. I will finish regarding Commonwealth preference. Sir, our present preferences are guided by what is known as the Indo-British Trade Agreement of 1939. Regarding that I should content myself to say that I shall just refer the hon. Members of this House to the observation made by the Fiscal Commission regarding this matter. They went into this matter thoroughly. They decided on free enterprise where there were no preferences. Where there were imperial preferences they came to the conclusion that the Agreement worked in our favour in some of our export items: for instance, in the matter of tea we do stand to gain by the preference to U.K. We have a ready market. Government are giving serious attention to this matter but it is a matter in which we have to judge dispassionately. One of our hon. friends said that the word "British" should go from everywhere. I think we shall not be able to do that. We cannot eliminate the word "British" from the dictionary. It has to be there so long as Britain is there as an important industrial country. If we have to enter into an agreement with Britain the only way to call it is "The Indo-British Trade Agreement". We cannot call it otherwise. That is a demand impossible of fulfilment. Sir, it is impossible for Government to allow itself to be submerged or subdued by emotional considerations. Because at one time it was called imperial preference and therefore it should be scrapped? This is obviously a matter which Government should consider on merits. We shall judge the question by weighing the mutual benefits accruing from the agreement.

Sir, I have finished all the principal points, but I should also refer to one more—sericulture. The difficulties have been created because we

have to look after the interests of the raw silk weavers, and the consumers. Now it is not only one party i.e. the producer, or the consumer, but there are other parties. There were representations from the silk growers, cocoon growers, that no imports of raw silk should be made. There was also a representation from a weaving centre, that we will be following a suicidal policy if we were to stop imports because so long as the imported goods come into India, raw silk is sold at fair prices. We receive conflicting representations and we are trying to make the best of a very difficult job. I am afraid my hon. friend, Mr. Ramaswamy did not exactly appreciate this. The Tariff Commission went into the problem and then they thought that this particular product, raw silk is subject to fluctuating world prices and they particularly said that this question must be examined every six months from the point of view of the interests of the silk growers. Every six months there has to be an examination and the Tariff Commission will advise us and we shall take measures accordingly. This is a subject which is always uppermost in the mind of the Government because sericulture is an industry which we cannot allow easily to deteriorate.

My hon. friend Dr. Saha, if I understood him rightly, said that there has been a preference to scientific instruments coming from the U.K. My impression was that it was an incorrect statement. My impression is confirmed both by the Indo-British Trade Agreement as also by our Customs Schedule. There is absolutely no preference to U.K. in respect of scientific instruments. Regarding electrical instruments there is a small preference but regarding scientific instrument we have exempted this from the purview of the concessions granted to the United Kingdom.

Sir, I am very grateful to the House, firstly, for the very interesting discussion that the hon. Members raised, and, secondly, for the almost unanimous support they gave me this time. Apart from my hon. friend, Babu Ramnarayan Singh—he is too incorrigible—I am very happy to find that the whole House has given us unanimous support so far as this particular measure is concerned.

Mr. Deputy-Speaker: I am very sorry to find that those hon. Members, who were very vehement in opposing and attacking the Government on some points, are not here. I do not know for what reasons. If the Minister is not here, even though he has gone to answer calls of nature, the attention

[Mr. Deputy-Speaker]

of the Speaker is drawn to that fact again and again. I do not want this criticism to be entirely one-sided. I expect it to be realised on both sides.

Now, I will put the motion to the vote of the House. The question is:

"That the Bill further to amend the Indian Tariff Act, 1934, be taken into consideration."

The motion was adopted.

Mr. Deputy-Speaker: Mr. Ramaswamy does not propose to move any of the amendments to clause 2. There are no other amendments.

The question is:

"That clause 2, clause 1, the Title and the Enacting Formula stand part of the Bill."

The motion was adopted.

Clause 2, clause 1, the Title and the Enacting Formula were added to the Bill.

Shri Karmarkar: I beg to move:

"That the Bill be passed."

Mr. Deputy-Speaker: The question is:

"That the Bill be passed."

The motion was adopted.

Mr. Deputy-Speaker: The House stands adjourned to 10-45 A.M. tomorrow. There is no Question-hour tomorrow.

The House then adjourned till a Quarter to Eleven of the Clock on Saturday, the 15th November, 1952.